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Governor Sean Parnell
STATE OF ALASKA

May 14, 2012

The Honorable Mike Chenault
Speaker of the House
Alaska State Legislature
State Capitol, Room 208
Juneau, AK 99801

Dear Speaker Chenault,

On this date, I signed with line item vetoes, the following bill passed by the second session of the Twenty-Seventh Alaska State Legislature and am transmitting the engrossed and enrolled copies to the Lieutenant Governor's Office for permanent filing:

CCS HB 284

“An Act making appropriations for the operating and loan program expenses of state government and for certain programs, capitalizing funds, amending appropriations, and making reappropriations; and providing for an effective date.”

Chapter No. 15, SLA 2012

Our Administration's goals are to promote economic opportunity and strengthen Alaskan families. The budget I presented for legislative consideration and the budget I sign today reflect those priorities.

House Bill 284, as passed by the Legislature, contained appropriations for Fiscal Year 2012 and Fiscal Year 2013 totaling \$12.0 billion, of which \$6.6 billion is unrestricted general fund. The budget includes special appropriations for tax credits, revenue sharing, and direct deposits to the retirement system costs, and includes funding for public education, the university, public health and safety, transportation, resource development, and funding for State government programs, services, and grants.

In addition, HB 284 saves for Alaska's future. HB 284 includes appropriations of \$2.0 billion to the Statutory Budget Reserve, \$1.1 billion to forward fund K-12 education in FY 2014, and \$1.5 billion for inflation proofing of Alaska's Permanent Fund and Permanent Fund Dividends.

Through line-item vetoes, I have reduced a limited number of appropriations in HB 284, totaling \$54.1 million. The following describes the reasons for the vetoes, which are also detailed in the enclosed spreadsheet.

The Honorable Mike Chenault

May 14, 2012

Page 2

Judicial Retirement System (JRS) – Let me be clear that we have met and will continue to meet our obligations to our retirees. The FY 2013 budget includes \$613.9 million for the actuarially required payments for all of our systems – JRS, PERS, and TRS. These payments will continue. However, I have vetoed the additional lump sum appropriation to the judicial retirement system to pay down the unfunded liabilities of the system for several reasons.

This appropriation would not fully pay down the current unfunded liability for JRS, which has now grown to \$58 million. In FY 2008, the Legislature deposited \$49 million into the JRS trust fund. Due to market volatility, the liability quickly returned. Unusual volatility continues to be a reality in the investment markets. Additionally, unless good reason exists to the contrary, we should address each of the State's retirement systems consistently. Rather than taking this \$50 million off the table at this time for JRS alone, it is in Alaska's interest to further evaluate whether changes are needed with respect to how we address the unfunded liabilities of PERS, TRS, and JRS. We should continue to explore together the best ways of meeting our goals of maintaining the health of the funds and managing the State's costs over time. I am committed to working with you on this endeavor.

Early Learning Coordination – This year, I have approved an increase of \$3,867,500 for early learning programs – a 38 percent increase in funding over the current year. The enclosed chart illustrates the growth in early learning programs over the past four years.

Funding for the line item designated Alaska's Statewide Pre-Kindergarten Program has increased from \$1.7 million in the current year to \$2.5 million in FY 2013, a 47 percent increase. We are also increasing Pre-K efforts by \$2 million through the Moore settlement for Alaska's most vulnerable schools.

Funding for Parents as Teachers (PAT) has been increased from \$300,000 to \$1,042,500 in the next fiscal year. I have reduced the fiscal impact for the newly approved pilot project created by passage of SB 182, to reflect a realistic start up for the program. PAT is a new program, and the three year pilot will provide the data needed to evaluate the success of the project, rather than allow explosive growth from the outset.

In signing the budget, I also approved one-time funding for the North Slope Borough School District (NSBSD) for curriculum alignment, integration, and mapping. It is unusual for this type of project to be included in the operating budget, and it is not my intention to encourage school districts to seek designated grants. These projects are typically conducted with school district's foundation formula funding. However, I believe this project will provide valuable tools for other Alaska school districts, and I have asked the Department of Education and Early Development to work closely with the NSBSD to make this resource available to other districts as a condition of receiving State funding.

Finally, I have deleted Sections 20(f) and 35 regarding implementation funding for the Alaska coastal management program initiative, contingent upon approval by the voters during the August primary election. Prefunding an unpassed initiative is inconsistent with historical practice. The Administration will request funding for program implementation, if necessary.

