

State of Alaska FY2007 Governor's Operating Budget

Department of Natural Resources Alaska Coastal Management Program Component Budget Summary

Component: Alaska Coastal Management Program

Contribution to Department's Mission

Oversee responsible development of coastal uses and resources within the State's coastal area and the Outer Continental Shelf (OCS).

Core Services

Manage and administer the Alaska Coastal Management Program (ACMP).

Act as State's liaison to federal agencies (1) conducting/permitting activities within the State's coastal area and the Outer Continental Shelf; (2) involving federal laws/initiatives that effect development of the coastal uses or resources of the State.

Manage and administer the Coastal Impact Assistance Program (CIAP).

End Results	Strategies to Achieve Results
<p>A: Promote responsible resource development.</p> <p><u>Target #1:</u> Review all resource development projects received for compliance with ACMP requirements.</p> <p><u>Measure #1:</u> Percentage of projects that comply.</p>	<p>A1: Effective delivery of project management and review services.</p> <p><u>Target #1:</u> Approval of coastal district plan revisions by July 1, 2007. SB 102 extended the approval date for coastal district plan revisions to March 1, 2007.</p> <p><u>Measure #1:</u> Number of approved coastal district plan revisions by March 1, 2007.</p> <p><u>Target #2:</u> Achieve 95% project compliance as measured by the percentage of total projects reviewed and found consistent.</p> <p><u>Measure #2:</u> Percentage of projects found consistent compared to projects found inconsistent. Consistent projects include consistent as proposed, consistent with conditions, those determined to have no coastal effects and projects receiving expedited approvals.</p> <p>A2: Efficient delivery of project management and review services.</p> <p><u>Target #1:</u> 50-day average consistency review timeframe for individual consistency reviews.</p> <p><u>Measure #1:</u> Average number of days to complete consistency review.</p> <p>A3: Ensure the State's coastal interests are reflected and protected.</p> <p><u>Target #1:</u> 100% of initiatives affecting the State's coastal zone, uses, and resources are tracked, reviewed, and commented on.</p> <p><u>Measure #1:</u> Percentage of initiatives tracked, reviewed</p>

and commented on.

Major Activities to Advance Strategies

- Manage annual federal grant & state funds for implementation of the Alaska Coastal Management Program (ACMP)
- Manage one-time federal grant for the Coastal Impact Assistance Program (CIAP)
- Coordinate & conduct consistency review of federal agency activities & state/federal permitted activities in the coastal zone
- Assist local coastal districts in developing & implementing district plans to further manage local coastal uses & resources
- Provide support and/or educational materials to local, state, & federal agencies, industry & public to address issues affecting coastal management
- Review & respond to proposed initiatives (federal & other) that affect Alaska's coastal management & related jurisdictional issues

FY2007 Resources Allocated to Achieve Results

FY2007 Component Budget: \$4,198,900

Personnel:

Full time	30
Part time	0
Total	30

Performance Measure Detail

A: Result - Promote responsible resource development.

Target #1: Review all resource development projects received for compliance with ACMP requirements.
Measure #1: Percentage of projects that comply.

Analysis of results and challenges: New measure - will provide information as it is collected.

A1: Strategy - Effective delivery of project management and review services.

Target #1: Approval of coastal district plan revisions by July 1, 2007. SB 102 extended the approval date for coastal district plan revisions to March 1, 2007.

Measure #1: Number of approved coastal district plan revisions by March 1, 2007.

Analysis of results and challenges: Complete the review and prepare preliminary findings on 28 coastal district plan amendments by July 1, 2006.

DNR commissioner needs to approve 28 coastal district plan amendments by October 15, 2006.

All of the 28 coastal district plan amendments approved by NOAA are in effect March 1, 2007.

Target #2: Achieve 95% project compliance as measured by the percentage of total projects reviewed and found consistent.

Measure #2: Percentage of projects found consistent compared to projects found inconsistent. Consistent projects include consistent as proposed, consistent with conditions, those determined to have no coastal effects and projects receiving expedited approvals.

Percentage of Projects found Consistent versus Inconsistent (Thru 6/30/05)

Year	Consistent	Inconsistent	Withdrawn	YTD Total
2004	98%	0%	2%	100%
2005	99%	0.5%	0.5%	100%

A2: Strategy - Efficient delivery of project management and review services.

Target #1: 50-day average consistency review timeframe for individual consistency reviews.

Measure #1: Average number of days to complete consistency review.

Average Length of Project Review in Calendar Days (Thru 6/30/05)

Year	Expected	Actual	YTD Total
2004	50 Days	59.4 Days	59.4 Days
2005	50 Days	49.1 Days	49.1 Days

Analysis of results and challenges: During the FY04 reporting period, the ACMP program experienced a 30-50% vacancy factor as a result of a number of program changes. The vacancies affected the ability of the remaining staff to complete some projects within the targeted timeframe.

