

State of Alaska FY2017 Governor's Operating Budget

Department of Health and Social Services Juvenile Justice Health Care Component Budget Summary

Component: Juvenile Justice Health Care

Contribution to Department's Mission

- The health care component supports the departmental mission to promote and protect the health and well-being of Alaskans.

Core Services

- The health care component supports the health and well-being of youth residing in the Division of Juvenile Justice's Detention and institutional Treatment facilities through necessary medical and mental health assessments, dental services, mental health support, and health care. Providing for a juvenile's basic health needs is necessary to fulfill the division's mission.

Major Component Accomplishments in 2015Program Enhancement:**Statewide On-Call Nursing**

In FY2015 the division implemented a statewide on-call nursing system to improve access to off-hours medical advice and reduce standby pay expenses. Under the direction of the division's medical authority, facility nurses now provide after-hours medical coverage to facilities on a rotating basis. When medical questions arise at facilities, staff are able to reach the on-call nurse via a hotline that connects to the nurse's home or cellular phone. Under the old system, after-hours nursing coverage depended on the availability of each facility's nurse.

Health Care Regulation Project

In August 2015, Department of Health and Social Services finalized a regulations revision related to the eligibility for Medicaid reimbursement for certain medical payments for individuals housed in correctional or juvenile facilities. The revision allows the state to recoup the hospital costs of Medicaid eligible clients who are admitted into medical facilities for 24-hours or more. The majority of the regulations work occurred in FY2015.

Collaboration:

The division collaborates extensively with public and private medical, dental, mental health professionals, hospitals, clinics, and treatment facilities. For example, each of the division's eight facilities maintains a relationship with local dentists to provide routine and emergent dental services. At McLaughlin Youth Center the majority of these services are provided in the facility's medical wing, eliminating transportation costs and improving public safety.

Client Success:

"Ruby," a 14-year old, was admitted to the detention unit of McLaughlin Youth Center. She had not been getting much in the way of care in the community due to frequent placement changes. During her admission physical, McLaughlin Youth Center's contract physician, noted her thyroid felt enlarged. After multiple tests, it was determined that she had thyroid cancer. It was caught very early. She had her thyroid removed at Providence Medical Center then came back to McLaughlin Youth Center. While here, she had endocrine complications from her surgery which was life-threatening. Her mother and grandmother both died of this same cancer. This resident and her foster parent received a lot of education and support from McLaughlin Youth Center nursing staff to keep her alive and healthy while in the community. The McLaughlin Youth Center Nurse who cared for her during her admission recently saw her picking out make-up at Walmart; she is now 16, healthy, and all smiles.

"Alex," a 15 year old, was admitted into the detention unit of Fairbanks Youth Facility with a complex medical history requiring regular self-care, including catheterization, which neither he, nor his parents fully understood. The nursing staff of Fairbanks Youth Facility took the time to provide Alex and his family with life changing information to understand the medical condition and how to perform the procedure in the correct manner.

During an examination of a youth serving an institutional order, the contract physician identified some anomalies related to "Jeffery's" kidneys. Multiple lab tests and imaging studies concluded that the he had an atrophic,

non-functioning right kidney and severe hydronephrosis of the left kidney. Nursing worked with the contract physician and urology specialists to orchestrate a multi-layer, collaborative care plan that included timely blood draws, frequent medication changes, and eventually a surgical plan that saved the residents life. It was determined that further intervention was necessary and a Mitrofanoff valve was placed, providing the resident a way to drain urine from his thickened, non-functional bladder, thus preventing further damage to his kidneys. After the procedure, Nursing provided teaching to staff, family members, and the resident, about the care of the surgical site, and how to cleanly and safely use the valve and the accompanying sterile equipment. Nursing monitored vital signs and urine output, and in the process, promptly assessed and confirmed the presence of infection that resulted in a few hospitalizations. Overall, the resident was healthy and stable by the time of his discharge. He and his family had the knowledge and equipment to ensure continued successful management of this chronic condition, while in the community.

Key Component Challenges

- The cost of providing necessary medical and mental health services to facility residents required by AS 47.14.020 (a)(1) varies greatly year to year, making annual budgeting very difficult. The division's clients often arrive at facilities with long-standing, untreated, undiagnosed medical and/or mental health issues. Illnesses and injuries that occur during their stay at facilities must also be addressed. The division's juvenile health care component utilization varies depending on the needs of the juveniles.
- The juvenile clients of the division increasingly present complex medical and mental health needs that strain division resources, including medical and facility staff time and exceedingly expensive medications. In many cases, these youth would be more appropriately served in another setting.

