

State of Alaska FY2005 Governor's Operating Budget

Department of Public Safety Alaska State Trooper Detachments Component Budget Summary

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Component: Alaska State Trooper Detachments

Contribution to Department's Mission

The mission of the Division of Alaska State Troopers is to preserve public peace, protect life, property, and resources.

Core Services

The Division of Alaska State Troopers (AST) provides primary public safety services to most of the geographic area of the state, and limited service in all areas of the state including those areas also served by a local law enforcement entity.

AST Detachments has five distinct geographical regions, known as detachments. "A" Detachment covers Southeast Alaska with the headquarters located in Sitka and posts in Ketchikan, Haines, Juneau, Klawock, and Petersburg. "B" Detachment encompasses Southcentral Alaska with headquarters located in Palmer and posts in Big Lake, Glennallen, and Talkeetna. "C" Detachment covers Western Alaska and the Aleutian Chain with headquarters located in Anchorage and posts in Aniak, Bethel, Dillingham, King Salmon, Kodiak, Kotzebue, Nome, and St. Mary's, and Regional Public Safety Officer (RPSO) posts in Iliamna, McGrath, and Unalakleet. "D" Detachment covers Northern Alaska with headquarters in Fairbanks and posts in Cantwell, Delta Junction, Galena, Healy, Nenana, Northway, and Tok. "E" Detachment covers the Kenai Peninsula with headquarters in Soldotna and posts in Cooper Landing, Girdwood, Homer, Ninilchik, and Seward.

While many municipalities across the state have elected to provide local police service, AST is the only agency in the state statutorily mandated to provide police services. Those services include:

- Criminal law enforcement and investigation – AST responds to all levels of criminal law violations either reported to them or otherwise discovered by them. The occurrences are investigated, documented, and presented to the Department of Law for prosecution when sufficient information is established to identify persons responsible. AST investigates criminal violations at all levels of complexity, from the simplest vandalism to the most complex homicides, and fraud cases including complex drug and alcohol investigations. To provide those services, state troopers must maintain expertise in all aspects of criminal investigation. AST investigators often provide service to the municipalities with a local police department but no expertise in some areas of criminal investigation.
- Traffic law enforcement and investigation – AST provides active traffic law enforcement and traffic crash investigation throughout many parts of the state, including all major state highways, as well as in rural areas. In addition to providing these services in the primary areas of responsibility, state troopers provide technical crash investigation expertise and support to many of the local law enforcement agencies across the state. Traffic law enforcement includes enforcement of traditional motor vehicle laws as well as aircraft, watercraft, snow-machine, and off-road recreational vehicle laws.
- Search and rescue – AST is the only agency in the state statutorily mandated to provide search and rescue operations for lost and missing, as well as deceased persons. Unlike criminal and traffic law enforcement, and investigations where AST provides some technical expertise and support to areas with local police departments, search and rescue services are the responsibility of the Department of Public Safety regardless of location. In this particular area, as in the court services area, the roles are somewhat reversed. AST receives some assistance from local agencies, but is responsible for the function even in municipalities. Search and rescue services include response to rescue situations, conducting search operations, coordinating various agencies and private persons involved in search efforts, funding aircraft for search missions, providing logistical support and technical expertise in the various aspects of search and rescue such as search management and planning, resource utilization, and the training of volunteer resources.
- Court services – As with the search and rescue function, AST is statutorily mandated to provide service to the Alaska Court System throughout the state. Court services include providing courtroom and court facility security, transporting and guarding prisoners, serving the numerous and varying types of court process, and carrying out the general needs of the courts. The major courts in the state are served by a combination of state troopers and court services officers while state troopers serve the other areas. Some local police agencies provide limited court services that generally does not include process service.

FY2005 Resources Allocated to Achieve Results		
FY2005 Component Budget: \$38,971,900	Personnel:	
	Full time	334
	Part time	0
	Total	334

Key Component Challenges

CORE POLICE SERVICES - As Alaska's population continues to grow and communities continue to try to deal with the impact of drug and alcohol related crimes, including crimes against people and property, the department's patrol, investigative, and support services are increasingly stretched. At the same time, costs for all facets of operations continue to increase. The department needs both additional resources and improved operational effectiveness to be able to fulfill its mission of ensuring public safety and enforcing fish and wildlife laws. The FY2005 Governor's Budget includes funding for 20 new trooper positions to allow the department to provide more timely investigative services; improved enforcement of drug and alcohol laws, especially in rural areas of the state; and to improve police support to rural communities. The department is also examining different ways to provide key support operations such as dispatching services in the Anchorage and Mat-Su areas, and using new computer technology to improve efficiency.

