

**State of Alaska
FY2004 Governor's Operating Budget**

**Department of Corrections
Inmate Programs
Component Budget Summary**

Component: Inmate Programs

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Component Mission

To provide opportunities for positive change and to rehabilitate inmates.

Component Services Provided

The department operates two Residential Substance Abuse Treatment (RSAT) programs for both male and female offenders. The Department also contracts with private state approved substance abuse treatment agencies for provision of services to offenders who are placed in community treatment beds.

Education Programs: The Department provides Adult Basic Education programs for prisoners, including Literacy and English as a Second Language, as well as GED preparation and testing, Life Skills programs, and Pre-Release/Pre-Employment Skills programs, Vocational Training and Apprenticeship programs for sentenced prisoners. Implementation of a Workplace and Community Transition Grant will assist youth offenders with the costs of post-secondary education and related services. Special education services are provided under agreements with local school districts. As a partner state with the Corrections Learning Network, the Department has improved both inmate education and staff training opportunities through satellite education programming.

Sex Offender Treatment Program: Residential treatment will be focused on the program at Lemon Creek Correctional Center. This program will have the benefit of making treatment available to offenders of all custody levels. Polygraph testing will be used on released sex offenders under supervision in the community to strengthen compliance.

Domestic Violence Programs: Through a memorandum of agreement with the Department, the Council on Domestic Violence and Sexual Assault (CDVSA) provides grants to private agencies for the delivery of services to perpetrators of domestic violence in three correctional institutions. This programming is aimed at cessation of violence by learning appropriate alternative behaviors.

Chaplaincy Program: The Department provides religious programming and Chaplaincy services to offenders who are incarcerated in adult correctional facilities as well as to furlougees, probationers, and parolees who are under the supervision of the department. The program is managed by core staff and is supplemented through private donations and an expansive system of volunteers.

Component Goals and Strategies

ADDRESS OFFENDERS' SUBSTANCE ABUSE TREATMENT NEEDS

- Continue to develop specialized CRC placements for graduates of both the Men and Women's Residential Substance Abuse Treatment (RSAT) Programs.
- Review the treatment needs of offenders, with children, who are preparing to be released to the community.
- Expand the Living in New Knowledge Successfully (LINKS) Program, the RSAT transition project for women with children, to include communities outside the Anchorage bowl area.
- Continue to provide and improve cultural programming and treatment.
- Continue to partner with other agencies in the Alternative Courts process.

PROVIDE EDUCATIONAL AND VOCATIONAL TRAINING TO ENABLE OFFENDERS TO FUNCTION AT THE HIGHEST LEVEL OF THEIR ABILITY TO MEET FAMILY, JOB, AND SOCIETAL RESPONSIBILITIES

- Continue efforts to refine data collection to track progress and program outcomes.
- Provide short-term vocational training programs that prepare inmates for the current job market.
- Continue to seek alternative resources to augment inmate education programs.
- Continue providing special education services by maintaining cooperative agreements with the Department of Education and Early Development and individual school districts.
- Coordinate assessment and programming for all reentry program participants.

MAINTAIN SEX OFFENDER TREATMENT PROGRAM (SOTP) IN ONE INSTITUTION AND PROBATION AND PAROLE

- Provide trained and experienced professional clinicians.
- Require that programs provide assessment and treatment services based on sound clinical and correctional practices as well as current research in the field.
- Implement recently enacted regulations governing the approval process for those who provide sex offender treatment to offenders.
- Provide ongoing assessment and clinical consultation to institutional and community corrections personnel responsible for management of the offender in order to minimize risk of reoffense.
- Introduce polygraph testing of offenders under supervision.

COORDINATE WITH THE COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT (CDVSA) TO REFINE THE DELIVERY OF BATTERERS' PROGRAMS

- Through program assessment and data collection, determine optimum placement of institutional batterers' intervention programs.

ENSURE THAT ADOLESCENT PRISONERS ARE GIVEN ACCESS TO APPROPRIATE CORRECTIONAL PROGRAMS AND SERVICES

- Ensure that all staff are trained in the management of adolescent offenders.
- Ensure age-appropriate programs that focus on both offender responsibility and accountability.

ENSURE THAT OPPORTUNITIES FOR THE EXERCISE OF RELIGIOUS FREEDOM ARE AFFORDED TO ALL OFFENDERS

- Recruit religious volunteers and ensure that they are adequately screened, trained, and supervised.
- Continue to pursue private funding from the religious community in Alaska.
- Ensure that appropriate programs are available for special populations e.g.: youth and female offenders.
- Coordinate with Corrections Corporation of America (CCA) to improve the faith based housing unit (Transformational Living Community).

Key Component Issues for FY2003 – 2004

- The departments' chaplaincy coordinator will ensure that the rights afforded under the Religious Land Use and Institutionalized Person Act of 2000 are equitably applied.
- There are an inadequate number of paid chaplains to accommodate the greatly increased inmate participation in religious programs over the past six years.
- Complete installation of an electronic scoring system for GED testing.
- Increase the ability of staff to assess the risk level posed by sex offenders as they reenter the community. Seek resources to further develop treatment and management strategies in rural areas. Introduce polygraph testing to ensure compliance with conditions of release.
- Complete installation of fixed and steerable satellite dishes to take advantage of both inmate education and staff training and implement data collection protocols in both these arenas. Initiate installation of satellite dishes at large probation offices.