Significant Changes in Results to be Delivered in FY2017

- Department of Health and Social Services and Division of Juvenile Justice are evaluating the potential of repurposing the Ketchikan Regional Youth Facility from an underutilized detention facility into a residential treatment facility for youth whose challenges make them difficult to serve and may lead to multiple placements in residential facilities, out-of-state treatment or secure institutional treatment. The services provided at this repurposed Ketchikan facility would be eligible for Medicaid funding, providing some fiscal relief from the high costs of serving these youth.
- The division is expanding its efforts to identify and utilize existing health care funding mechanisms, such as: private insurance and Medicaid to support the medical services provided to our clients.

Statutory and Regulatory Authority

AS 47.05	Administration of Welfare, Social Services and Institutions
AS 47.12	Delinquent Minors
AS 47.14	Juvenile Programs and Institutions
7 AAC 52	Juvenile Correctional Facilities and Juvenile Detention Facilities

Contact Information
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Component Detail All Funds
Department of Health and Social Services

Component: Juvenile Justice Health Care (3070)
RDU: Juvenile Justice (319)

Non-Formula Component

	FY2015 Actuals	FY2016 Conference Committee	FY2016 Authorized	FY2016 Management Plan	FY2017 Governor	FY2016 Management Plan vs FY2017 Governor	
71000 Personal Services	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
72000 Travel	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
73000 Services	440.0	705.6	705.6	705.6	705.6	0.0	0.0%
74000 Commodities	52.4	0.0	0.0	0.0	0.0	0.0	0.0%
75000 Capital Outlay	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
77000 Grants, Benefits	851.6	313.8	313.8	313.8	423.8	110.0	35.1%
78000 Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Totals	1,344.0	1,019.4	1,019.4	1,019.4	1,129.4	110.0	10.8%
Fund Sources:							
1004Gen Fund (UGF)	1,344.0	1,019.4	1,019.4	1,019.4	1,129.4	110.0	10.8%
Unrestricted General (UGF)	1,344.0	1,019.4	1,019.4	1,019.4	1,129.4	110.0	10.8%
Designated General (DGF)	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Other Funds	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Federal Funds	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Positions:							
Permanent Full Time	0	0	0	0	0	0	0.0%
Permanent Part Time	0	0	0	0	0	0	0.0%
Non Permanent	0	0	0	0	0	0	0.0%

Change Record Detail - Multiple Scenarios with Descriptions
Department of Health and Social Services

Component: Juvenile Justice Health Care (3070)
RDU: Juvenile Justice (319)

Scenario/Change Record Title	Trans Type	Totals	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants, Benefits	Miscellaneous	Positions		NP
										PFT	PPT	
***** Changes From FY2016 Conference Committee To FY2016 Authorized *****												
FY2016 Conference Committee												
1004 Gen Fund	ConfCom	1,019.4	0.0	0.0	705.6	0.0	0.0	313.8	0.0	0	0	0
		1,019.4										
	Subtotal	1,019.4	0.0	0.0	705.6	0.0	0.0	313.8	0.0	0	0	0
***** Changes From FY2016 Management Plan To FY2017 Governor *****												
Medical Costs for Supervised Youth												
1004 Gen Fund	Inc	110.0	0.0	0.0	0.0	0.0	0.0	110.0	0.0	0	0	0
		110.0										
	Totals	1,129.4	0.0	0.0	705.6	0.0	0.0	423.8	0.0	0	0	0

Medical costs for youth supervised by the Division of Juvenile Justice continue to rise. As medical service contracts with providers are renewed, the division is consistently seeing an increase in the cost of these services. The division is in the process of implementing a procedure to ensure that insurance information is collected at the time youth enter our secure facilities. That way, if a youth needs medical attention, the family's insurance will be billed as primary and the division will cover any remaining cost. The division anticipates that some cost will be covered by a family's insurance, but the amount is unknown at this time.

The division is required by statute to provide for the medical, dental, and psychiatric needs of youth in our facilities. However, federal Medicaid laws do not allow youth that are incarcerated to be covered by Medicaid, so the division is required to pay these costs.