The Honorable Mike Chenault

May 14, 2012

Page 3

Building on the success we were able to achieve this legislative session on the budget, I look forward to further refining our spending targets for both the operating and capital budget in the future.

Sincerely,

A handwritten signature in blue ink that reads "Sean Parnell". The signature is written in a cursive, flowing style.

Sean Parnell
Governor

Enclosures

Summary of Budget Vetoes
SLA 2012
Operating and Capital Bills

Appropriation Bill	Vetoes by Fund Source				Total Vetoes
	Unrestricted GF	Designated GF	Other	Federal	
FY2012 HB 284 Operating	(50,000,000)	0	0	0	(50,000,000)
FY2013 HB 284 Operating	(4,060,000)	0	0	0	(4,060,000)
FY2013 SB 160 Operating	(10,300,400)	0	0	0	(10,300,400)
Operating Total	(64,360,400)	0	0	0	(64,360,400)
FY2013 SB 160 Capital	(2,273,000)	0	0	0	(2,273,000)
Veto Total	(66,633,400)	0	0	0	(66,633,400)

SLA 2012 Veto Decisions by Bill
 CH. 15 SLA 2012 (HB 284)
 CH. 17 SLA 2012 (SB 160)

1	A		B	C	D	E	F	G	H	I	J				M	N	O	P
	Dept.	House District									Year	Sec. No.	Bill Page	Bill Line				
2	Education	1-40	2013	1	12	6	6	Pre-Kindergarten Grants SB 182 Pupil Transportation Funding, Early Learning Coordination	Provides a 47% increase over current year	4,000,000	(1,200,000)	0	0	0	0	General Fund	(1,200,000)	2,800,000
4	Education	1-40	2013	2	49	25	25	Alaska Coastal Management Program	Reasonable start-up funds for new program Inconsistent with historical practice	3,352,500	(2,860,000)	0	0	0	0	General Fund	(2,860,000)	492,500
5	Governor	1-40	2013	20(f)	80	28	28	Judicial Retirement System Funding	Evaluate options for addressing all public retirement systems	0	0	0	0	0	0	General Fund	0	0
6	Administration	1-40	2012	27(d)	91	7	7	Contingency language for Sec. 20(f) Alaska Coastal Management Program	Inconsistent with historical practice	50,000,000	(50,000,000)	0	0	0	0	General Fund	(50,000,000)	0
7	Contingent Effect	1-40	2013	35	94	21	21			NA	0	0	0	0	0	NA	0	0
8	HB 284 TOTALS																	
9																		
10	SB 160 Appropriation Bill																	
11	Commerce	1-40	2013	1	46	26	26	Alaska Moose Federation - Moose Rescue & Relocation Program	Focus on orphaned calf relocation program	1,500,000	(1,000,000)	0	0	0	0	General Fund	(1,000,000)	500,000
12	Commerce	1-40	2013	1	104	26	26	World Trade Center Alaska - International Trade Partnership Project	Existing funds available	300,000	(300,000)	0	0	0	0	General Fund	(300,000)	0
13	Education	16-32	2013	1	111	6	6	Alaska Pilot Pre- Kindergarten Project Expansion	Consider in Operating Budget - Pre- Kindergarten Program Statewide Represents 18% increase of current budget - target vulnerable population	973,000	(973,000)	0	0	0	0	General Fund	(973,000)	0
14	Health and Social Services	1-40	2013	23	178	9	9	Behavioral Health Grants Substance Abuse Treatment Program		19,300,400	(10,300,400)	0	0	0	0	General Fund	(10,300,400)	9,000,000
15	SB160 TOTALS																	
16																		
17	TOTAL VETOES																	
											79,425,900	(66,633,400)	0	0	0	0	(66,633,400)	12,792,500

SLA 2012 Veto Decisions by Budget Type
 CH. 15 SLA 2012 (HB 284)
 CH. 17 SLA 2012 (SB 160)

