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Governor Sean Parnell
STATE OF ALASKA

May 14, 2012

The Honorable Mike Chenault
Speaker of the House
Alaska State Legislature
State Capitol, Room 208
Juneau, AK 99801-1182

Dear Speaker Chenault,

On this date, I have signed with line item vetoes, the following bill passed by the second session of the Twenty-Seventh Alaska State Legislature and am transmitting the engrossed and enrolled copies to the Lieutenant Governor's Office for permanent filing:

HCS CSSB 160(FIN) AM H

“An Act making and amending appropriations, including capital appropriations, supplemental appropriations, and other appropriations; making appropriations to capitalize funds; and providing for an effective date.”

Chapter No. 17, SLA 2012

Our Administration's goals are to promote economic opportunity and strengthen Alaskan families. The budget I presented for legislative consideration and the budget I sign today reflect those priorities.

I was pleased legislators agreed with and stuck to my spending limit on overall capital spending. I also appreciate the detailed legislative consideration of the budget as well as the work of our Administration members on these appropriations.

HCS CSSB 160 (FIN) am H, as passed by the Legislature, contains capital appropriations for Fiscal Year 2012 and Fiscal Year 2013, totaling \$2.9 billion, including \$1.9 billion in general funds. The capital budget will fund many important transportation and infrastructure projects across the state. More than \$1.6 billion was appropriated for highways, aviation, the Alaska Marine Highway, harbors, village safe water, and municipal water and sewer projects.

Funding is also included for statewide energy projects such as weatherization programs to help Alaskans make their homes more energy efficient, renewable energy projects that target areas with the highest energy costs, and home energy rebates.

Through line-item vetoes, I have reduced a limited number of appropriations in SB 160, totaling \$12.6 million. The following describes the reason for the vetoes, which are also detailed on the enclosed spreadsheet.

Behavioral Health Grants for Substance Abuse Treatment Programs – Even with vetoed amounts, I have approved a \$9 million increase to provide programs and services to vulnerable populations over a three year period, and an additional \$1.3 million in the Department of Corrections operating budget for substance abuse treatment.

As a reference point, Alaska spends over \$50 million annually on substance abuse programs including detox, residential treatment, outpatient treatment, and opioid treatment for approximately 7,100 individuals. In adding money to this area, the Legislature did not provide detailed backup on how the appropriation was to be spent.

After consulting with the Department of Health and Social Services, the Department has outlined specific projects that target treatment and services for pregnant women, families at risk, integration of intervention and screening programs, drug therapy for high risk individuals, and low-cost, effective substance abuse therapy delivered via technology for rural locations. These projects will be part of a three year effort, and will be evaluated on an annual basis, to determine the effectiveness of the efforts. The increased funding remaining after vetoes is sufficient for the Department's three year plan.

ASD Pre-Kindergarten Project Expansion – This year, I have approved an increase of \$3,867,500 for early learning programs – a 38 percent increase in funding over the current year. The enclosed chart illustrates the growth in early learning programs over the past four years. After accepting these increases, I vetoed the Anchorage School District's request to be the sole recipient of a Pre-K grant in the capital budget. This project is more appropriately funded in the Department of Education and Early Development's Pre-K statewide program, and considered in the context of all the districts in the state. Simply put, we need not open the floodgates in the coming years to individual districts seeking designated grants in this statewide program.

Alaska Moose Federation (AMF) Moose Rescue and Relocation Program – I have supported and continue to support the AMF's work in the statewide moose salvage program and its orphaned calf rescue efforts. I cannot at this time, however, support AMF's desire to relocate adult moose between various game management units. Additional evaluation and coordination is needed between AMF and the Department of Fish and Game to determine if a large-scale relocation program can be conducted in a scientifically sound manner and achieve the desired result of supplementing low-density moose populations in rural Alaska. This appropriation has been reduced to \$500,000 to cover orphaned calf rescue efforts.

The Honorable Mike Chenault
May 14, 2012
Page 3

World Trade Center Alaska (WTC) – International Trade Partnership Project – The WTC has received previous State appropriations, and still has a sufficient balance on hand of existing funds to continue its efforts in the next fiscal year without additional grant funds. Additionally, with respect to State funding currently in the WTC's hands, the State has been unable to obtain adequate information sufficient to assure appropriate accountability. The WTC will need to develop a more detailed business plan and provide more information before requesting additional funding in a future budget.

These capital dollars will create jobs and opportunity for Alaskans, meet the State's constitutional responsibilities of resource development, education, public safety, and infrastructure essential to Alaska's economic future, and address high-priority projects in districts across the state.