COURT SECURITY - The number of court services officers (CSOs) located around the state is inadequate to properly provide court security, move prisoners, and serve court writs. Over the years, the number of CSO positions has not kept pace with the increase in criminal and civil cases, and the increase in the number of judges or courts to be served. At least ten new court security officers are needed statewide. However, given the fiscal restraints facing the state, additional funding is not currently available. To help alleviate the situation, in FY2004 DPS will identify positions that can be reclassified to create five new court security officer positions. Existing funds will be reallocated to support these new positions. Although this will be a significant step forward, additional funding for more court security officers will likely be needed in the future.

TERRORISM AND WEAPONS OF MASS DESTRUCTION – The Alaska State Troopers continue to staff and supervise the statewide Criminal Intelligence Unit located at the Anchorage FBI office. Additionally, AST remains actively involved in contingency planning and preparedness issues in concert with other government agencies, as well as with private industry. AST staffing concerns are magnified with the additional obligations inherent in attempting to address these enormously important issues.

SPECIAL EVENTS – The detachments are responding to a variety of special events without additional resources. These events range from various music events, community and state fairs, backcountry sporting events, the Northern Edge Joint Military Operation, to the Arctic Man snow machine event. Crowd control and responding to crowd-related problems at these events creates a significant burden on law enforcement personnel.

RECRUITMENT – Like most other jurisdictions, qualified trooper candidates are becoming more difficult to find.

RAPE AND DOMESTIC VIOLENCE – Alaska's rates of rape and domestic violence are among the highest in the nation.

Significant Changes in Results to be Delivered in FY2005

The Governor is requesting twenty new state trooper positions to investigate criminal activity, to investigate illegal drugs and alcohol activity, and to better address the needs of rural communities and their surrounding areas throughout

Alaska. Because of the lead time required to fully train new troopers, these positions will not all be filled until near the end of FY2005. Significant improvement in rates of illegal drugs and alcohol interdiction, investigations of property crimes, and improved response to issues in rural Alaska communities are expected to occur in FY2006.

Major Component Accomplishments in 2003

Public Safety Services – In FY2003, the Alaska State Troopers (AST) accomplished the following:

- Handled more than 109,673 criminal offenses in AST jurisdiction;
- Responded to more than 4,088 motor vehicle collisions;
- Performed over 53,723 transports of prisoners with no escapes;
- Saved or assisted over 350 people through search and rescue efforts;
- Investigated over 4,400 drug and alcohol importation related crimes;
- Solved 90 percent of the homicides that occurred within AST jurisdiction;
- Served or closed over 8,350 warrants;
- Served or closed over 28,239 writs

Major Investigative Cases – AST investigated ten murders that occurred within AST jurisdiction during FY2003. Four of these murders happened in the rural communities of Alakanuk, Northway, Akiak, and Tenakee Springs. The remainder happened in less rural areas. Of the ten murders, nine have been resolved.

Illegal Drug and Alcohol Enforcement – Troopers continue to take the lead role in the coordinated effort to investigate and enforce laws concerning drug and alcohol crimes. Interdiction efforts to stem the flow of alcohol to western Alaska have met with continued success. Additionally, the Alaska Interdiction Task Force based near the Ted Stevens International Airport was responsible for the seizure of more than 37.42 pounds of cocaine imported into the state during FY2003. The Alaska Bureau of Alcohol and Drug Enforcement (ABADE) continues to coordinate with nearly every law enforcement agency within the state to pursue enforcement of illegal drug and alcohol laws.

Drug Abuse Resistance Education (D.A.R.E.) – During the 2002 - 2003 school year, 35 DARE officers from 24 agencies taught Drug Abuse Resistance Education to 4,572 school children in grades K through 12. Forty D.A.R.E. officers completed nine to twelve hours of training in the new D.A.R.E. curriculum that was initiated in schools during the fall of 2003. Seven officers were certified to teach the D.A.R.E. high school curriculum. Twenty-one school superintendents, principals, teachers, police chiefs, D.A.R.E. officers, and members of D.A.R.E. Alaska participated in a strategic planning session to set goals and objectives for D.A.R.E. in Alaska. Forty-one schools currently have a D.A.R.E. program.

Domestic Violence Investigations Training – Troopers have expanded the scope of their domestic violence investigations training for law enforcement to include dispatchers and call takers. The troopers support and promote the multidisciplinary response to sexual assault by sponsoring the five-day Sexual Assault Response Team (SART) training.

