

**State of Alaska
FY2006 Governor's Operating Budget**

**Department of Public Safety
Alaska State Trooper Detachments
Component Budget Summary**

Component: Alaska State Trooper Detachments

Contribution to Department's Mission

The mission of the Division of Alaska State Troopers is to preserve public peace, protect life, property, and resources.

Core Services

The Division of Alaska State Troopers (AST) provides primary public safety services to most of the geographic area of the state, and limited service in all areas of the state including those served by a local law enforcement entity.

AST Detachments has five distinct geographical regions, known as detachments. "A" Detachment covers Southeast Alaska with the headquarters located in Ketchikan and posts in Haines, Juneau, Klawock, and Petersburg. "B" Detachment encompasses Southcentral Alaska with headquarters located in Palmer and posts in Big Lake, Glennallen, and Talkeetna. "C" Detachment covers Western Alaska and the Aleutian Chain with headquarters located in Anchorage and posts in Aniak, Bethel, Dillingham, Emmonak, Iliamna, King Salmon, Kodiak, Kotzebue, McGrath, Nome, St. Mary's, and Unalakleet. "D" Detachment covers Northern Alaska with headquarters in Fairbanks and posts in Cantwell, Delta Junction, Galena, Healy, Nenana, Northway, and Tok. "E" Detachment covers the Kenai Peninsula with headquarters in Soldotna and posts in Cooper Landing, Girdwood, Homer, Ninilchik, and Seward.

While many municipalities across the state have elected to provide local police service, AST is the only agency in the state statutorily mandated to provide police services. Those services include:

- Criminal law enforcement and investigation – AST responds to all levels of criminal law violations reported to them or discovered by them. The occurrences are investigated and presented to the Department of Law for prosecution when sufficient evidence is documented to identify persons responsible. AST investigates criminal violations at all levels of complexity, from the simplest vandalism to the most complex homicides, and fraud cases including complex drug and alcohol investigations. To provide those services, state troopers must maintain expertise in all aspects of criminal investigation. AST investigators often provide service to the municipalities with a local police department who have limited resources or expertise in some areas of criminal investigation.
- Traffic law enforcement and investigation – AST provides active traffic law enforcement and traffic crash investigation throughout many parts of the state, including all major state highways, as well as in rural areas. In addition to providing these services in the primary areas of responsibility, state troopers provide technical crash investigation expertise and support to many of the local law enforcement agencies across the state. Traffic law enforcement includes enforcement of traditional motor vehicle laws as well as aircraft, watercraft, snow-machine, and off-road recreational vehicle laws.
- Search and rescue – AST is the only agency in the state statutorily mandated to provide search and rescue operations for lost, missing, and deceased persons. Unlike criminal and traffic law enforcement, and investigations where AST provides some technical expertise and support to areas with local police departments, search and rescue services are the responsibility of the Department of Public Safety regardless of location. In this particular area, as in the court services area, the roles are somewhat reversed. AST receives some assistance from local agencies, but is responsible for the function even in municipalities. Search and rescue services include response to rescue situations, conducting search operations, coordinating various agencies and private persons involved in search efforts, funding aircraft for search missions, providing logistical support and technical expertise in the various aspects of search and rescue such as search management and planning, resource utilization, and the training of volunteer resources.
- Court services – As with the search and rescue function, AST is statutorily mandated to provide service to the Alaska Court System throughout the state. Court services include providing courtroom and court facility security, transporting and guarding prisoners, serving the numerous and varying types of court process, and carrying out the general needs of the courts. The major courts in the state are served by a combination of state troopers and court services officers while state troopers serve the other areas. Some local police agencies provide limited court services that generally do not include process service.

FY2006 Resources Allocated to Achieve Results

FY2006 Component Budget: \$42,311,100

Personnel:

Full time 334

Part time 0

Total 334

Key Component Challenges

CORE POLICE SERVICES - As Alaska's population continues to grow and communities continue to try to deal with the impact of drug and alcohol related crimes, including crimes against people and property, the department's patrol, investigative, and support services are increasingly stretched. At the same time, operational costs continue to increase. The department needs both additional resources and improved operational effectiveness to be able to fulfill its mission of ensuring public safety and enforcing fish and wildlife laws. The FY2006 Governor's Budget includes funding for five new trooper positions to help the department provide more timely investigative services, improved enforcement of drug and alcohol laws, and improved police support in rural areas of the state, most notably along the rural highways.

COURT SECURITY - The number of court services officers (CSOs) located around the state is inadequate to properly provide court security, move prisoners, and serve court writs. Over the years, the number of CSO positions has not kept pace with the increase in criminal and civil cases, and the increase in the number of judges or courts to be served. To help alleviate the situation, DPS identified several non-commissioned positions available for reclassification adding six new court security officer positions using existing resources, and hopes to add two more. Although this was a significant step forward, additional funding for more court security officers are needed. The Governor's FY2006 budget includes funding for four new CSO positions.