Line Item Detail
Department of Health and Social Services
Services

Component: Juvenile Justice Health Care (3070)
RDU: Juvenile Justice (319)

Line Number	Line Name		FY2015 Actuals	FY2016 Management Plan	FY2017 Governor
73000	Services		440.0	705.6	705.6
Expenditure Account	Servicing Agency	Explanation	FY2015 Actuals	FY2016 Management Plan	FY2017 Governor
73000 Services Detail Totals			440.0	705.6	705.6
73156		Telecommunication	0.2	0.3	0.0
73175		Health Services	437.3	702.7	125.0
		For contracted on-site medical, dental, and psychiatric services for residents at all of the youth facilities.			
73525		Utilities	0.7	0.7	0.0
73650		Struc/Infstruct/Land	0.2	0.2	0.0
73675		Equipment/Machinery	0.8	0.8	0.0
73823		Health	0.8	0.9	0.0
73823	Alaska Psychiatric Institute	RSA with API for psychiatric services for McLaughlin Youth Center	0.0	0.0	80.6
73823	Health Care Medicaid Services	This RSA is with Health Care Services for paying the Division of Juvenile Justice's providers for services that are billed through the Medicaid system. This will include offsite contracted services and direct client services for youth in our detention and treatment facilities.	0.0	0.0	500.0

Line Item Detail
Department of Health and Social Services
Commodities

Component: Juvenile Justice Health Care (3070)
RDU: Juvenile Justice (319)

Line Number	Line Name		FY2015 Actuals	FY2016 Management Plan	FY2017 Governor
74000	Commodities		52.4	0.0	0.0
Expenditure Account	Servicing Agency	Explanation	FY2015 Actuals	FY2016 Management Plan	FY2017 Governor
74000 Commodities Detail Totals			52.4	0.0	0.0
74200	Business		2.6	0.0	0.0
74520	Scientific & Medical		46.8	0.0	0.0
74600	Safety (Commodities)		3.0	0.0	0.0

Line Item Detail
Department of Health and Social Services
Grants, Benefits

Component: Juvenile Justice Health Care (3070)
RDU: Juvenile Justice (319)

Line Number	Line Name			FY2015 Actuals	FY2016 Management Plan	FY2017 Governor
77000	Grants, Benefits			851.6	313.8	423.8
Expenditure Account	Servicing Agency	Explanation		FY2015 Actuals	FY2016 Management Plan	FY2017 Governor
77000 Grants, Benefits Detail Totals				851.6	313.8	423.8
77110	Grants			174.9	100.0	0.0
77121	Client Services (Grants)	Alaska Psychiatric Institute	RSAs with the Alaska Psychiatric Institute for prescription medications. These RSAs are for the McLaughlin Youth Center, the Fairbanks Youth Facility, the Bethel Youth Facility, and the Nome Youth Facility.	0.0	0.0	247.5
77670	Benefits		Non-contracted medical, dental, psychiatric, etc., costs for youth in the facilities that may not be billed through Health Care Services. This also includes assessment services provided to both probation and facility clients, some of which me be court-ordered.	676.7	213.8	176.3

Interagency Services
Department of Health and Social Services

Component: Juvenile Justice Health Care (3070)
RDU: Juvenile Justice (319)

Expenditure Account		Service Description	Service Type	Servicing Agency	FY2015 Actuals	FY2016 Management Plan	FY2017 Governor
73823	Health		Inter-dept		0.8	0.9	0.0
73823	Health	RSA with API for psychiatric services for McLaughlin Youth Center	Intra-dept	Alaska Psychiatric Institute	0.0	0.0	80.6
73823	Health	This RSA is with Health Care Services for paying the Division of Juvenile Justice's providers for services that are billed through the Medicaid system. This will include offsite contracted services and direct client services for youth in our detention and treatment facilities.	Intra-dept	Health Care Medicaid Services	0.0	0.0	500.0
73823 Health subtotal:					0.8	0.9	580.6
77121	Client Services (Grants)	RSAs with the Alaska Psychiatric Institute for prescription medications. These RSAs are for the McLaughlin Youth Center, the Fairbanks Youth Facility, the Bethel Youth Facility, and the Nome Youth Facility.	Intra-dept	Alaska Psychiatric Institute	0.0	0.0	247.5
77121 Client Services (Grants) subtotal:					0.0	0.0	247.5
Juvenile Justice Health Care total:					0.8	0.9	828.1
Grand Total:					0.8	0.9	828.1