

State of Alaska FY2006 Governor's Operating Budget

Department of Public Safety Village Public Safety Officer Program Results Delivery Unit Budget Summary

Village Public Safety Officer Program Results Delivery Unit

Contribution to Department's Mission

The mission of the Village Public Safety Officer program is to preserve public peace, protect life, and property in rural villages.

Core Services

Throughout rural Alaska, the Village Public Safety Officer (VPSO) is often the first responder to a critical incident, and/or the only person responsible for a broad range of public safety needs. These include law enforcement duties, probation and parole duties, emergency medical services, search and rescue missions, and fire prevention activities. VPSOs have been very successful and have been increasingly used to assist the Alaska State Troopers (AST) in alcohol and drug enforcement efforts. They help prevent child abuse, prevent domestic violence, reduce aggravated assaults, prevent injuries, save lives, and protect property in rural Alaska.

Currently sixty-five VPSOs represent an ongoing positive public safety presence in their sixty-five rural villages and surrounding communities. VPSOs are employees of regional non-profit corporations who share in direction of VPSO's daily activities with community leaders and the Alaska State Troopers.

State troopers travel regularly to all VPSO villages under their oversight. During these visits, troopers provide training through special VPSO training manuals on specific subjects such as writing reports and search and rescue coordination. The close working relationship between VPSOs and troopers helps foster a unified law enforcement team for rural Alaska. The oversight helps to develop a trust and confidence in the VPSOs to be more successful in their mission. It further helps establish the necessary support and backup by the troopers for the VPSOs during crisis situations within rural communities.

The services provided by the VPSO Contracts component include the funding of the grants to the non-profits who manage and implement the VPSO program. The services provided by the VPSO Support component include those specifically associated with the management of the VPSO grants.

The Alaska State Troopers' goals for the VPSO program include taking action to:

- Continue to provide first responder criminal investigation involving misdemeanor and some felony property crime investigations;
- Continue to increase interdiction of illegal alcohol in areas where the residents have chosen to ban sale or importation of alcohol; and
- Continue to provide for public safety in the areas of water and fire safety and other non-criminal areas for rural remote communities.

End Results	Strategies to Achieve Results
<p>A: Protect lives.</p> <p><u>Target #1:</u> 10% reduction of deaths due to accidents and criminal acts in VPSO serviced villages.</p> <p><u>Measure #1:</u> Homicide rate in VPSO serviced villages.</p> <p><u>Target #2:</u> 10% reduction of deaths as a result of motor vehicle accidents (MVA).</p> <p><u>Measure #2:</u> % change in number of MVA fatalities in VPSO serviced villages.</p> <p><u>Target #3:</u> 10% reduction in recreational boating accidents</p>	<p>A1: Improve response to alcohol-related crimes, domestic violence (DV) incidents, and driving under the influence (DUI) apprehension and detection.</p> <p><u>Target #1:</u> 10% reduction of accidental deaths in VPSO serviced villages.</p> <p><u>Measure #1:</u> % change in accidental deaths in VPSO serviced villages compared to the 3-year average.</p> <p><u>Target #2:</u> 10% reduction of DUI fatalities compared to the 3-year average in VPSO serviced villages.</p> <p><u>Measure #2:</u> % change in DUI fatalities compared to the</p>

