

State of Alaska FY2009 Governor's Operating Budget

Department of Natural Resources Alaska Coastal and Ocean Management Component Budget Summary

Component: Alaska Coastal and Ocean Management

Contribution to Department's Mission

Oversee responsible development of coastal uses and resources within the State's coastal area and the Outer Continental Shelf (OCS).

Core Services

Manage and administer the Alaska Coastal Management Program (ACMP).

Act as State's liaison to federal agencies (1) conducting/permitting activities within the State's coastal area and the Outer Continental Shelf; (2) involving federal laws/initiatives that effect development of the coastal uses or resources of the State.

Manage and administer the Coastal Impact Assistance Program (CIAP).

End Result	Strategies to Achieve End Result
<p>A: Promote responsible resource development.</p> <p><u>Target #1:</u> Review 100% of the resource development projects for compliance with ACMP requirements.</p> <p><u>Measure #1:</u> Percentage of projects that comply.</p>	<p>A1: Effective delivery of project management and review services.</p> <p><u>Target #1:</u> Achieve 95% project consistency (i.e., compliant with the ACMP).</p> <p><u>Measure #1:</u> Percentage of projects found consistent compared to projects found inconsistent.</p> <p><u>Target #2:</u> Achieve 95% project consistency (i.e., compliant with the ACMP) as measured by the percentage of total projects reviewed and found consistent.</p> <p><u>Measure #2:</u> Percentage of projects found consistent compared to projects found inconsistent. Consistent projects include consistent as proposed, consistent with conditions, those determined to have no coastal effects and projects receiving expedited approvals.</p> <p>A2: Efficient delivery of project management and review services.</p> <p><u>Target #1:</u> 50-day average consistency review timeframe for individual consistency reviews.</p> <p><u>Measure #1:</u> Average number of days to complete consistency review.</p> <p>A3: Ensure the State's coastal interests are reflected and protected.</p> <p><u>Target #1:</u> 100% of initiatives affecting the State's coastal zone, waters, uses, and resources are tracked, reviewed, and commented on.</p> <p><u>Measure #1:</u> Percentage of initiatives tracked, reviewed and commented on.</p>

Major Activities to Advance Strategies

- Manage annual federal grant and state funds for implementation of the Alaska Coastal Management Program (ACMP)
- Manage annual federal grant for the Coastal Impact Assistance Program (CIAP)
- Coordinate and conduct consistency review of federal agency activities and state/federal permitted activities in the coastal zone
- Assist local coastal districts in developing and implementing district plans to further manage local coastal uses & resources
- Provide support and/or educational materials to local, state, and federal agencies, industry and the public to address issues affecting coastal mgt.
- Review and respond to proposed initiatives (federal and other) that affect Alaska's coastal management and related jurisdictional issues

FY2009 Resources Allocated to Achieve Results

FY2009 Component Budget: \$4,289,800

Personnel:

Full time	32
Part time	0
Total	32

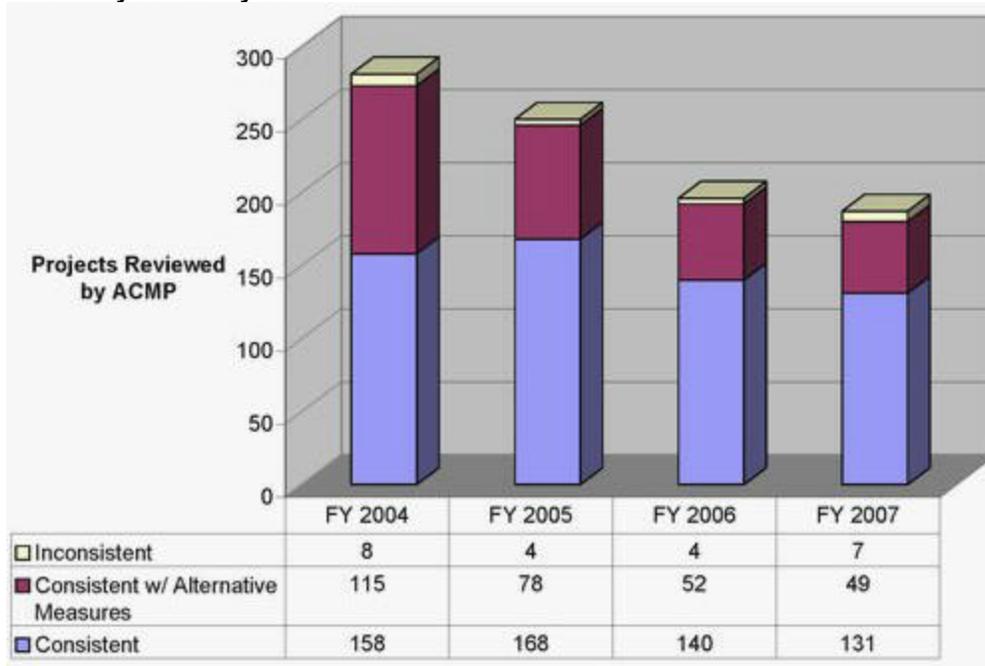
Performance Measure Detail

A: Result - Promote responsible resource development.

Target #1: Review 100% of the resource development projects for compliance with ACMP requirements.

Measure #1: Percentage of projects that comply.

Projects Reviewed by ACMP by Fiscal Year



Analysis of results and challenges: 96% of all projects reviewed in FY 2007 are compliant with the ACMP laws. The above percentage reflects projects that were compliant as proposed by the applicant, as well as projects that were modified by alternative measures that were needed to bring the projects into compliance. This percentage is an indication of our success in protecting coastal uses and resources while promoting resource development activities.

The graph also illustrates the number of individual projects the Division of Coastal and Ocean Management (DCOM) reviews for consistency with the ACMP. As demonstrated, there has been a decrease in individual consistency reviews conducted by DCOM. This decrease is a result of DCOM processing more projects in a streamlined fashion under the List of Expedited Consistency Review and State Authorizations Subject to the ACMP (ABC List), rather than conducting an individual consistency review. Streamlined consistency reviews and greater use of the ABC List allows DCOM staff to spend more time on the more complex and controversial projects.

Trend-wise, this data indicates that DCOM continues to consistently achieve a high level of coastal use and resource protection, even during significant program change and a refocusing of the workload.

A1: Strategy - Effective delivery of project management and review services.

Target #1: Achieve 95% project consistency (i.e., compliant with the ACMP).

Measure #1: Percentage of projects found consistent compared to projects found inconsistent.

Analysis of results and challenges: DCOM continues to exceed the target for finding projects consistent with the ACMP. This high percentage of consistent project reviews is indicative of DCOM's pre-review work with the applicant to explain the ACMP laws and requirements, and of DCOM's work during the consistency review with the applicant and resource agencies to modify projects into consistency with the ACMP.

Consistent projects include consistent as proposed, consistent with conditions, those determined to have no coastal effects and projects receiving expedited approvals.

Target #2: Achieve 95% project consistency (i.e., compliant with the ACMP) as measured by the percentage of total projects reviewed and found consistent.

Measure #2: Percentage of projects found consistent compared to projects found inconsistent. Consistent projects include consistent as proposed, consistent with conditions, those determined to have no coastal effects and projects receiving expedited approvals.

Percentage of Projects found Consistent versus Inconsistent

Year	Consistent	Inconsistent	YTD
2004	100%	0%	100%
2005	99.5%	0.50%	100%
2006	99%	1%	100%
2007	96.3%	3.75%	100%

Analysis of results and challenges: DCOM continues to exceed the target for finding projects consistent with the ACMP. This high percentage of consistent project reviews is indicative of DCOM's pre-review work with the applicant to explain the ACMP laws and requirements, and of DCOM's work within during the consistency review with the applicant and resource agencies to modify projects into consistency with the ACMP.

A2: Strategy - Efficient delivery of project management and review services.

Target #1: 50-day average consistency review timeframe for individual consistency reviews.

Measure #1: Average number of days to complete consistency review.

Average Length of Project Review in Calendar Days

Year	Expected	Actual
2004	50 Days	59.4 Days
2005	50 Days	49.1 Days
2006	50 Days	49.5 Days
2007	50 Days	47.3 Days

Analysis of results and challenges: During the FY04 reporting period, the ACMP program experienced a 30-50% vacancy factor as a result of a number of program changes. The vacancies affected the ability of the remaining staff to complete some projects within the targeted timeframe.

During the FY05, FY06, and FY07 reporting periods, vacancies and staff turn over due to the uncertain nature of the program approval process continued to be a factor in reviewing projects within the designated time period. In spite of continued program uncertainty, additional program changes, and a 30+% vacancy factor, existing staff met and exceeded the targeted consistency review timeframe again in FY07.

A3: Strategy - Ensure the State's coastal interests are reflected and protected.