A	B	C	D	E	F	G	H	I	J	K	L	M	N	O	P	Q
Dept.	Bill	House District	Year	Sec. No.	Bill Page	Bill Line	Project Title	Reason	Amount Pre-Veto	Unrestricted GF	Designated GF	Other	Federal	Fund Source	Total Vetoed	Balance Remaining
2 SUPPLEMENTAL VETOS																
Administration	HB 284	1-40	2012	27(d)	91	7	Funding	addressing all public	50,000,000	(50,000,000)	0	0	0	Fund	(50,000,000)	0
4 TOTAL SUPPLEMENTAL VETOS																
5																
6 OPERATING VETOS																
Education	HB 284	1-40	2013	1	12	6	Pre-Kindergarten Grants SB 182 Pupil Transportation Funding, Early Learning Coordination	Provides a 47% increase over current year	4,000,000	(1,200,000)	0	0	0	General Fund	(1,200,000)	2,800,000
Education	HB 284	1-40	2013	2	49	25	Alaska Coastal Management Program	Reasonable start-up funds for new program inconsistent with historical practice	3,352,500	(2,860,000)	0	0	0	General Fund	(2,860,000)	492,500
Governor	HB 284	1-40	2013	20(f)	80	28	Contingency language for Sec. 20(f) Alaska Coastal Management Program	Inconsistent with historical practice	0	0	0	0	0	General Fund	0	0
Contingent Effect	HB 284	1-40	2013	35	94	21	Behavioral Health Grants Substance Abuse Treatment Program	Inconsistent with historical practice Represents 18% increase of current budget - target vulnerable population	NA	0	0	0	0	NA	0	0
Health and Social Services	SB 160	1-40	2013	23	178	9			19,300,400	(10,300,400)	0	0	0	General Fund	(10,300,400)	9,000,000
12 TOTAL OPERATING VETOS																
13																
14 CAPITAL VETOS																
Commerce	SB 160	1-40	2013	1	46	26	Alaska Moose Federation - Moose Rescue & Relocation Program	Focus on orphaned calf relocation program	1,500,000	(1,000,000)	0	0	0	General Fund	(1,000,000)	500,000
Commerce	SB 160	1-40	2013	1	104	26	World Trade Center Alaska - International Trade Partnership Project	Existing funds available Consider in Operating Budget - Pre- Kindergarten Program Statewide	300,000	(300,000)	0	0	0	General Fund	(300,000)	0
Education	SB 160	16-32	2013	1	111	6	Alaska Pilot Pre- Kindergarten Project Expansion		973,000	(973,000)	0	0	0	General Fund	(973,000)	0
18 TOTAL CAPITAL VETOS																
19																
20 TOTAL VETOS																
									26,652,900	(14,360,400)	0	0	0	0	(14,360,400)	12,292,500
									79,425,900	(66,633,400)	0	0	0	0	(66,633,400)	12,792,500

**Alaska Department of Education & Early Development
Early Learning Funding Summary**

The FY2013 budget contains an increase of \$3,867,500 for early learning programs – a 38% increase in funding over the current year. The following chart illustrates the growth in early learning programs.

Early Learning Programs	FY2010	FY2011	FY2012	FY2013 Enacted	\$ Increase over FY12	% increase over FY12
Statewide Pre-Kindergarten	\$1,700.0	\$1,700.0	\$1,700.0	\$2,500.0	\$800.0	47%
Preschool or early literacy Moore Settlement	\$0.0	\$0.0	\$0.0	\$2,000.0	\$2,000.0	100%
Intervention Districts Pre-Kindergarten	\$300.0	\$300.0	\$300.0	\$300.0	\$0.0	0%
Best Beginnings	\$312.5	\$792.5	\$612.5	\$937.5	\$325.0	53%
Head Start Grants	\$7,153.0	\$7,153.3	\$7,153.3	\$7,153.3	\$0.0	0%
Parents As Teachers	\$0.0	\$0.0	\$300.0	\$1,042.5	\$742.5	248%
Total Early Learning	\$9,465.5	\$9,945.8	\$10,065.8	\$13,933.3	\$3,867.5	38%

Early learning is an important part of a child’s education. Early learning, ideally, starts in the home and as a state, where appropriate, we partner with families, parents, businesses, and communities in providing that learning environment.

Funding for Alaska’s Pre-Kindergarten efforts has increased from \$1,700,000 in the current year to \$4,500,000 in FY2013. This includes an increase to the existing Pre-K program and \$2 million through the Moore settlement for Alaska’s most vulnerable schools.