<p>with deaths. <u>Measure #3:</u> % change in fatality accidents in VPSO serviced villages.</p>	<p>3-year average.</p> <p>A2: Improve alcohol and drug investigations and interdictions.</p> <p><u>Target #1:</u> 10% increase in the amount of alcohol and illicit drugs seized in VPSO serviced villages. <u>Measure #1:</u> % change in amount of alcohol and illicit drugs seized compared to the 3-year average in VPSO services villages.</p> <p>A3: Enhance recreational boating safety patrols and education.</p> <p><u>Target #1:</u> 10% increase in the number of inspections in VPSO serviced villages. <u>Measure #1:</u> % change in number of inspections over the previous 2-year average.</p> <p><u>Target #2:</u> 10% increase in number of boating safety education presentations in VPSO serviced villages. <u>Measure #2:</u> % change in number of boating safety education presentations over the previous 2-year average.</p>
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End Results	Strategies to Achieve Results
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<p>B: Protect property.</p> <p><u>Target #1:</u> Reduce property crimes by 10%. <u>Measure #1:</u> % change in property crimes in VPSO serviced villages.</p>	<p>B1: Improve property crime investigations.</p> <p><u>Target #1:</u> Increase solve rate of property crimes by 10% of 3-year average in VPSO serviced villages. <u>Measure #1:</u> % change in property crimes solved by arrest over 3-year average.</p>
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End Results	Strategies to Achieve Results
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<p>C: Preserve public peace.</p> <p><u>Target #1:</u> 2% reduction in reported offenses. <u>Measure #1:</u> % change in number of reported offenses compared to a 3-year average in VPSO serviced villages.</p>	<p>C1: Community oriented policing and patrols for criminal activity.</p> <p><u>Target #1:</u> 10% increase in the number of public appearances in VPSO serviced villages. <u>Measure #1:</u> % change in public appearances logged in APSIN compared to 3-year average.</p>
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Major Activities to Advance Strategies	
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<ul style="list-style-type: none"> • VPSO training academy • VPSO regional update training • Driving Under the Influence (DUI) patrols • Domestic violence and DUI training • Report writing and investigation in-service training • Coordination with outside domestic violence-related agencies and support groups • Domestic violence supervisory case review with district attorney coordination • Provide search and rescue management training • Water safety education • Increased inspections 	<ul style="list-style-type: none"> • Coordination of ABC investigations • Provide boater safety public education • Provide boater safety training to VPSOs and AST • D.A.R.E. programs • Alcohol Rewards Program • Patrol high crime areas • Investigator training • Enhanced communications between jurisdictions • Crime Stoppers • Community Oriented Policing (COP) training • Participation in village council meetings
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Major Activities to Advance Strategies

- Crime Stoppers
- Alcoholic Beverage Control (ABC) training

FY2006 Resources Allocated to Achieve Results

FY2006 Results Delivery Unit Budget: \$5,802,800

Personnel:

Full time	2
Part time	0
Total	2

Performance Measure Detail

A: Result - Protect lives.

Target #1: 10% reduction of deaths due to accidents and criminal acts in VPSO serviced villages.

Measure #1: Homicide rate in VPSO serviced villages.

Number of homicides in VPSO serviced villages (calendar year)

Year	YTD
2001	6
2002	5
2003	3

Analysis of results and challenges: The 3 deaths in CY2003 represent a 40% decrease from CY2002 in VPSO serviced villages. The 5 deaths in CY2002 represent a -16.7% decrease from CY2001.

Homicide rates are dependent on many factors, most of which are not controllable by the department. To the extent that it can, the department will influence the homicide rate by deterrence (solving homicides committed in the department's jurisdiction) and by focusing on contributing factors, such as reducing the availability of illegal drugs and alcohol.

Source: Alaska UCR data

Target #2: 10% reduction of deaths as a result of motor vehicle accidents (MVA).

Measure #2: % change in number of MVA fatalities in VPSO serviced villages.

Number of motor vehicle accidents in VPSO serviced villages (calendar year)

Year	YTD
2001	1
2002	12
2003	3

Analysis of results and challenges: The CY2001-2003, 3-year average number of fatalities due to MVA was 5.3 in VPSO serviced villages. The 3 fatalities reported in CY2003 represent a -75% decrease.

These figures are based on motor vehicle accident fatalities reported to the Alaska State Troopers.

This target reflects one measure of the overall safety of vehicular traffic. Most of the variables affecting the MVA rate, such as road design, weather conditions, vehicle age and mechanical condition, etc., are not within the department's control.

Source: Alaska Public Safety Information Network – Case Activity data

Target #3: 10% reduction in recreational boating accidents with deaths.

Measure #3: % change in fatality accidents in VPSO serviced villages.

Number of fatal boating accidents in VPSO serviced villages (calendar year)

Year	YTD
2001	0
2002	2
2003	0

Analysis of results and challenges: The number of boating fatality accidents in VPSO serviced villages during CY2002 was 2. There are no boating fatality accidents recorded for CY2001 or CY2003

These figures are based on boating fatality accidents reported to the Alaska State Troopers.

Source: Alaska Public Safety Information Network – Case Activity data

A1: Strategy - Improve response to alcohol-related crimes, domestic violence (DV) incidents, and driving under the influence (DUI) apprehension and detection.

Target #1: 10% reduction of accidental deaths in VPSO serviced villages.

Measure #1: % change in accidental deaths in VPSO serviced villages compared to the 3-year average.