During the FY05 and FY06 reporting period, vacancies and staff turn over due to the uncertain nature of the program approval process were a factor in reviewing projects within the designated time period. In spite of continued program uncertainty, additional program changes and a 30% vacancy factor, existing staff worked to meet or exceed targeted project timelines.

A3: Strategy - Ensure the State's coastal interests are reflected and protected.

Target #1: 100% of initiatives affecting the State's coastal zone, uses, and resources are tracked, reviewed, and commented on.

Measure #1: Percentage of initiatives tracked, reviewed and commented on.

Analysis of results and challenges: The primary initiative facing Alaska's coastal zone uses and resources is the recent report, U.S. Commission on Ocean Policy final version "An Ocean Blueprint for the 21st Century." In response to the nationally proposed directives affecting Alaska, ACMP program managers are coordinating with other state agencies to develop alternate policy strategies.

Key Component Challenges

In FY 2004, the Office of Project Management and Permitting revised the ACMP regulations at 6 AAC 50 (now 11 AAC 110), 6 AAC 80 (now 11 AAC 112), and 6 AAC 85 (now 11 AAC 114), as mandated by the legislative changes in House Bill (HB) 191 (chapter 24 SLA 2003). As a networked program, the ACMP faces a difficult task in providing timely and effective education and training to all of the program participants.

In addition, the statutory changes made in FY 2003 resulting from Executive Order 106, HB 69, HB 86, and HB 191, as well as the regulatory revisions contained at 11 AAC 110, 11 AAC 112, and 11 AAC 114 were submitted to NOAA/OCRM for review and approval as an amendment to the approved ACMP. This approval process has proven challenging, and the ACMP faces scrutiny from OCRM as the program and changes are implemented in the next year.

As part of the same legislative mandate in HB 191, all approved coastal district plans and areas meriting special attention were required to be amended and submitted by March 1, 2006 per SB 102 for DNR review and approval, or they sunset on March 1, 2007. Of the 33 coastal districts, 28 developed amendments to their coastal district plans. These 28 coastal district plan amendments will need to be reviewed by ACMP staff for compliance with the statutes and regulations, and approved by the DNR Commissioner, as appropriate. In addition, each of these 28 coastal district plan revisions will require submission to OCRM for review and approval and incorporation into the approved ACMP.

The current database the Office of Project Management and Permitting uses to track ACMP project consistency reviews and grants to agencies and coastal districts, and to store information on district plans and policies is inadequate. Connection speeds are slow and information is difficult to extract, making it hard to provide accurate and timely information to agencies and the public. The Office of Project Management and Permitting has begun development of a new database application that will support an integrated information system including the web, a geographic information system, and a document management system.

Significant Changes in Results to be Delivered in FY2007

Executive Order 106 (effective April 15, 2003), legislative changes contained in House Bills (HB) 69 (chapter 45 SLA 2003, effective June 6, 2003), HB 86 (chapter 81 SLA 2003, effective June 12, 2003), and HB 191 (chapter 24 SLA 2003, effective May 21, 2003) have modified the goals, strategies, and required services to implement the ACMP. The Office of Project Management and Permitting is working to ensure the level of service is maintained after the programmatic changes to the ACMP.

The revised ACMP statutes, regulations, coastal district plans, and List of Expedited Consistency Reviews will provide resource developers, permit reviewers, and ACMP participants with more predictable consistency reviews and streamlined permitting processes.

This budget includes a request to fund the fiscal note associated with SB 102 which allows for the continued funding of 2-3 existing staff members to complete the ACMP review of the district plan revisions.

Major Component Accomplishments in 2005

1. Continue to establish the Office of Project Management and Permitting. This office leads and coordinates all matters relating to the state's review and authorization of resource development projects, and administers and implements the ACMP. The purpose of the office is to facilitate and expedite resource development by coordinating and streamlining the permitting activities of all state agencies with authority over a project.
2. Developed and finalized regulation revisions at 11 AAC 110, 112, and 114, to streamline and provide greater consistency review predictability to the ACMP.
3. Coordinated or expedited approximately 350 consistency reviews for resource development projects within the coastal zone.
4. Provided coordinated and consolidated State response on all National Oceanic and Atmospheric Administration, Office of Ocean and Coastal Resource Management proposed rules, regulations, and initiatives.
5. Worked with Minerals Management Service, Forest Service, U.S. Army Corps of Engineers, and the Departments of Environmental Conservation and Transportation and Public Facilities to identify coastal consistency issues that would be resolved through the application of MOU's or other effective coordination and cooperation means.
6. Coordinated the development of ranking criteria for water bodies in Alaska that would be prioritized for funding and actions for stewardship, monitoring, data collection, or recovery. Assisted in the design and implementation of the first Alaska Clean Water Action joint request for proposal.
7. Completed a user needs analysis and software requirement specifications for a new information system that accommodates ACMP needs with DNR's needs. Secured significant federal funding to build the system in conjunction with DNR/DMLW.
8. Continued progress on a document management project to digitally scan all past project and program files to house and access them electronically. Approximately 1.7 million pages will be scanned and preserved in accordance with legal archiving requirements, with the paper files recycled. Electronic archive presently includes approximately 7,000 files, representing roughly 850,000 pages.
9. Reviewed 24 draft district plan amendments.