Building on the success we were able to achieve this legislative session on the budget, I look forward to further refining our spending targets for both the operating and capital budget in the future.

Sincerely,



Sean Parnell
Governor

Enclosures

Summary of Budget Vetoes
SLA 2012
Operating and Capital Bills

| Appropriation Bill | Vetoes by Fund Source | | | | Total Vetoed |
|-------------------------|-----------------------|---------------|----------|----------|---------------------|
| | Unrestricted GF | Designated GF | Other | Federal | |
| FY2012 HB 284 Operating | (50,000,000) | 0 | 0 | 0 | (50,000,000) |
| FY2013 HB 284 Operating | (4,060,000) | 0 | 0 | 0 | (4,060,000) |
| FY2013 SB 160 Operating | (10,300,400) | 0 | 0 | 0 | (10,300,400) |
| Operating Total | (64,360,400) | 0 | 0 | 0 | (64,360,400) |
| FY2013 SB 160 Capital | (2,273,000) | 0 | 0 | 0 | (2,273,000) |
| Veto Total | (66,633,400) | 0 | 0 | 0 | (66,633,400) |

SLA 2012 Veto Decisions by Bill
 CH. 15 SLA 2012 (HB 284)
 CH. 17 SLA 2012 (SB 160)

| Line | A | | B | C | D | E | F | G | | H | I | J | K | | | M | N | O | P | |
|------|----------------------------------|----------------|------|-------|-----|----|----|---|--|------------|--------------|---|-----------|-----------|---------------|--------------|--------------|------------|---|--------|
| | Dept. | House District | | | | | | Year | Sec. No. | | | | Bill Page | Bill Line | Project Title | | | | | Reason |
| 1 | HB 284 Appropriation Bill | | | | | | | | | | | | | | | | | | | |
| 2 | | | | | | | | | | | | | | | | | | | | |
| 3 | Education | 1-40 | 2013 | 1 | 12 | 6 | 6 | Pre-Kindergarten Grants | Provides a 47% increase over current year | 4,000,000 | (1,200,000) | 0 | 0 | 0 | 0 | General Fund | (1,200,000) | 2,800,000 | | |
| 4 | Education | 1-40 | 2013 | 2 | 49 | 25 | 25 | SB 182 Pupil Transportation Funding, Early Learning Coordination | Reasonable start-up funds for new program | 3,352,500 | (2,860,000) | 0 | 0 | 0 | 0 | General Fund | (2,860,000) | 492,500 | | |
| 5 | Governor | 1-40 | 2013 | 20(f) | 80 | 28 | 28 | Alaska Coastal Management Program | Inconsistent with historical practice | 0 | 0 | 0 | 0 | 0 | 0 | General Fund | 0 | 0 | | |
| 6 | Administration | 1-40 | 2012 | 27(d) | 91 | 7 | 7 | Judicial Retirement System Funding | Evaluate options for addressing all public retirement systems | 50,000,000 | (50,000,000) | 0 | 0 | 0 | 0 | General Fund | (50,000,000) | 0 | | |
| 7 | Contingent Effect | 1-40 | 2013 | 35 | 94 | 21 | 21 | Contingency language for Sec. 20(f) Alaska Coastal Management Program | Inconsistent with historical practice | NA | 0 | 0 | 0 | 0 | 0 | NA | 0 | 0 | | |
| 8 | HB 284 TOTALS | | | | | | | | | | | | | | | | | | | |
| 9 | | | | | | | | | | | | | | | | | | | | |
| 10 | SB 160 Appropriation Bill | | | | | | | | | | | | | | | | | | | |
| 11 | Commerce | 1-40 | 2013 | 1 | 46 | 26 | 26 | Alaska Moose Federation - Moose Rescue & Relocation Program | Focus on orphaned calf relocation program | 1,500,000 | (1,000,000) | 0 | 0 | 0 | 0 | General Fund | (1,000,000) | 500,000 | | |
| 12 | Commerce | 1-40 | 2013 | 1 | 104 | 26 | 26 | World Trade Center Alaska - International Trade Partnership Project | Existing funds available | 300,000 | (300,000) | 0 | 0 | 0 | 0 | General Fund | (300,000) | 0 | | |
| 13 | Education | 16-32 | 2013 | 1 | 111 | 6 | 6 | Alaska Pilot Pre-Kindergarten Project Expansion | Consider in Operating Budget - Pre-Kindergarten Program Statewide | 973,000 | (973,000) | 0 | 0 | 0 | 0 | General Fund | (973,000) | 0 | | |
| 14 | Health and Social Services | 1-40 | 2013 | 23 | 178 | 9 | 9 | Behavioral Health Grants Substance Abuse Treatment Program | Represents 18% increase of current budget - target vulnerable population | 19,300,400 | (10,300,400) | 0 | 0 | 0 | 0 | General Fund | (10,300,400) | 9,000,000 | | |
| 15 | SB160 TOTALS | | | | | | | | | | | | | | | | | | | |
| 16 | | | | | | | | | | | | | | | | | | | | |
| 17 | TOTAL VETOS | | | | | | | | | | | | | | | | | | | |
| | | | | | | | | | | 79,425,900 | (66,633,400) | 0 | 0 | 0 | 0 | | (66,633,400) | 12,792,500 | | |