Major Component Accomplishments in 2002

- The Department completed the Regulations process for the approval of sex offender treatment providers.
- Alaska is one of three states partnering with the Corrections Learning Network (CLN) to implement a nationwide network of distance education delivered to institutions via satellite. The partners assess program needs for correctional inmates and staff, initiate development of curricula, and assist in development of programming. At its inception in 1999, participation in CLN was limited to the partnering states. Currently CLN participation has increased to more than 540 sites nationwide receiving some level of service.
- The department used Workplace and Community Transition grant funds to provide for post-secondary or vocational education and related services to youth offenders.

- Redesigned the 40 bed Faith Based housing unit into a Transformational Living Community for prisoners at the CCA Institution in Florence, Arizona. The unit provides a structured environment aimed at promoting spiritual growth and providing opportunities for change and personal accountability. The program design was adapted from the Therapeutic Community Model and funding for training was provided by the National Institute of Corrections.
- The Chaplaincy program experienced a 9% increase in inmate participation in FY2002 and has grown 84% over the past 6 years.
- Created a specialized halfway house for Wildwood Correctional Center RSAT graduates to assist their transition into the community.

Statutory and Regulatory Authority

- 1) Probation, Prisons and Prisoners (AS 33)
- 2) Welfare, Social Services and Institutions (AS 47)
- 3) Health and Safety (AS 18)
- 4) Criminal Law (AS 11)
- 5) Public Finance (AS 37)
- 6) State Government (AS 44)
- 7) Create Corrections (EX.OR.55)
- 8) Corrections (22 AAC)
- 9) Public Contracts (AS 36)

Inmate Programs
Component Financial Summary

All dollars in thousands

	FY2002 Actuals	FY2003 Authorized	FY2004 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	392.9	342.6	397.1
72000 Travel	56.1	34.9	34.9
73000 Contractual	2,776.4	2,931.8	1,153.3
74000 Supplies	214.7	76.9	76.9
75000 Equipment	12.2	20.0	0.0
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	6.9	6.5	6.5
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	3,459.2	3,412.7	1,668.7
Funding Sources:			
1002 Federal Receipts	8.3	2.6	2.6
1004 General Fund Receipts	36.5	230.3	228.0
1007 Inter-Agency Receipts	477.8	68.5	189.7
1037 General Fund / Mental Health	423.0	423.0	0.0
1050 Permanent Fund Dividend Fund	2,331.1	0.0	0.0
1092 Mental Health Trust Authority Authorized Receipts	127.1	141.8	21.0
1108 Statutory Designated Program Receipts	55.4	70.0	50.0
1171 PF Dividend Appropriations in lieu of Dividends to Criminals	0.0	2,476.5	1,177.4
Funding Totals	3,459.2	3,412.7	1,668.7

Inmate Programs

Proposed Changes in Levels of Service for FY2004

Sex offender and substance abuse programs will be refocused in FY 04. \$421,000 of sex offender treatment programs, which have been shown to be ineffective, will be stopped. \$1,163,200.00 million of substance abuse programs currently offered by the department will be curtailed with the emphasis placed on facilitating the use of program offerings from community based health organizations, Native Health providers, and 12 step programs.

Summary of Component Budget Changes

From FY2003 Authorized to FY2004 Governor

All dollars in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2003 Authorized	653.3	2.6	2,756.8	3,412.7
Adjustments which will continue current level of service:				
-ADN#20-3-0015 - Statutory Designated Receipts/Anchorage Jail Contract	0.0	0.0	-20.0	-20.0
-ADN# 20-3-0021 - Inmate Programs (PFD)/Inmate Health Care	0.0	0.0	-141.4	-141.4
-Transfer GF funds from Inmate Health Care Component	1,584.8	0.0	0.0	1,584.8
-Annualize FY2003 COLA Increase for General Government Bargaining Unit	0.0	0.0	4.5	4.5
-Refocus Sex Offender Treatment and Substance Abuse Programs	-423.0	0.0	-1,161.8	-1,584.8
Proposed budget decreases:				
-GF Across the Board Contractual Reduction	-2.3	0.0	0.0	-2.3
-Reduce GF from Inmate Program	-1,584.8	0.0	0.0	-1,584.8
FY2004 Governor	228.0	2.6	1,438.1	1,668.7

Inmate Programs

Personal Services Information

	Authorized Positions		Personal Services Costs	
	<u>FY2003</u> <u>Authorized</u>	<u>FY2004</u> <u>Governor</u>		
Full-time	4	5	Annual Salaries	304,986
Part-time	1	1	Premium Pay	0
Nonpermanent	0	0	Annual Benefits	100,160
			<i>Less 1.99% Vacancy Factor</i>	(8,046)
			Lump Sum Premium Pay	0
Totals	5	6	Total Personal Services	397,100

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Administrative Assistant	1	0	0	0	1
Criminal Justice Planner	1	0	0	0	1
Criminal Justice Technician II	1	0	0	0	1
Prog Coordinator	2	0	0	0	2
Social Worker II	1	0	0	0	1
Totals	6	0	0	0	6