In-Service Training – The on-going training of approximately one half of the division was accomplished during FY2003. Necessary certifications such as use of force and other professional training were presented in various locations around the state. Every other year troopers get 40 hours of continuing education.

Rural Enforcement – The state troopers provided the following contacts and support for rural enforcement officers: 1,523 Village Public Safety Officer (VPSO) visits, 1,224 Village Police Officer (VPO) visits/contacts (VPOs are employed by some rural villages), 901 investigative visits to villages, 867 overnight visits, and 1,154.5 hours of training.

Special Events – During the past year, all detachments have conducted several special patrol activities in the detachment area. Those activities include: construction zone patrols for the Department of Transportation; Big Lake boat patrol with the U.S. Coast Guard; an extensive seatbelt enforcement program; increased patrols for the Talkeetna Bluegrass Festival and the Palmer State Fair; “raves” and teen parties in the Palmer area; high school graduation parties in the major cities; traffic enforcement while fire fighters worked on the forest fires along the Alaska Highway; and a multi-agency spring bear hunting enforcement program throughout southeast Alaska.

Statutory and Regulatory Authority

DPS - Powers and duties of department (AS 44.41.020)
 State Troopers (AS 18.65.010 - AS 18.65.110)
 Police Protection (AS 18.65.010 - AS 18.65.790)
 Law enforcement duties (AS 18.65.010 - AS 18.65.086)
 Controlled Substances (AS 11.71.010 - AS 11.71.900)

Judicial Services (AS 22.20.100 - AS 22.20.140)
 Prisoner Transportation (AS 33.30.071 and AS 33.30.081)
 Search & Rescue (AS 18.60.120 - AS 18.60.175)

Village Public Safety Officer Definition (AS 01.10.060(c)(7)(C))
 VPSO Program (AS 18.65.670)
 VPSO Regulations (13 AAC 96.010-900)
 Concealed Handgun Permits (AS 18.65.700)
 Security Guard Licensing (AS 18.65.400 - AS 18.65.410)
 Sex Offender Registration (AS 12.63.010 - AS 12.63.100)
 Central Registry of Sex Offenders (AS 18.65.087)
 Department to assist other agencies (AS 18.65.090)
 Document and disseminate information regarding homicides (AS 44.41.040)
 Document and investigate missing persons (AS 18.65.610)
 Investigate fires resulting from crimes (AS 18.70.030)
 Investigate sexual assault and child exploitation (AS 18.65.086)

Aeronautics (AS 02)
 Criminal (AS 11)
 Environment (AS 46)
 Fish & Game (AS 16)
 Fish & Game (5 AAC)
 Guide/Outfitting (12 AAC)
 Guide/Outfitting (AS 08)
 Health & Safety (AS 18)
 Limited Entry (20 AAC)
 State Government (AS 44)

Contact Information

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Alaska State Trooper Detachments Component Financial Summary

All dollars shown in thousands

	FY2003 Actuals	FY2004 Authorized	FY2005 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	27,071.6	30,029.6	30,049.5
72000 Travel	1,191.5	1,278.8	1,363.0
73000 Contractual	6,853.9	6,933.7	6,723.0
74000 Supplies	960.8	696.1	687.1
75000 Equipment	354.2	35.5	149.3
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	36,432.0	38,973.7	38,971.9
Funding Sources:			
1002 Federal Receipts	25.8	30.3	0.0
1004 General Fund Receipts	35,020.7	38,034.6	38,265.8
1007 Inter-Agency Receipts	938.4	405.2	400.1
1055 Inter-agency/Oil & Hazardous Waste	49.0	52.6	25.0
1061 Capital Improvement Project Receipts	227.5	191.0	193.8
1108 Statutory Designated Program Receipts	0.0	87.2	87.2
1156 Receipt Supported Services	170.6	172.8	0.0
Funding Totals	36,432.0	38,973.7	38,971.9

Estimated Revenue Collections

Description	Master Revenue Account	FY2003 Actuals	FY2004 Authorized	FY2005 Governor
Unrestricted Revenues				
None.		0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0
Restricted Revenues				
Federal Receipts	51010	25.8	30.3	0.0
Interagency Receipts	51015	938.4	405.2	400.1
Statutory Designated Program Receipts	51063	0.0	87.2	87.2
Receipt Supported Services	51073	170.6	172.8	0.0
Capital Improvement Project Receipts	51200	227.5	191.0	193.8
Interagency Recs./Oil & Hazardous Waste	51395	49.0	52.6	25.0
Restricted Total		1,411.3	939.1	706.1
Total Estimated Revenues		1,411.3	939.1	706.1