Target #1: 100% of initiatives affecting the State's coastal zone, waters, uses, and resources are tracked, reviewed, and commented on.

Measure #1: Percentage of initiatives tracked, reviewed and commented on.

Analysis of results and challenges: DCOM continues to track 100% of the initiatives affecting the State's coastal zone, uses, and resources. DCOM accomplishes this target through working directly with the various federal agencies operating in Alaska (BLM, MMS, NOAA, USFS, USFWS, EPA, USACOE, FAA, etc.), tracking their initiatives to be implemented in Alaska, and commenting when appropriate.

One of the primary initiative facing Alaska's coastal zone uses and resources is the recent report, U.S. Commission on Ocean Policy final version "An Ocean Blueprint for the 21st Century." In response to the nationally proposed directives affecting Alaska, ACMP program managers are coordinating with other state agencies to develop alternate policy strategies.

Key Component Challenges

In FY 2004, the Administration revised the Alaska Coastal Management Program (ACMP) regulations at 6 AAC 50 (now 11 AAC 110), 6 AAC 80 (now 11 AAC 112), and 6 AAC 85 (now 11 AAC 114), as mandated by the legislative changes in House Bill (HB) 191 (chapter 24 SLA 2003). As a networked program, the ACMP faced a difficult task in providing timely and effective education and training to all of the program participants.

In addition, the statutory changes made in FY 2003 resulting from Executive Order 106, HB 69 (chapter 45 SLA 2003), HB 86 (chapter 81 SLA 2003), and HB 191 (chapter 24 SLA 2003), as well as the regulatory revisions contained at 11 AAC 110, 11 AAC 112, and 11 AAC 114 were submitted to the National Oceanic and Atmospheric Administration (NOAA) Office of Ocean and Coastal Resource Management (OCRM) for review and approval as an amendment to the approved ACMP. The federal approval process proved to be very challenging, with the ACMP facing intense scrutiny from OCRM and other participants as the program and changes were reviewed and approved. In addition, significant scrutiny continues as the changes are implemented.

As part of the same legislative mandate in HB 191, all approved coastal district plans and areas meriting special attention were required to be amended and submitted by March 1, 2006 per SB 102 for DNR review and approval, or they sunset on March 1, 2007. Of the 33 coastal districts, 28 developed amendments to their coastal district plans. Of the 28, 26 have been reviewed and approved by DNR, and have been submitted to OCRM for federal review and approval. The

remaining two coastal district plans are undergoing further local review. Five of the original 33 coastal districts voluntarily withdrew from the program.

The current database the DCOM uses to track ACMP project consistency reviews and grants to agencies and coastal districts, and to store information on district plans and policies is inadequate. Connection speeds are slow and information is difficult to extract, making it hard to provide accurate and timely information to agencies and the public. The DCOM has begun development of a new database application that will support an integrated information system including the web, a geographic information system, and a document management system.

Significant Changes in Results to be Delivered in FY2009

Executive Order 106 (effective April 15, 2003), legislative changes contained in House Bills (HB) 69 (chapter 45 SLA 2003, effective June 6, 2003), HB 86 (chapter 81 SLA 2003, effective June 12, 2003), and HB 191 (chapter 24 SLA 2003, effective May 21, 2003) have modified the goals, strategies, and required services to implement the ACMP. The Division of Coastal and Ocean Management is working to ensure the level of service is maintained after the programmatic changes to the ACMP.

The revised ACMP statutes, regulations, coastal district plans, and List of Expedited Consistency Reviews will provide resource developers, permit reviewers, and ACMP participants with more predictable consistency reviews and streamlined permitting processes.

Major Component Accomplishments in 2007

1. Continue to establish the Division of Coastal and Ocean Management. This office leads on all issues and matters relating to the state's coastal zone, waters, uses, and resource, and administers and implements the ACMP.
2. Secured federal approval of statutory and regulatory changes to ACMP.
3. Coordinated or expedited approximately 350 consistency reviews for resource development projects within the coastal zone.
4. Provided coordinated and consolidated State response on all National Oceanic and Atmospheric Administration, Office of Ocean and Coastal Resource Management proposed rules, regulations, and initiatives.
5. Worked with Minerals Management Service, Forest Service, U.S. Army Corps of Engineers, Bureau of Land Management, Federal Aviation Administration, and the Departments of Environmental Conservation and Transportation and Public Facilities to identify coastal consistency issues that would be resolved through the application of MOU's or other effective coordination and cooperation means.
6. Coordinated the development of ranking criteria for water bodies in Alaska that would be prioritized for funding and actions for stewardship, monitoring, data collection, or recovery. Assisted in the design and implementation of the Alaska Clean Water Action joint request for proposal.
7. Completed a user needs analysis and software requirement specifications for a new information system that accommodates ACMP needs with DNR's needs. Secured significant federal funding to build the system in conjunction with DNR/Division of Mining, Land and Water.