Funding for Parents as Teachers (PAT) in the newly signed budget has more than tripled to \$1,042,500. Although not as much as what the Legislature appropriated, this is a significant increase over the \$300,000 in the current year budget. PAT is a new program and the three-year pilot will provide the data needed to evaluate the success of the project.

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STATE OF ALASKA

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State Capitol, Room 111
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Judicial Retirement System (JRS) – Let me be clear that we have met and will continue to meet our obligations to our retirees. The FY 2013 budget includes \$613.9 million for the actuarially required payments for all of our systems – JRS, PERS, and TRS. These payments will continue. However, I have vetoed the additional lump sum appropriation to the judicial retirement system to pay down the unfunded liabilities of the system for several reasons.

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The Honorable Gary Stevens

May 14, 2012

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Building on the success we were able to achieve this legislative session on the budget, I look forward to further refining our spending targets for both the operating and capital budget in the future.

Sincerely,



Sean Parnell
Governor

Enclosures

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SLA 2012
Operating and Capital Bills

Appropriation Bill	Vetoes by Fund Source				Total Vetoes
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FY2013 HB 284 Operating	(4,060,000)	0	0	0	(4,060,000)
FY2013 SB 160 Operating	(10,300,400)	0	0	0	(10,300,400)
Operating Total	(64,360,400)	0	0	0	(64,360,400)
FY2013 SB 160 Capital	(2,273,000)	0	0	0	(2,273,000)
Veto Total	(66,633,400)	0	0	0	(66,633,400)

SLA 2012 Veto Decisions by Bill
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 CH. 17 SLA 2012 (SB 160)

1	A	B	C	D	E	F	G	H	I	J	K			M	N	O	P
											Veto by Fund Source	Designated GF	Other				
2	Dept.	House District	Year	Sec. No.	Bill Page	Bill Line	Project Title	Reason	Amount Pre-Veto	Unrestricted GF	Designated GF	Federal	Fund Source	Total Vetoed	Balance Remaining		
3	Education	1-40	2013	1	12	6	Pre-Kindergarten Grants SB 182 Pupil Transportation Funding.	Provides a 47% increase over current year	4,000,000	(1,200,000)	0	0	General Fund	(1,200,000)	2,800,000		
4	Education	1-40	2013	2	49	25	Early Learning Coordination	Reasonable start-up funds for new program	3,352,500	(2,860,000)	0	0	General Fund	(2,860,000)	492,500		
5	Governor	1-40	2013	20(f)	80	28	Alaska Coastal Management Program	Inconsistent with historical practice	0	0	0	0	General Fund	0	0		
6	Administration	1-40	2012	27(d)	91	7	Judicial Retirement System Funding	Evaluate options for addressing all public retirement systems	50,000,000	(50,000,000)	0	0	General Fund	(50,000,000)	0		
7	Contingent Effect	1-40	2013	35	94	21	Contingency language for Sec. 20(f) Alaska Coastal Management Program	Inconsistent with historical practice	NA	0	0	0	NA	0	0		
8	HB 284 TOTALS										57,352,500	(54,060,000)	0	0	(54,060,000)	3,292,500	
9																	
10	SB 160 Appropriation Bill																
11	Commerce	1-40	2013	1	46	26	Alaska Moose Federation - Moose Rescue & Relocation Program	Focus on orphaned calf relocation program	1,500,000	(1,000,000)	0	0	General Fund	(1,000,000)	500,000		
12	Commerce	1-40	2013	1	104	26	World Trade Center Alaska - International Trade Partnership Project	Existing funds available	300,000	(300,000)	0	0	General Fund	(300,000)	0		
13	Education	16-32	2013	1	111	6	Alaska Pilot Pre-Kindergarten Project Expansion	Consider in Operating Budget - Pre-Kindergarten Program Statewide	973,000	(973,000)	0	0	General Fund	(973,000)	0		
14	Health and Social Services	1-40	2013	23	178	9	Behavioral Health Grants Substance Abuse Treatment Program	Represents 18% increase of current budget - target vulnerable population	19,300,400	(10,300,400)	0	0	General Fund	(10,300,400)	9,000,000		
15	SB160 TOTALS										22,073,400	(12,573,400)	0	0	(12,573,400)	9,500,000	
16																	
17	TOTAL VETOES										79,425,900	(66,633,400)	0	0	(66,633,400)	12,792,500	