TERRORISM AND WEAPONS OF MASS DESTRUCTION – The Alaska State Troopers continue to staff and supervise the statewide Criminal Intelligence Unit located at the Anchorage FBI office. Additionally, AST remains actively involved in contingency planning and preparedness issues in concert with other government agencies, as well as with private industry. AST has devoted and re-classed a position to serve as the department's liaison with the Division of Military and Veteran Affairs, Office of Homeland Security.

SPECIAL EVENTS – The detachments are responding to a variety of special events without additional resources. These events include various music events, community and state fairs, backcountry sporting events, the Northern Edge Joint Military Operation, and the Arctic Man snow machine event. Crowd control and responding to crowd-related problems at these events creates a significant burden on law enforcement personnel.

RECRUITMENT – Like most other jurisdictions, qualified trooper candidates are becoming more difficult to find. Increased recruitment efforts in FY2006, both out of state and in rural Alaska, is critical to successful recruitment and development of a qualified applicant pool. This budget includes additional funding to address this problem.

RAPE AND DOMESTIC VIOLENCE – Alaska's rates of forcible rape is 2.5 times the national average. Rates of domestic violence are among the highest in the nation.

Significant Changes in Results to be Delivered in FY2006

The governor is requesting five new state trooper positions to investigate criminal activity, to investigate illegal drugs and alcohol activity, and to better address the needs of rural communities and their surrounding areas throughout Alaska. In FY2005 twenty new positions were authorized and should be filled by the end of FY2005. The requested positions in FY2006 would further augment the improvements realized from the previous year. It is anticipated that these positions would result in improved rates of illegal drugs and alcohol interdiction, investigations of property crimes, and overall improved response to issues in rural Alaska communities, specifically along rural highways.

As discussed in the component challenges section, four new court services officers are requested to respond to the increasing number of judges, courtrooms, prisoner transports, and service of process needs statewide. Two of these positions will be in Anchorage, and one position will be in Fairbanks and one in Palmer.

The governor is also requesting funding to improve recruitment and retention of state troopers. Qualified applicants are in much demand by all the law enforcement organizations in Alaska, and AST must compete for recruits. Enhanced recruitment efforts both within and outside Alaska; additional rural housing; and pilot training will all work to increase the number of qualified applicants who want to become state troopers, improve their willingness to serve in rural posts, and to retain them once the considerable expense of training and outfitting them is incurred.

Major Component Accomplishments in 2004

Public Safety Services – In FY2004, the Alaska State Troopers (AST) accomplished the following:

- Handled more than 111,000 offenses in AST jurisdiction;
- Responded to more than 4,570 motor vehicle collisions;
- Performed over 55,839 transports of prisoners with no escapes;
- Saved or assisted over 367 people through 234 search and rescue efforts;
- Investigated over 3,500 drug and alcohol importation related crimes;
- Solved 93 percent of the homicides that occurred within AST jurisdiction;
- Served or closed over 8,350 warrants;
- Served or closed over 28,239 writs.

Major Investigative Cases – AST investigated fifteen murders that occurred within AST jurisdiction during FY2004 with fourteen being resolved for a 93 percent clearance rate. In addition, the unit added nearly 4,000 missing person notices to the statutorily required Missing Persons Clearinghouse used to assist law enforcement when unidentified human remains are found.

Illegal Drug and Alcohol Enforcement – Troopers continue to take the lead role in the coordinated effort to investigate and enforce laws concerning drug and alcohol crimes. Interdiction efforts to stem the flow of alcohol to western Alaska have met with continued success.

Drug Abuse Resistance Education (D.A.R.E.) – During the 2003-2004 school year, thirty D.A.R.E. officers from 25 police agencies taught the D.A.R.E. drug education curricula to approximately 5,500 students in elementary through high school. In addition, D.A.R.E. sponsored RETRO BILL's tour of Alaska schools. (RETRO BILL is a Hollywood actor that presents a high energy, entertaining anti-drug message to students.) RETRO BILL visited 34 schools in three weeks. Over half the schools visited were in the rural towns and villages. D.A.R.E. also sponsored the tour of the Dragon Slayers from Aniak to six villages in the Bethel area as part of a peer presentation to encourage students to stay in school and avoid drugs. D.A.R.E. conducted a two-day in-service training for all D.A.R.E. officers in the state. D.A.R.E. also conducted a two-week training class for 24 new D.A.R.E. officers. Completion of the transition from the old D.A.R.E. curricula to the new curricula was completed. A survey of teachers and school administrators conducted near the end of the school year showed an overwhelming approval of the D.A.R.E. program, its content, and the D.A.R.E. officers.