**Summary of Component Budget Changes
From FY2004 Authorized to FY2005 Governor**

All dollars shown in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2004 Authorized	38,034.6	30.3	908.8	38,973.7
Adjustments which will continue current level of service:				
-Transfer PCN 12-1183 State Trooper & 12-1685 CSO from JS-Anch to Detachments - ADN 1240081	185.5	0.0	0.0	185.5
-Transfer 14 PFT/Costs from Detachments to CIB for AK Bureau of Investigation, 3 PFTs from CIB to Detachments-ADN 1240079	-1,386.7	0.0	0.0	-1,386.7
-Transfer Federal Auth from AST Detachments to Special Projects - ADN 1240075	0.0	-30.3	0.0	-30.3
-Transfer Trooper position from CIB to AST Detachments	81.9	0.0	0.0	81.9
-Transfer Trooper position from AST Detachments to ABI	-107.4	0.0	0.0	-107.4
-Transfer Intelligence Unit from AST Detachments to ABADE	-221.3	0.0	0.0	-221.3
-Transfer Sex Offender Registry, Concealed Handgun, & Security Guard Licensing Programs to Statewide Services	-57.9	0.0	-174.4	-232.3
-Transfer Major & Captain positions from Enforcement/ISU to AST Detachment	245.3	0.0	0.0	245.3
-Transfer & reclass administrative position to Court Services Officer in Fairbanks	32.1	0.0	0.0	32.1
-Transfer Dispatcher Position from AST and Reclassify to Court Services Officer	-54.6	0.0	0.0	-54.6
-Transfer from AST Director's Office to cover administrative costs of federal grants	55.8	0.0	0.0	55.8
-Consolidate supply operations in Administrative Services	-65.5	0.0	0.0	-65.5
-Consolidate computer support in Statewide Services	-238.9	0.0	0.0	-238.9
-Consolidate aircraft services in Aircraft Section	-769.0	0.0	0.0	-769.0
-Consolidate Alaska State Trooper recruitment in AST Detachments	64.0	0.0	0.0	64.0
-Changes to Retirement and Other Personal Services Rates	1,127.6	0.0	12.2	1,139.8
Proposed budget decreases:				
-Delete excess IA/Oil Haz funding	0.0	0.0	-28.5	-28.5
-Delete Interagency Receipts funding	0.0	0.0	-12.0	-12.0
Proposed budget increases:				

**Summary of Component Budget Changes
From FY2004 Authorized to FY2005 Governor**

All dollars shown in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
-Improve rural law enforcement by adding 10 new troopers	1,340.3	0.0	0.0	1,340.3
FY2005 Governor	38,265.8	0.0	706.1	38,971.9

**Alaska State Trooper Detachments
Personal Services Information**

Authorized Positions		Personal Services Costs		
	FY2004 Authorized	FY2005 Governor		
Full-time	344	334	Annual Salaries	18,212,205
Part-time	0	0	Premium Pay	2,274,330
Nonpermanent	0	0	Annual Benefits	9,323,752
			<i>Less 4.15% Vacancy Factor</i>	(1,238,587)
			Lump Sum Premium Pay	1,477,800
Totals	344	334	Total Personal Services	30,049,500

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Accounting Clerk I	1	0	0	0	1
Administrative Assistant	0	1	0	0	1
Administrative Clerk II	6	5	1	20	32
Administrative Clerk III	1	3	0	6	10
Administrative Manager I	1	0	0	0	1
Administrative Supervisor	1	0	0	2	3
Captain PS	3	1	0	3	7
Comm Center Supvr, PS	1	1	0	1	3
Corporal PS	0	0	0	3	3
Court Services Officer	0	6	2	7	15
Criminal Justice Technician I	3	0	0	0	3
Enviro Services Journey II	0	2	0	0	2
Information Officer II	1	0	0	0	1
Lieutenant PS	7	2	0	5	14
Maint Gen Journey	0	1	0	0	1
Major PS	2	0	0	0	2
Procurement Spec I	1	0	0	0	1
Publications Spec II	1	0	0	0	1
Radio Dispatcher I	0	0	0	1	1
Radio Dispatcher II	13	11	0	15	39
Radio Dispatcher III	4	2	1	2	9
Regional Public Safety Officer	0	0	0	4	4
Sergeant PS	1	5	1	22	29
State Trooper	7	26	4	113	150
Visual Info Spec	1	0	0	0	1
Totals	55	66	9	204	334