10. Held a coastal workshop in November 2005 to provide information on new ACMP regulations and district plan amendments.
11. In addition to the November Workshop, held teleconferences and provide other written guidance regarding regulation and plan amendments.

Statutory and Regulatory Authority

AS 46.39 and 40
6 AAC 80, 11 AAC 110, 112, and 114
P.L. 101-508, P.L. 96.487

Contact Information
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**Alaska Coastal Management Program
Component Financial Summary**

All dollars shown in thousands

	FY2005 Actuals	FY2006 Management Plan	FY2007 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	1,764.8	2,300.4	2,403.2
72000 Travel	62.6	109.6	89.6
73000 Services	1,096.4	1,670.6	1,670.6
74000 Commodities	42.1	35.5	35.5
75000 Capital Outlay	106.4	0.0	0.0
77000 Grants, Benefits	1,091.9	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	4,164.2	4,116.1	4,198.9
Funding Sources:			
1002 Federal Receipts	2,668.5	2,430.0	2,461.6
1003 General Fund Match	1,163.2	1,348.5	1,554.7
1007 Inter-Agency Receipts	125.3	106.1	106.1
1061 Capital Improvement Project Receipts	207.2	231.5	76.5
Funding Totals	4,164.2	4,116.1	4,198.9

Estimated Revenue Collections

Description	Master Revenue Account	FY2005 Actuals	FY2006 Management Plan	FY2007 Governor
Unrestricted Revenues				
None.		0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0
Restricted Revenues				
Federal Receipts	51010	2,668.5	2,430.0	2,461.6
Interagency Receipts	51015	125.3	106.1	106.1
Capital Improvement Project Receipts	51200	207.2	231.5	76.5
Restricted Total		3,001.0	2,767.6	2,644.2
Total Estimated Revenues		3,001.0	2,767.6	2,644.2

**Summary of Component Budget Changes
From FY2006 Management Plan to FY2007 Governor**

All dollars shown in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2006 Management Plan	1,348.5	2,430.0	337.6	4,116.1
Adjustments which will continue current level of service:				
-FY 07 Wage Increases for Bargaining Units and Non-Covered Employees	22.2	15.7	4.6	42.5
-FY 07 Health Insurance Cost Increases for Bargaining Units and Non-Covered Employees	3.1	2.1	0.5	5.7
-FY 07 Retirement Systems Cost Increase	40.2	28.3	8.5	77.0
Proposed budget decreases:				
-Reduction in CIP and Federal Receipts to anticipated receipt levels	0.0	-20.0	-170.2	-190.2
Proposed budget increases:				
-Funding for Coastal District Plan Reviews per Fiscal Note for SB102	133.0	0.0	0.0	133.0
-Risk Management Self-Insurance Funding Increase	7.7	5.5	1.6	14.8
FY2007 Governor	1,554.7	2,461.6	182.6	4,198.9

**Alaska Coastal Management Program
Personal Services Information**

Authorized Positions		Personal Services Costs		
	<u>FY2006</u> <u>Management</u> <u>Plan</u>	<u>FY2007</u> <u>Governor</u>		
Full-time	31	30	Annual Salaries	1,523,310
Part-time	0	0	COLA	41,772
Nonpermanent	2	2	Premium Pay	0
			Annual Benefits	885,232
			<i>Less 1.92% Vacancy Factor</i>	<i>(47,114)</i>
			Lump Sum Premium Pay	0
Totals	33	32	Total Personal Services	2,403,200

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Accounting Tech II	0	0	1	0	1
Administrative Assistant	0	0	1	0	1
Administrative Clerk II	0	0	1	0	1
Administrative Clerk III	1	0	0	0	1
Administrative Manager III	0	0	1	0	1
Data Processing Mgr I	0	0	1	0	1
Division Director	1	0	0	0	1
Natural Resource Mgr I	1	0	1	0	2
Natural Resource Mgr II	2	0	1	0	3
Natural Resource Mgr IV	0	0	1	0	1
Natural Resource Spec II	1	0	1	0	2
Natural Resource Spec III	5	0	7	0	12
Natural Resource Tech I	0	0	1	0	1
Natural Resource Tech II	1	0	1	0	2
Publications Spec II	0	0	1	0	1
Publications Spec III	0	0	1	0	1
Totals	12	0	20	0	32