SLA 2012 Veto Decisions by Budget Type
 CH. 15 SLA 2012 (HB 284)
 CH. 17 SLA 2012 (SB 160)

| A | B | C | D | E | F | G | H | I | J | K | L | M | N | O | P | Q | |
|-------|----------------------------------|----------------|-------|----------|-----------|-----------|---------------|---|--|-----------------|---------------|-------|---------|--------------|--------------|-------------------|-----------|
| Dept. | Bill | House District | Year | Sec. No. | Bill Page | Bill Line | Project Title | Reason | Amount Pre-Veto | Unrestricted GF | Designated GF | Other | Federal | Fund Source | Total Vetoed | Balance Remaining | |
| 1 | | | | | | | | | | | | | | | | | |
| 2 | SUPPLEMENTAL VETOES | | | | | | | | | | | | | | | | |
| 3 | Administration | HB 284 | 1-40 | 2012 | 27(d) | 91 | 7 | Funding | addressing all public | 50,000,000 | (50,000,000) | 0 | 0 | 0 | Fund | (50,000,000) | 0 |
| 4 | TOTAL SUPPLEMENTAL VETOES | | | | | | | | | | | | | | | | |
| 5 | | | | | | | | | 50,000,000 | (50,000,000) | 0 | 0 | 0 | 0 | | 0 | |
| 6 | OPERATING VETOES | | | | | | | | | | | | | | | | |
| 7 | Education | HB 284 | 1-40 | 2013 | 1 | 12 | 6 | Pre-Kindergarten Grants | Provides a 47% increase over current year | 4,000,000 | (1,200,000) | 0 | 0 | 0 | General Fund | (1,200,000) | 2,800,000 |
| 8 | Education | HB 284 | 1-40 | 2013 | 2 | 49 | 25 | SB 182 Pupil Transportation Funding, Early Learning Coordination | Reasonable start-up funds for new program | 3,352,500 | (2,860,000) | 0 | 0 | 0 | General Fund | (2,860,000) | 492,500 |
| 9 | Governor | HB 284 | 1-40 | 2013 | 20(f) | 80 | 28 | Alaska Coastal Management Program | Inconsistent with historical practice | 0 | 0 | 0 | 0 | General Fund | 0 | 0 | |
| 10 | Contingent Effect | HB 284 | 1-40 | 2013 | 35 | 94 | 21 | Contingency language for Sec. 20(f) Alaska Coastal Management Program | Inconsistent with historical practice | NA | 0 | 0 | 0 | NA | 0 | 0 | |
| 11 | Health and Social Services | SB 160 | 1-40 | 2013 | 23 | 178 | 9 | Behavioral Health Grants Substance Abuse Treatment Program | Represents 18% increase of current budget - target vulnerable population | 19,300,400 | (10,300,400) | 0 | 0 | General Fund | (10,300,400) | 9,000,000 | |
| 12 | TOTAL OPERATING VETOES | | | | | | | | | | | | | | | | |
| 13 | | | | | | | | | 26,652,900 | (14,360,400) | 0 | 0 | 0 | | (14,360,400) | 12,292,500 | |
| 14 | CAPITAL VETOES | | | | | | | | | | | | | | | | |
| 15 | Commerce | SB 160 | 1-40 | 2013 | 1 | 46 | 26 | Alaska Moose Federation - Moose Rescue & Relocation Program | Focus on orphaned calf relocation program | 1,500,000 | (1,000,000) | 0 | 0 | General Fund | (1,000,000) | 500,000 | |
| 16 | Commerce | SB 160 | 1-40 | 2013 | 1 | 104 | 26 | World Trade Center Alaska - International Trade Partnership Project | Existing funds available | 300,000 | (300,000) | 0 | 0 | General Fund | (300,000) | 0 | |
| 17 | Education | SB 160 | 16-32 | 2013 | 1 | 111 | 6 | Alaska Pilot Pre-Kindergarten Project Expansion | Consider in Operating Budget - Pre-Kindergarten Program Statewide | 973,000 | (973,000) | 0 | 0 | General Fund | (973,000) | 0 | |
| 18 | TOTAL CAPITAL VETOES | | | | | | | | | | | | | | | | |
| 19 | | | | | | | | | 2,773,000 | (2,273,000) | 0 | 0 | 0 | | (2,273,000) | 500,000 | |
| 20 | TOTAL VETOES | | | | | | | | | | | | | | | | |
| | | | | | | | | | 79,425,900 | (66,633,400) | 0 | 0 | 0 | | (66,633,400) | 12,792,500 | |

