

**State of Alaska
FY2009 Governor's Operating Budget**

**Department of Public Safety
Alaska Bureau of Alcohol and Drug Enforcement
Component Budget Summary**

Component: Alaska Bureau of Alcohol and Drug Enforcement

Contribution to Department's Mission

Preserve public peace; protect life, property, and resources.

Core Services

The Alaska Bureau Alcohol and Drug Enforcement (ABADE) enforce statutes related to controlled substances and illegal alcohol throughout the state. Operationally, ABADE also includes the Narcotics Task Force (NTF) budget component.

ABADE provides experienced administrative and investigative specialists to manage and investigate allegations of illegal drug and alcohol activity. This includes the detection and investigation of clandestine methamphetamine laboratories, large shipments of cocaine, and the transportation and sale of illegal alcohol in local option communities throughout the State of Alaska.

The bureau coordinates illegal drug and alcohol investigations to facilitate aggressive prosecution by various federal, state, and local criminal justice agencies.

Criminal Intelligence Unit (CIU)

The Criminal Intelligence Unit consists of one AST investigator, three AST civilian personnel, and one member of the Alaska National Guard Counter Drug Support Program (CDSP). The unit responded to approximately 1,800 inquiries for additional information from foreign, federal, state, and local agencies. The emphasis of the unit changed somewhat as a result of the events surrounding September 11, 2001, from primarily drug intelligence inquiries to a blend that now includes terrorist activity inquiries.

This unit manages numerous databases and computer-assisted programs that aid state, local, and federal law enforcement agencies in the centralization and storage of information on criminal activity. The CIU is presently co-located in the FBI building in Anchorage, which has allowed for a unique sharing of information between all law enforcement agencies in Alaska. There has been a substantial increase in the workload of this unit in support of homeland security since September 11, 2001. The unit directly supports several law enforcement organizations with homeland defense issues including the Joint Terrorism Task Force and the Alaska Terrorism Advisory Committee (ATAC).

Alaska Bureau of Alcohol and Drug Enforcement (ABADE)

The ABADE mission is to solve sophisticated criminal cases involving controlled substances and illegal alcohol on a statewide basis through detection, apprehension, and assistance in the prosecution of individuals suspected of violating controlled substances law and state alcohol laws.

FY2009 Resources Allocated to Achieve Results

FY2009 Component Budget: \$2,519,800	Personnel:	
	Full time	18
	Part time	0
	Total	18

Key Component Challenges

ABADE has undergone restructuring to enhance the expertise and skill level of investigators assigned to the unit. A Major Offenders Unit (MOU) has been established to address major alcohol and drug dealers on a statewide basis.

ABADE has taken the lead role in virtually all regions of the state in coordinating the investigative efforts involving illegal alcohol and drugs. This requires a great deal of staff management time to coordinate these efforts.

Five members of ABADE are dedicated to the interdiction and investigation of illegal alcohol shipments into villages that have voted to exercise their local option to either limit or prohibit the possession, sale, bartering, and importation of alcoholic beverages.

The remaining 25 members of ABADE are involved in investigating drug and illegal alcohol violations across the state. The bureau works closely with a multitude of other agencies in nearly all locations in order to accomplish its mission.

Programs are being implemented to address the issue of illegal alcohol in local option communities to include Community Oriented Policing, enhanced and aggressive interdiction efforts, and dedicated investigative efforts.

Federal funding from the Justice Assistance Grants (JAG) program has significantly declined over the past three years. This challenge is discussed in detail in the Narcotics Task Force component narrative.

The AST Criminal Intelligence Unit is operated out of ABADE and is overloaded often times with requests for service from AST detachments and from the Alaska Bureau of Investigation. They coordinate and liaise with the U.S. Secret Service, U.S. State Department Diplomatic Security Section, and other agencies to ensure the safety of high-ranking and foreign visitors to Alaska.