SLA 2012 Veto Decisions by Budget Type
 CH. 15 SLA 2012 (HB 284)
 CH. 17 SLA 2012 (SB 160)

A	B	C	D	E	F	G	H	I	J	K	L	M	N	O	P	Q
Dept.	Bill	House District	Year	Sec. No.	Bill Page	Bill Line	Project Title	Reason	Amount Pre-Veto	Unrestricted GF	Designated GF	Other	Federal	Fund Source	Total Vetoed	Balance Remaining
SUPPLEMENTAL VETOES																
Administration	HB 284	1-40	2012	27(d)	91	7	Funding	addressing all public	50,000,000	(50,000,000)	0	0	0	Fund	(50,000,000)	0
TOTAL SUPPLEMENTAL VETOES																
									50,000,000	(50,000,000)	0	0	0	0	(50,000,000)	0
OPERATING VETOES																
Education	HB 284	1-40	2013	1	12	6	Pre-Kindergarten Grants SB 182 Pupil Transportation Funding, Early Learning Coordination	Provides a 47% increase over current year	4,000,000	(1,200,000)	0	0	0	General Fund	(1,200,000)	2,800,000
Education	HB 284	1-40	2013	2	49	25	Alaska Coastal Management Program	Reasonable start-up funds for new program inconsistent with historical practice	3,352,500	(2,860,000)	0	0	0	General Fund	(2,860,000)	492,500
Governor	HB 284	1-40	2013	20(f)	80	28	Contingency language for Sec. 20(f) Alaska Coastal Management Program	Inconsistent with historical practice	NA	0	0	0	0	NA	0	0
Health and Social Services	SB 160	1-40	2013	23	178	9	Behavioral Health Grants Substance Abuse Treatment Program	Represents 18% increase of current budget - target vulnerable population	19,300,400	(10,300,400)	0	0	0	General Fund	(10,300,400)	9,000,000
TOTAL OPERATING VETOES									26,652,900	(14,360,400)	0	0	0	0	(14,360,400)	12,292,500
CAPITAL VETOES																
Commerce	SB 160	1-40	2013	1	46	26	Alaska Moose Federation - Moose Rescue & Relocation Program	Focus on orphaned calf relocation program	1,500,000	(1,000,000)	0	0	0	General Fund	(1,000,000)	500,000
Commerce	SB 160	1-40	2013	1	104	26	World Trade Center Alaska - International Trade Partnership Project	Existing funds available	300,000	(300,000)	0	0	0	General Fund	(300,000)	0
Education	SB 160	16-32	2013	1	111	6	Alaska Pilot Pre- Kindergarten Project Expansion	Consider in Operating Budget - Pre- Kindergarten Program Statewide	973,000	(973,000)	0	0	0	General Fund	(973,000)	0
TOTAL CAPITAL VETOES									2,773,000	(2,273,000)	0	0	0	0	(2,273,000)	500,000
TOTAL VETOES									79,425,900	(66,633,400)	0	0	0	0	(66,633,400)	12,792,500

**Alaska Department of Education & Early Development
Early Learning Funding Summary**

The FY2013 budget contains an increase of \$3,867,500 for early learning programs – a 38% increase in funding over the current year. The following chart illustrates the growth in early learning programs.

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Intervention Districts Pre-Kindergarten	\$300.0	\$300.0	\$300.0	\$300.0	\$0.0	0%
Best Beginnings	\$312.5	\$792.5	\$612.5	\$937.5	\$325.0	53%
Head Start Grants	\$7,153.0	\$7,153.3	\$7,153.3	\$7,153.3	\$0.0	0%
Parents As Teachers	\$0.0	\$0.0	\$300.0	\$1,042.5	\$742.5	248%
Total Early Learning	\$9,465.5	\$9,945.8	\$10,065.8	\$13,933.3	\$3,867.5	38%

Early learning is an important part of a child’s education. Early learning, ideally, starts in the home and as a state, where appropriate, we partner with families, parents, businesses, and communities in providing that learning environment.

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Funding for Parents as Teachers (PAT) in the newly signed budget has more than tripled to \$1,042,500. Although not as much as what the Legislature appropriated, this is a significant increase over the \$300,000 in the current year budget. PAT is a new program and the three-year pilot will provide the data needed to evaluate the success of the project.