Domestic Violence Investigations Training – With the use of grant funds from the Office on Violence against Women, AST has provided a total 541 hours of training on domestic violence and sex crimes investigations to over 1,221 persons. The majority of persons trained were law enforcement officers including troopers, municipal officers, VPSOs, and VPOs. The troopers continue to support and promote the multidisciplinary response to sexual assault by sponsoring the five-day, 44 hour, Sexual Assault Response Team (SART) training. During FY2004, Alaska State Troopers sponsored three SART training conferences (Fairbanks, Sand Point, and Kenai) and trained a total of 135 persons (law enforcement, advocates, prosecutors, and medical providers). Detachments are meeting with domestic violence advocacy centers on a regular basis, sending AST recruits there for orientation, and participating in some task forces. Alaska State Troopers co-sponsored training on domestic violence fatality review teams with the National Domestic Violence Fatality Review Initiative. A total of 70 persons attended the multidisciplinary conference.

In-Service Training – The on-going training of approximately one half of the division was accomplished during FY2004. Necessary certifications such as use of force and other professional training were presented in various locations around the state. Every other year troopers get 40 hours of continuing education.

Rural Enforcement – The state troopers provided the following contacts and support for rural enforcement officers: 1,523 Village Public Safety Officer (VPSO) visits, 1,224 Village Police Officer (VPO) visits/contacts (VPOs are employed by some rural villages), 901 investigative visits to villages, 867 overnight visits, and 1,154.5 hours of training.

Special Events – During the past year, all detachments have conducted several special patrol activities. Those activities include: construction zone patrols for the Department of Transportation; Big Lake boat patrol with the U.S. Coast Guard; an extensive seatbelt enforcement program; increased patrols for the Talkeetna and Anderson Bluegrass Festivals, Arctic Man near Paxson, Seward Mt. Marathon, Girdwood Forest Fair, and the Palmer State Fair; high school graduation parties in the major cities; traffic enforcement while fire fighters worked on the forest fires along the Alaska Highway; and a multi-agency spring bear hunting enforcement program throughout southeast Alaska.

Statutory and Regulatory Authority

DPS-Powers and duties of department (AS 44.41.020)
State Troopers (AS 18.65.010 - AS 18.65.110)
Police Protection (AS 18.65.010 - AS 18.65.790)
Law enforcement duties (AS 18.65.010 - AS 18.65.086)
Controlled Substances (AS 11.71.010 - AS 11.71.900)
Judicial Services (AS 22.20.100 - AS 22.20.140)
Prisoner Transportation (AS 33.30.071 and AS 33.30.081)
Search & Rescue (AS 18.60.120 - AS 18.60.175)
Village Public Safety Officer Definition (AS 01.10.060(c)(7)(C))
VPSO Program (AS 18.65.670)
VPSO Regulations (13 AAC 96.010-900)
Concealed Handgun Permits (AS 18.65.700)
Security Guard Licensing (AS 18.65.400 - AS 18.65.410)
Sex Offender Registration (AS 12.63.010 - AS 12.63.100)
Central Registry of Sex Offenders (AS 18.65.087)
Department to assist other agencies (AS 18.65.090)
Document and disseminate information regarding homicides (AS 44.41.040)
Document and investigate missing persons (AS 18.65.610)
Investigate fires resulting from crimes (AS 18.70.030)
Investigate sexual assault and child exploitation (AS 18.65.086)
DUI Forfeiture Requirements (AS 28.35.036-.037)
DPS DNA collection and registration requirements (AS 44.41.035)
Duty of Law Enforcement to Provide VCCB information (AS 18.67.175)
Rights of Crime Victims to be notified orally and in writing by Law Enforcement (AS 12.61.010)
Aeronautics (AS 02)
Criminal (AS 11)
Environment (AS 46)
Fish & Game (AS 16)
Fish & Game (5 AAC)
Guide/Outfitting (12 AAC)
Guide/Outfitting (AS 08)
Health & Safety (AS 18)
Limited Entry (20 AAC)
State Government (AS 44)
Training (13 AAC 85)
Training (AS 44.41.020(a))

Contact Information

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**Alaska State Trooper Detachments
Component Financial Summary**