Significant Changes in Results to be Delivered in FY2009

During FY2005 and FY2006, several significant changes were made to ABADE to better address the needs of urban/rural communities and their surrounding areas throughout Alaska. A new sergeant position was added to supervise the statewide Major Offenders Unit (MOU). A new trooper investigator position was added to the MOU and to the rural Western Alaska Alcohol and Narcotics Team (WAANT) in Dillingham. A sergeant position was added to the Kenai Peninsula unit to enhance the unit's investigative abilities. Significant improvement in rates of illegal drugs and alcohol interdiction, investigations of property crimes, and improved response to issues in rural Alaska communities are expected to occur in FY2008/2009.

Major Component Accomplishments in 2007

The unit continued its aggressive pursuit of all leads concerning clandestine methamphetamine laboratories in order to keep this problem from spreading beyond the areas that are already feeling its effects. ABADE has seen a 50 percent reduction in the number of clandestine labs, probably due in part to the passage of precursor limiting laws.

ABADE has increased its investigating efforts into the illegal importation of alcohol into local option communities by assigning five full-time investigators. Their efforts are in addition to the investigative activities that all the ABADE members put forth to curb the illegal alcohol sales and possession in the local option communities.

The ABADE has two investigators assigned to the DEA sponsored Alaska Interdiction Task Force (AITF). This team has been successful in their efforts to interdict drugs coming into Alaska by different methods, including through the Ted Stevens Anchorage International Airport and several statewide parcel delivery services.

ABADE has actively coordinated with the DEA to continue the unit's emphasis on aggressively prosecuting those involved in clandestine laboratories. The unit also works closely with Department of Health and Social Services when children are put at risk at these illegal sites, and with the Department of Environmental Conservation on environmental contamination concerns.

ABADE added an investigator with the Bureau of Alcohol, Tobacco, and Firearms (ATF) to assist with the "Project Safe Neighborhoods" (PSN) federal initiative. This position is responsible for reviewing cases involving federal firearm violations to increase the number of quality cases submitted to the U.S. Attorney's Office for prosecution. In FY2007, over 26 cases were referred. This position continued to provide training and tools for field personnel to use in determining if firearms related cases qualify for federal prosecution under PSN, and training in the evidential requirements necessary for

federal prosecution. A number of these successful prosecutions have originated in rural Alaska and have resulted in the jailing of individuals like the one who had been described as being a long time "village terrorist". The use of strong federal gun laws has removed several violators who had intimidated communities for years. Villages that were bereft of hope have entered a new era. Through the efforts of this investigator, this program has proven to be so successful that the investigator was nominated for a national award.

ABADE continued to coordinate with nearly every law enforcement agency within the state to pursue enforcement of illegal drug and alcohol offenders with the following results:

Cases	FY2003	FY2004	FY2005	FY2006	FY2007
	4,383	3527	3280	3617	3869
Charges / Arrests					
Possession	783	613	546	653	756
Transporting	307	299	353	247	194
Distributing / Sales	251	301	386	338	383
Cultivating Marijuana	113	92	102	195	151
Clandestine Meth Labs	54	49	51	37	16
Buying / Other	14	19	33	10	186
Alcohol Importation				58	203
Total Charges / Arrests	1,522	1,333	1537	1830	1939
Seizures					
Cocaine / Crack	41.68 lbs.	16.01 lbs.	75.74 lbs.	35.67 lbs.	95 lbs.
Marijuana Plants	7120	3,840	4198	6,865	7,425
Processed Marijuana	150.59 lbs.	107.36 lbs.	86.95 lbs.	534.04 lbs.	153 lbs.
Methamphetamine	4.56 lbs.	7.33 lbs.	6.30 lbs.	5.41 lbs.	16 lbs.
Heroin	.46 oz.	.17 oz.	.25 lbs.	1.36 lbs.	.123 lbs.
Alcoholic Beverages	909.33 gal.	643.63 gal.	1,003.84 gal.	818.25 gal.	722 gal.