Statutory and Regulatory Authority

AS 46.39 and 40
6 AAC 80, 11 AAC 110, 112, and 114
P.L. 101-508, P.L. 96.487

Contact Information

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**Alaska Coastal and Ocean Management
Component Financial Summary**

All dollars shown in thousands

	FY2007 Actuals	FY2008 Management Plan	FY2009 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	1,884.1	2,295.1	2,595.5
72000 Travel	107.7	89.6	98.7
73000 Services	742.6	1,682.7	1,554.4
74000 Commodities	44.9	35.5	41.2
75000 Capital Outlay	28.6	0.0	0.0
77000 Grants, Benefits	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	2,807.9	4,102.9	4,289.8
Funding Sources:			
1002 Federal Receipts	1,357.8	2,468.9	2,492.6
1003 General Fund Match	1,344.0	1,438.1	1,516.1
1004 General Fund Receipts	0.0	4.8	0.0
1007 Inter-Agency Receipts	64.5	132.6	132.6
1061 Capital Improvement Project Receipts	41.6	58.5	148.5
Funding Totals	2,807.9	4,102.9	4,289.8

Estimated Revenue Collections

Description	Master Revenue Account	FY2007 Actuals	FY2008 Management Plan	FY2009 Governor
Unrestricted Revenues				
None.		0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0
Restricted Revenues				
Federal Receipts	51010	1,357.8	2,468.9	2,492.6
Interagency Receipts	51015	64.5	132.6	132.6
Capital Improvement Project Receipts	51200	41.6	58.5	148.5
Restricted Total		1,463.9	2,660.0	2,773.7
Total Estimated Revenues		1,463.9	2,660.0	2,773.7

**Summary of Component Budget Changes
From FY2008 Management Plan to FY2009 Governor**

All dollars shown in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2008 Management Plan	1,442.9	2,468.9	191.1	4,102.9
Adjustments which will continue current level of service:				
-ETS Chargeback Redistribution	1.5	0.0	0.0	1.5
-Correct Unrealizable Fund Sources for Salary Adjustments: GGU	3.2	0.0	-3.2	0.0
-FY 09 Health Insurance Increases for Exempt Employees	0.1	0.0	0.0	0.1
-FY 09 Bargaining Unit Contract Terms: General Government Unit	68.4	23.7	3.2	95.3
Proposed budget increases:				
-Staff Support for the Coastal Impact Assistance Program federally-funded Capital Project	0.0	0.0	90.0	90.0
FY2009 Governor	1,516.1	2,492.6	281.1	4,289.8

**Alaska Coastal and Ocean Management
Personal Services Information**

Authorized Positions		Personal Services Costs		
	<u>FY2008</u> <u>Management</u> <u>Plan</u>	<u>FY2009</u> <u>Governor</u>		
Full-time	31	32	Annual Salaries	1,670,625
Part-time	0	0	COLA	86,190
Nonpermanent	0	0	Premium Pay	0
			Annual Benefits	946,539
			<i>Less 3.99% Vacancy Factor</i>	(107,854)
			Lump Sum Premium Pay	0
Totals	31	32	Total Personal Services	2,595,500

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Administrative Assistant I	0	0	1	0	1
Administrative Clerk II	0	0	1	0	1
Administrative Clerk III	1	0	0	0	1
Administrative Officer I	0	0	1	0	1
Data Processing Mgr I	0	0	1	0	1
Division Director	0	0	1	0	1
Grants Administrator II	0	0	1	0	1
Large Project Coordinator	1	0	1	0	2
Natural Resource Mgr I	1	0	1	0	2
Natural Resource Mgr II	2	0	1	0	3
Natural Resource Mgr IV	0	0	1	0	1
Natural Resource Spec II	1	0	1	0	2
Natural Resource Spec III	4	0	6	0	10
Natural Resource Tech I	0	0	1	0	1
Natural Resource Tech II	1	0	1	0	2
Publications Spec II	0	0	1	0	1
Publications Spec III	0	0	1	0	1
Totals	11	0	21	0	32