

State of Alaska FY2009 Governor's Operating Budget

Department of Public Safety Prisoner Transportation Component Budget Summary

Component: Prisoner Transportation

Contribution to Department's Mission

Preserve public peace; protect life, property, and resources.

Core Services

The prisoner transportation component is the central funding source for moving state-charged prisoners. These include prisoners needing pre-arraignment and post-arraignment escort, as well as the transfer of convicted prisoners between in-state facilities and out-of-state prisons. The Alaska Court System (ACS), the Department of Corrections (DOC), and the Department of Law (DOL) require the transports. Public Safety provides these services through the coordination of the travel of state troopers, municipal police officers, and court services officers. DOC conducts moves only when it is cost-effective to use its own personnel and only for transfers between institutions.

FY2009 Resources Allocated to Achieve Results		
FY2009 Component Budget: \$2,156,700	Personnel:	
	Full time	0
	Part time	0
	Total	0

Key Component Challenges

In the past three years, prisoner transport volumes have increased annually six percent on average statewide. If this trend continues, over 70,000 prisoner transports will occur in FY2008.

The new courthouse in Fairbanks has been open now for six years and the number of transports continues to rise. In FY2005, 7,019 prisoners were transported in Fairbanks alone. In FY2006, this increased to 9,990, an increase of 40 percent over the previous year. This increase appears to have stabilized in FY2007 with 8,736 prisoners transported, but still represents a 24 percent increase from 2005. The department added three CSOs to the Fairbanks Judicial Services (JS) unit in FY2007.

In April 2002, a new jail opened in Anchorage adding 300 prisoner beds. The new jail increased the number of prisoner transports not only in Anchorage, but also around the state as these beds are used to ease overcrowding at other correctional institutions. This has resulted in an increase in the number of prisoners transported by the Anchorage JS unit. An increase in prisoner transport volume from FY2006 to FY2007 exceeded 21 percent, moving 28,381 in 2006 and 34,464 in 2007. Additionally, Anchorage JS provides two court security services officers in the courtroom located within the new Anchorage jail. This continuing requirement means two officers are tied up with that function for the entire day, further stretching available resources. In Anchorage and elsewhere, family court hearings have increased significantly and so too the resulting increase in court security requests. These hearing increases have shorted building security officer availability. With funding added in FY2006 and FY2007, the department has added 12 positions statewide, five of which were assigned to the Anchorage JS. To date, all positions have been filled.

Litigation between DPS and the Municipality of Anchorage has been resolved with a plan for the state to take over from the Anchorage Police Department the transport of municipal prisoners from the Anchorage jails to the Anchorage courts. This change will take effect in FY2008 and will require an additional six CSO positions to complete the tasks formerly handled by Anchorage police officers. Six new positions have been created and supplemental funding is being requested from the legislature. These officers will complete their training in FY2008.

Prisoner transportation costs increase with air and ground transportation costs. New airport security measures have increased the time required to facilitate these transports, thus increasing the expense. The increases in transportation costs are compounded by the increase in the number of prisoners. The department has put in practice numerous cost saving procedures, but most of these costs are out of the department's control. The decision to transport prisoners is made by the Alaska Court System and DOC. The Department of Corrections is under mandate by the courts to limit the number of inmates at all institutions, which sometimes requires DPS' help to balance the inmate population among different institutions.

Though the Kotzebue jail has reopened, there is still a significant need for transports to Nome, as inmates cannot be housed in Kotzebue longer than 20 days. There is a significant burden on both the Nome and Kotzebue trooper posts to provide inter-facility escorts several times each week.

The Alaska Court System continues to expand its infrastructure and add additional courtrooms. Each additional courtroom represents additional prisoner transports, court process, and court security needs. The Bethel court, Kenai court, Palmer court, and Anchorage court will receive additional courtrooms in FY2007 and 2008 for a total of 11 new courtrooms.

The process of filling normal vacancies exceeds six months when considering recruitment, background investigation, and the training process. Additionally, some CSOs are reaching retirement eligibility, which will necessitate additional recruitment. Nonetheless, staffing increases represent a significant step forward.