Statutory and Regulatory Authority

- DPS - Powers and duties of department (AS 44.41.020)
- State Troopers (AS 18.65.010 - AS 18.65.110)
- Police Protection (AS 18.65.010 - AS 18.65.790)
- Law enforcement duties (AS 18.65.010 - AS 18.65.086)
- Controlled Substances (AS 11.71.010 - AS 11.71.900)
- Judicial Services (AS 22.20.100 - AS 22.20.140)
- Prisoner Transportation (AS 33.30.071 and AS 33.30.081)
- Search & Rescue (AS 18.60.120 - AS 18.60.175)
- Village Public Safety Officer Definition (AS 01.10.060(c)(7)(C))
- VPSO Program (AS 18.65.670)
- VPSO Regulations (13 AAC 96.010-900)
- Concealed Handgun Permits (AS 18.65.700)
- Security Guard Licensing (AS 18.65.400 - AS 18.65.410)
- Sex Offender Registration (AS 12.63.010 - AS 12.63.100)
- Central Registry of Sex Offenders (AS 18.65.087)
- Department to assist other agencies (AS 18.65.090)
- Document and disseminate information regarding homicides (AS 44.41.040)
- Document and investigate missing persons (AS 18.65.610)
- Investigate fires resulting from crimes (AS 18.70.030)
- Investigate sexual assault and child exploitation (AS 18.65.086)
- DUI Forfeiture Requirements (AS 28.35.036-.037)
- DPS DNA collection and registration requirements (AS 44.41.035)
- Duty of Law Enforcement to Provide VCCB information (AS 18.67.175)
- Rights of Crime Victims to be notified orally and in writing by Law Enforcement (AS 12.61.010)

Aeronautics (AS 02)
Criminal (AS 11)
Environment (AS 46)
Fish & Game (AS 16)
Fish & Game (5 AAC)
Guide/Outfitting (12 AAC)
Guide/Outfitting (AS 08)
Health & Safety (AS 18)
Limited Entry (20 AAC)
State Government (AS 44)
Training (13 AAC 85)
Training (AS 44.41.020(a))

Contact Information
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**Alaska Bureau of Alcohol and Drug Enforcement
Component Financial Summary**

All dollars shown in thousands

	FY2007 Actuals	FY2008 Management Plan	FY2009 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	1,722.4	1,809.9	1,940.3
72000 Travel	125.8	85.6	85.6
73000 Services	615.3	511.8	438.8
74000 Commodities	76.2	55.1	55.1
75000 Capital Outlay	0.0	0.0	0.0
77000 Grants, Benefits	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	2,539.7	2,462.4	2,519.8
Funding Sources:			
1004 General Fund Receipts	2,539.7	2,462.4	2,519.8
Funding Totals	2,539.7	2,462.4	2,519.8

**Summary of Component Budget Changes
From FY2008 Management Plan to FY2009 Governor**

All dollars shown in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2008 Management Plan	2,462.4	0.0	0.0	2,462.4
Adjustments which will continue current level of service:				
-ETS Chargeback Redistribution	1.7	0.0	0.0	1.7
-FY 09 Bargaining Unit Contract Terms: General Government Unit	19.0	0.0	0.0	19.0
Proposed budget increases:				
-Increased Fuel / Utility Costs	24.0	0.0	0.0	24.0
-Increased Vehicle Costs	12.7	0.0	0.0	12.7
FY2009 Governor	2,519.8	0.0	0.0	2,519.8

**Alaska Bureau of Alcohol and Drug Enforcement
Personal Services Information**

Authorized Positions		Personal Services Costs		
	<u>FY2008</u>	<u>FY2009</u>		
	<u>Management</u>	<u>Governor</u>		
	<u>Plan</u>			
Full-time	18	18	Annual Salaries	1,108,188
Part-time	0	0	COLA	18,699
Nonpermanent	0	0	Premium Pay	206,428
			Annual Benefits	679,571
			<i>Less 3.87% Vacancy Factor</i>	<i>(77,886)</i>
			Lump Sum Premium Pay	5,300
Totals	18	18	Total Personal Services	1,940,300

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Accounting Clerk II	1	0	0	0	1
Captain, AK State Troopers	1	0	0	0	1
Criminal Justice Technician I	1	1	0	0	2
Criminal Justice Technician II	1	0	0	0	1
Lieutenant, AK State Troopers	1	0	0	0	1
Research Analyst II	1	0	0	0	1
Sergeant PS	2	0	0	0	2
State Trooper	4	1	0	4	9
Totals	12	2	0	4	18