**Alaska Department of Education & Early Development
Early Learning Funding Summary**

The FY2013 budget contains an increase of \$3,867,500 for early learning programs – a 38% increase in funding over the current year. The following chart illustrates the growth in early learning programs.

| Early Learning Programs | FY2010 | FY2011 | FY2012 | FY2013 Enacted | \$ Increase over FY12 | % increase over FY12 |
|--|------------------|------------------|-------------------|-------------------|-----------------------|----------------------|
| Statewide Pre-Kindergarten | \$1,700.0 | \$1,700.0 | \$1,700.0 | \$2,500.0 | \$800.0 | 47% |
| Preschool or early literacy Moore Settlement | \$0.0 | \$0.0 | \$0.0 | \$2,000.0 | \$2,000.0 | 100% |
| Intervention Districts Pre-Kindergarten | \$300.0 | \$300.0 | \$300.0 | \$300.0 | \$0.0 | 0% |
| Best Beginnings | \$312.5 | \$792.5 | \$612.5 | \$937.5 | \$325.0 | 53% |
| Head Start Grants | \$7,153.0 | \$7,153.3 | \$7,153.3 | \$7,153.3 | \$0.0 | 0% |
| Parents As Teachers | \$0.0 | \$0.0 | \$300.0 | \$1,042.5 | \$742.5 | 248% |
| Total Early Learning | \$9,465.5 | \$9,945.8 | \$10,065.8 | \$13,933.3 | \$3,867.5 | 38% |

Early learning is an important part of a child’s education. Early learning, ideally, starts in the home and as a state, where appropriate, we partner with families, parents, businesses, and communities in providing that learning environment.

Funding for Alaska’s Pre-Kindergarten efforts has increased from \$1,700,000 in the current year to \$4,500,000 in FY2013. This includes an increase to the existing Pre-K program and \$2 million through the Moore settlement for Alaska’s most vulnerable schools.

Funding for Parents as Teachers (PAT) in the newly signed budget has more than tripled to \$1,042,500. Although not as much as what the Legislature appropriated, this is a significant increase over the \$300,000 in the current year budget. PAT is a new program and the three-year pilot will provide the data needed to evaluate the success of the project.

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STATE OF ALASKA

May 14, 2012

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President of the Senate
Alaska State Legislature
State Capitol, Room 111
Juneau, AK 99801-1182

Dear President Stevens,

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The Honorable Gary Stevens

May 14, 2012

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Through line-item vetoes, I have reduced a limited number of appropriations in SB 160, totaling \$12.6 million. The following describes the reason for the vetoes, which are also detailed on the enclosed spreadsheet.

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Sincerely,



Sean Parnell
Governor

Enclosures

Summary of Budget Vetoes
SLA 2012
Operating and Capital Bills

| Appropriation Bill | Vetoes by Fund Source | | | | Total Vetoed |
|-------------------------|-----------------------|---------------|----------|----------|---------------------|
| | Unrestricted GF | Designated GF | Other | Federal | |
| FY2012 HB 284 Operating | (50,000,000) | 0 | 0 | 0 | (50,000,000) |
| FY2013 HB 284 Operating | (4,060,000) | 0 | 0 | 0 | (4,060,000) |
| FY2013 SB 160 Operating | (10,300,400) | 0 | 0 | 0 | (10,300,400) |
| Operating Total | (64,360,400) | 0 | 0 | 0 | (64,360,400) |
| FY2013 SB 160 Capital | (2,273,000) | 0 | 0 | 0 | (2,273,000) |
| Veto Total | (66,633,400) | 0 | 0 | 0 | (66,633,400) |