Number of accidental deaths in VPSO villages (calendar year)

Year	YTD
2001	4
2002	25
2003	5

Analysis of results and challenges: The 5 accidental deaths reported in CY2003 represent a -55.9% decrease in the number of accidental deaths in VPSO serviced villages from the 3-year average of 11.3 accidental deaths per year.

These figures are based on accidental deaths reported to the Alaska State Troopers. Accidental deaths include those resulting from motor vehicle accidents, aircraft accidents, boating accidents, fire (non-arson), falls, industrial accidents, firearm accidents, and other accidents.

Source: Alaska Public Safety Information Network – Case Activity data

Target #2: 10% reduction of DUI fatalities compared to the 3-year average in VPSO serviced villages.

Measure #2: % change in DUI fatalities compared to the 3-year average.

Number of DUI fatalities in VPSO serviced villages (calendar year)

Year	YTD
2001	0
2002	7
2003	2

Analysis of results and challenges: The 2 DUI fatalities reported in CY2003 represent a -33.3% decrease from the 3-year average of 3 DUI fatalities per year in VPSO serviced villages.

These figures are based on DUI fatalities reported to the Alaska State Troopers. A DUI fatality for the purposes of this report is motor vehicle accident fatality that involved the use of alcohol, drugs, or both.

Source: Alaska Public Safety Information Network – Case Activity data

A2: Strategy - Improve alcohol and drug investigations and interdictions.

Target #1: 10% increase in the amount of alcohol and illicit drugs seized in VPSO serviced villages.

Measure #1: % change in amount of alcohol and illicit drugs seized compared to the 3-year average in VPSO services villages.

Analysis of results and challenges: New measure. Data will be added as it becomes available.

A3: Strategy - Enhance recreational boating safety patrols and education.

Target #1: 10% increase in the number of inspections in VPSO serviced villages.

Measure #1: % change in number of inspections over the previous 2-year average.

Number of recreational boating inspections in VPSO serviced villages (calendar year)

Year	YTD
2001	0
2002	23
2003	23

Analysis of results and challenges: The 23 boating safety inspections in CY2003 represented no change from the 2-year average of 23 boating safety inspections per year in VPSO serviced villages.

Source: Alaska Public Safety Information Network – Case Activity data

Target #2: 10% increase in number of boating safety education presentations in VPSO serviced villages.

Measure #2: % change in number of boating safety education presentations over the previous 2-year average.

Number of boating safety education presentations in VPSO serviced villages (calendar year)

Year	YTD
2001	0
2002	0
2003	0

Analysis of results and challenges: No boating safety education presentations recorded in VPSO serviced villages during CY2001, CY2002, or CY2003.

Source: Alaska Public Safety Information Network – Officer Activity Reporting data

B: Result - Protect property.

Target #1: Reduce property crimes by 10%.

Measure #1: % change in property crimes in VPSO serviced villages.

Number of property crimes in VPSO services villages (including arson) (calendar year)

Year	YTD
2001	415
2002	454
2003	598

Analysis of results and challenges: The 598 property crimes reported in CY2003 represent a 31.7% increase over the CY2002 total of 454 property crimes in VPSO serviced villages.

These figures are based on property crimes reported to the Alaska State Troopers. Property crimes include burglary, larceny-theft, motor vehicle theft, and arson.

Source: Alaska UCR Data

B1: Strategy - Improve property crime investigations.**Target #1:** Increase solve rate of property crimes by 10% of 3-year average in VPSO serviced villages.**Measure #1:** % change in property crimes solved by arrest over 3-year average.**Number of property crimes solved by arrest in VPSO serviced villages (calendar year)**

Year	YTD
2001	148
2002	147
2003	211

Analysis of results and challenges: The 211 property crimes solved by arrest in CY2003 represent a 25.1% increase from the 3-year average of 168.7 property crimes solved by arrest in VPSO serviced villages.

These figures are based on property crimes reported to the Alaska State Troopers. Property crimes include burglary, larceny-theft, motor vehicle theft, and arson.

Source: Alaska UCR data

C: Result - Preserve public peace.**Target #1:** 2% reduction in reported offenses.**Measure #1:** % change in number of reported offenses compared to a 3-year average in VPSO serviced villages.**Number of reported offenses in VPSO serviced villages (including arson) (calendar year)**

Year	YTD
2001	1341
2002	1553
2003	1627

Analysis of results and challenges: The 1627 reported offenses in CY2003 represent an 8% increase from the 3-year average of 1507 reported offenses in VPSO serviced villages.