The department has identified a need to consolidate Judicial Services under one umbrella and has put in motion a plan to develop the Alaska Bureau of Judicial Services. Normally the various JS units fall under the auspices of the detachment where they reside and in the case of Anchorage JS, assigned under AST headquarters. With the development of the bureau, it is expected that policies and procedures will become uniform statewide and so too the communication between the court and JS. Finally, the bureau will result in a consolidation of effort with regard to the efficient coordination of prisoner transports, process and warrant services, and the services to troopers at large.

Significant Changes in Results to be Delivered in FY2009

AST will continue to see the number of prisoner moves increase by four to seven percent every year. AST's expectation is to continue to provide prisoner moves with zero escapes.

Major Component Accomplishments in 2007

The Alaska State Troopers moved 66,658 prisoners in FY2007. The number of prisoners moved has increased four percent over FY2006, 11 percent over FY2005, 19 percent over FY2004, and 24 percent over FY2003.

Statutory and Regulatory Authority

DPS-Powers and duties of department (AS 44.41.020)
State Troopers (AS 18.65.010 - AS 18.65.110)
Police Protection (AS 18.65.010 - AS 18.65.790)
Law enforcement duties (AS 18.65.010 - AS 18.65.086)
Controlled Substances (AS 11.71.010 - AS 11.71.900)
Judicial Services (AS 22.20.100 - AS 22.20.140)
Prisoner Transportation (AS 33.30.071 and AS 33.30.081)
Search & Rescue (AS 18.60.120 - AS 18.60.175)
Village Public Safety Officer Definition (AS 01.10.060(c)(7)(C))
VPSO Program (AS 18.65.670)
VPSO Regulations (13 AAC 96.010-900)
Concealed Handgun Permits (AS 18.65.700)
Security Guard Licensing (AS 18.65.400 - AS 18.65.410)
Sex Offender Registration (AS 12.63.010 - AS 12.63.100)
Central Registry of Sex Offenders (AS 18.65.087)
Department to assist other agencies (AS 18.65.090)
Document and disseminate information regarding homicides (AS 44.41.040)
Document and investigate missing persons (AS 18.65.610)

Investigate fires resulting from crimes (AS 18.70.030)
Investigate sexual assault and child exploitation (AS 18.65.086)
DUI Forfeiture Requirements (AS 28.35.036-.037)
DPS DNA collection and registration requirements (AS 44.41.035)
Duty of Law Enforcement to Provide VCCB information (AS 18.67.175)
Rights of Crime Victims to be notified orally and in writing by Law Enforcement (AS 12.61.010)
Aeronautics (AS 02)
Criminal (AS 11)
Environment (AS 46)
Fish & Game (AS 16)
Fish & Game (5 AAC)
Guide/Outfitting (12 AAC)
Guide/Outfitting (AS 08)
Health & Safety (AS 18)
Limited Entry (20 AAC)
State Government (AS 44)
Training (13 AAC 85)
Training (AS 44.41.020(a))

Contact Information
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**Prisoner Transportation
Component Financial Summary**

All dollars shown in thousands

	FY2007 Actuals	FY2008 Management Plan	FY2009 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	0.0	0.0	0.0
72000 Travel	1,850.6	1,445.8	1,875.8
73000 Services	288.7	245.9	270.9
74000 Commodities	10.2	10.0	10.0
75000 Capital Outlay	0.0	0.0	0.0
77000 Grants, Benefits	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	2,149.5	1,701.7	2,156.7
Funding Sources:			
1004 General Fund Receipts	2,109.5	1,656.7	2,111.7
1007 Inter-Agency Receipts	40.0	45.0	45.0
Funding Totals	2,149.5	1,701.7	2,156.7

Estimated Revenue Collections

Description	Master Revenue Account	FY2007 Actuals	FY2008 Management Plan	FY2009 Governor
Unrestricted Revenues				
None.		0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0
Restricted Revenues				
Interagency Receipts	51015	40.0	45.0	45.0
Restricted Total		40.0	45.0	45.0
Total Estimated Revenues		40.0	45.0	45.0

**Summary of Component Budget Changes
From FY2008 Management Plan to FY2009 Governor**

All dollars shown in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2008 Management Plan	1,656.7	0.0	45.0	1,701.7
Proposed budget increases:				
-Increased Prisoner Transportation Costs	455.0	0.0	0.0	455.0
FY2009 Governor	2,111.7	0.0	45.0	2,156.7