All dollars shown in thousands

	FY2004 Actuals	FY2005 Management Plan	FY2006 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	29,667.2	29,789.1	30,342.1
72000 Travel	1,217.3	1,701.3	1,762.3
73000 Services	6,404.2	7,522.1	9,037.9
74000 Commodities	818.3	801.6	861.7
75000 Capital Outlay	78.5	149.3	307.1
77000 Grants, Benefits	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	38,185.5	39,963.4	42,311.1
Funding Sources:			
1004 General Fund Receipts	36,765.1	39,256.8	41,577.0
1007 Inter-Agency Receipts	528.7	400.3	400.3
1055 Inter-agency/Oil & Hazardous Waste	49.0	25.0	49.0
1061 Capital Improvement Project Receipts	748.9	194.1	197.6
1108 Statutory Designated Program Receipts	0.0	87.2	87.2
1156 Receipt Supported Services	93.8	0.0	0.0
Funding Totals	38,185.5	39,963.4	42,311.1

Estimated Revenue Collections

Description	Master Revenue Account	FY2004 Actuals	FY2005 Management Plan	FY2006 Governor
Unrestricted Revenues				
None.		0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0
Restricted Revenues				
Interagency Receipts	51015	528.7	400.3	400.3
Statutory Designated Program Receipts	51063	0.0	87.2	87.2
Receipt Supported Services	51073	93.8	0.0	0.0
Capital Improvement Project Receipts	51200	748.9	194.1	197.6
Interagency Recs./Oil & Hazardous Waste	51395	49.0	25.0	49.0
Restricted Total		1,420.4	706.6	734.1
Total Estimated Revenues		1,420.4	706.6	734.1

**Summary of Component Budget Changes
From FY2005 Management Plan to FY2006 Governor**

All dollars shown in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2005 Management Plan	39,256.8	0.0	706.6	39,963.4
Adjustments which will continue current level of service:				
-Transfer PCN 12-4204 Court Service Officer from Judicial Services Anchorage	80.0	0.0	0.0	80.0
-Transfer PCN 12-1183 State Trooper from Judicial Svc to AST Detachments	94.9	0.0	0.0	94.9
-Transfer GF Lease Costs from ABADE to Detachments	42.7	0.0	0.0	42.7
-Transfer GF Lease Cost from ABWE to Detachments	145.7	0.0	0.0	145.7
-FY 05 Bargaining Unit Contract Terms: GGU	62.3	0.0	0.0	62.3
-FY06 Cost Increases for Bargaining Units and Non-Covered Employees	238.1	0.0	3.5	241.6
Proposed budget increases:				
-Increase IA/Oil Haz funding for RSA from DEC	0.0	0.0	24.0	24.0
-Enhance Law Enforcement Officer Recruitment Efforts	150.0	0.0	0.0	150.0
-Fund Increases in Trooper Office and Storage Space Lease Costs	308.0	0.0	0.0	308.0
-Improve Rural Road System Traffic Enforcement and Other Law Enforcement Services	803.5	0.0	0.0	803.5
-Improve Court Security in Palmer and Fairbanks	275.2	0.0	0.0	275.2
-Increased Fuel Costs	119.8	0.0	0.0	119.8
FY2006 Governor	41,577.0	0.0	734.1	42,311.1

**Alaska State Trooper Detachments
Personal Services Information**

Authorized Positions		Personal Services Costs		
	<u>FY2005</u>	<u>FY2006</u>		
	<u>Management</u>	<u>Governor</u>		
	<u>Plan</u>			
Full-time	325	334	Annual Salaries	18,890,896
Part-time	0	0	COLA	70,446
Nonpermanent	0	0	Premium Pay	2,582,277
			Annual Benefits	10,054,631
			<i>Less 4.72% Vacancy Factor</i>	<i>(1,490,550)</i>
			Lump Sum Premium Pay	1,225,000
Totals	325	334	Total Personal Services	31,332,700

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Accounting Clerk I	1	0	0	0	1
Administrative Assistant	0	1	0	0	1
Administrative Clerk II	6	5	1	22	34
Administrative Clerk III	0	3	0	7	10
Administrative Manager I	1	0	0	0	1
Administrative Supervisor	1	0	0	2	3
Captain PS	3	1	0	3	7
Comm Center Supvr, PS	1	1	0	0	2
Corporal PS	0	0	0	4	4
Court Services Officer	0	7	2	11	20
Criminal Justice Technician I	2	0	0	0	2
Emergency Management Spec	1	0	0	0	1
Enviro Services Journey II	0	2	0	0	2
Information Officer II	1	0	0	0	1
Lieutenant PS	7	2	0	5	14
Maint Gen Journey	0	1	0	0	1
Major PS	2	0	0	0	2
Procurement Spec I	1	0	0	0	1
Publications Spec II	1	0	0	0	1
Radio Dispatcher I	0	0	0	1	1
Radio Dispatcher II	3	11	0	15	29
Radio Dispatcher III	0	3	1	4	8
Sergeant PS	1	5	1	23	30
State Trooper	7	28	5	117	157
Visual Info Spec	1	0	0	0	1
Totals	40	70	10	214	334