These figures are based on offenses reported to the Alaska State Troopers. Reported offenses include the FBI Uniform Crime Reporting offenses of criminal homicide, forcible rape, robbery, assault, burglary, larceny-theft, motor vehicle theft, and arson.

Source: Alaska UCR data

C1: Strategy - Community oriented policing and patrols for criminal activity.**Target #1:** 10% increase in the number of public appearances in VPSO serviced villages.**Measure #1:** % change in public appearances logged in APSIN compared to 3-year average.**Number of public appearances in VPSO serviced villages (includes community policing) (calendar year)**

Year	YTD
2001	214
2002	385
2003	751

Analysis of results and challenges: The 751 public appearances in CY2003 represent a 66.9% increase from the 3-year average of 450 public appearances in VPSO serviced villages.

Beginning in FY2003 public appearances include Community Oriented Policing efforts.

Source: Alaska Public Safety Information Network – Case Activity data

Key RDU Challenges

VPSO TURNOVER RATE – There are many factors that cause the high VPSO turnover. One significant factor is the relatively low rate of pay. In an effort to help in that area, the VPSO's duties were increased in FY2002 by adding probation and parole supervision within their communities. The increased duties corresponded with an increase pay rate. The resultant pay rate for the lowest rate of pay increased from \$13.99 to \$16.42 per hour. This rate is still marginal and seen as being problematic for retention given the responsibility of VPSOs. Two other concerns are inadequate housing options, which affects retention of VPSOs, and problems recruiting for rural VPSOs.

Significant Changes in Results to be Delivered in FY2006

The Detachments component (Alaska State Troopers RDU) includes additional funding to improve recruitment results for both troopers and VPSOs. Increasing the number of VPSOs will provide improved levels of service to rural Alaskan communities.

Major RDU Accomplishments in 2004

PROBATION AND PAROLE SERVICES – VPSO probation and parole services continues throughout the VPSO communities. The probation and patrol training is also being provided to new VPSO attending the VPSO Academy in Sitka. The VPSOs have developed a good working relationship with their probation and parole oversights and monitor offenders in their communities on a regular basis.

VPSO FY2004 Statistics

- 1,523 VPSO visits
- 1,224 Village Police Officer (VPO) visits/contacts (VPOs are employed by some rural villages)
- 901 Investigative visits to villages
- 867 Overnight visits
- 1,154 Training hours conducted by oversight troopers

In FY2004, 220 troopers provided support to VPSOs as follows:

Detachment	Region	Troopers	Hours	VPSO Supported
A	Southeast	15	503.5	4
B	Southcentral	41	1.5	1
C	Northwest & Western	40	12,583.5	45
D	Northern	46	287.5	7
E	Peninsula	29	48.5	7
H	Academy	7	28.0	0
I	Statewide ABI	27	3.5	0
N	Statewide ABADE	21	8	0
	TOTALS	226	13,464	64

Contact Information

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**Village Public Safety Officer Program
RDU Financial Summary by Component**

All dollars shown in thousands

	FY2004 Actuals				FY2005 Management Plan				FY2006 Governor			
	General Funds	Federal Funds	Other Funds	Total Funds	General Funds	Federal Funds	Other Funds	Total Funds	General Funds	Federal Funds	Other Funds	Total Funds
<u>Formula Expenditures</u>												
None.												
<u>Non-Formula Expenditures</u>												
VPSO Contracts	5,135.9	0.0	0.0	5,135.9	5,436.4	0.0	0.0	5,436.4	5,436.4	0.0	0.0	5,436.4
Support	500.6	0.0	107.6	608.2	249.0	0.0	115.1	364.1	251.3	0.0	115.1	366.4
Totals	5,636.5	0.0	107.6	5,744.1	5,685.4	0.0	115.1	5,800.5	5,687.7	0.0	115.1	5,802.8

**Village Public Safety Officer Program
Summary of RDU Budget Changes by Component
From FY2005 Management Plan to FY2006 Governor**

All dollars shown in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2005 Management Plan	5,685.4	0.0	115.1	5,800.5
Adjustments which will continue current level of service:				
-Support	2.3	0.0	0.0	2.3
FY2006 Governor	5,687.7	0.0	115.1	5,802.8