SLA 2012 Veto Decisions by Budget Type
 CH. 15 SLA 2012 (HB 284)
 CH. 17 SLA 2012 (SB 160)

| A | B | C | D | E | F | G | H | I | J | K | L | M | N | O | P | Q | |
|-------|----------------------------------|----------------|-------|----------|-----------|-----------|---------------|---|--|-----------------|---------------|-------|---------|--------------|--------------|-------------------|--|
| Dept. | Bill | House District | Year | Sec. No. | Bill Page | Bill Line | Project Title | Reason | Amount Pre-Veto | Unrestricted GF | Designated GF | Other | Federal | Fund Source | Total Vetoed | Balance Remaining | |
| 1 | | | | | | | | | | | | | | | | | |
| 2 | SUPPLEMENTAL VETOES | | | | | | | | | | | | | | | | |
| 3 | Administration | HB 284 | 1-40 | 27(d) | 91 | 7 | Funding | addressing all public | 50,000,000 | (50,000,000) | 0 | 0 | 0 | Fund | (50,000,000) | 0 | |
| 4 | TOTAL SUPPLEMENTAL VETOES | | | | | | | | | | | | | | | | |
| 5 | | | | | | | | | 50,000,000 | (50,000,000) | 0 | 0 | 0 | | (50,000,000) | 0 | |
| 6 | OPERATING VETOES | | | | | | | | | | | | | | | | |
| 7 | Education | HB 284 | 1-40 | 2013 | 1 | 12 | 6 | Pre-Kindergarten Grants | Provides a 47% increase over current year | 4,000,000 | (1,200,000) | 0 | 0 | General Fund | (1,200,000) | 2,800,000 | |
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| 9 | Governor | HB 284 | 1-40 | 2013 | 20(f) | 80 | 28 | Alaska Coastal Management Program | Inconsistent with historical practice | 0 | 0 | 0 | 0 | General Fund | 0 | 0 | |
| 10 | Contingent Effect | HB 284 | 1-40 | 2013 | 35 | 94 | 21 | Contingency language for Sec. 20(f) Alaska Coastal Management Program | Inconsistent with historical practice | NA | 0 | 0 | 0 | NA | 0 | 0 | |
| 11 | Health and Social Services | SB 160 | 1-40 | 2013 | 23 | 178 | 9 | Behavioral Health Grants Substance Abuse Treatment Program | Represents 18% increase of current budget - target vulnerable population | 19,300,400 | (10,300,400) | 0 | 0 | General Fund | (10,300,400) | 9,000,000 | |
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| 13 | | | | | | | | | 26,652,900 | (14,360,400) | 0 | 0 | 0 | | (14,360,400) | 12,292,500 | |
| 14 | CAPITAL VETOES | | | | | | | | | | | | | | | | |
| 15 | Commerce | SB 160 | 1-40 | 2013 | 1 | 46 | 26 | Alaska Moose Federation - Moose Rescue & Relocation Program | Focus on orphaned calf relocation program | 1,500,000 | (1,000,000) | 0 | 0 | General Fund | (1,000,000) | 500,000 | |
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| 17 | Education | SB 160 | 16-32 | 2013 | 1 | 111 | 6 | Alaska Pilot Pre-Kindergarten Project Expansion | Consider in Operating Budget - Pre-Kindergarten Program Statewide | 973,000 | (973,000) | 0 | 0 | General Fund | (973,000) | 0 | |
| 18 | TOTAL CAPITAL VETOES | | | | | | | | | | | | | | | | |
| 19 | | | | | | | | | 2,773,000 | (2,273,000) | 0 | 0 | 0 | | (2,273,000) | 500,000 | |
| 20 | TOTAL VETOES | | | | | | | | | | | | | | | | |
| | | | | | | | | | 79,425,900 | (66,633,400) | 0 | 0 | 0 | | (66,633,400) | 12,792,500 | |

**Alaska Department of Education & Early Development
Early Learning Funding Summary**

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| Preschool or early literacy Moore Settlement | \$0.0 | \$0.0 | \$0.0 | \$2,000.0 | \$2,000.0 | 100% |
| Intervention Districts Pre-Kindergarten | \$300.0 | \$300.0 | \$300.0 | \$300.0 | \$0.0 | 0% |
| Best Beginnings | \$312.5 | \$792.5 | \$612.5 | \$937.5 | \$325.0 | 53% |
| Head Start Grants | \$7,153.0 | \$7,153.3 | \$7,153.3 | \$7,153.3 | \$0.0 | 0% |
| Parents As Teachers | \$0.0 | \$0.0 | \$300.0 | \$1,042.5 | \$742.5 | 248% |
| Total Early Learning | \$9,465.5 | \$9,945.8 | \$10,065.8 | \$13,933.3 | \$3,867.5 | 38% |

Early learning is an important part of a child’s education. Early learning, ideally, starts in the home and as a state, where appropriate, we partner with families, parents, businesses, and communities in providing that learning environment.

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