

State of Alaska FY2002 Governor's Operating Budget

Department of Health and Social Services
Fairbanks Youth Facility
Component

Component: Fairbanks Youth Facility

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Component Mission

The mission of the Division of Juvenile Justice is to hold juvenile offenders accountable for their behavior, promote the safety and restoration of victims and communities, and assist offenders and their families in developing skills to prevent crime.

Component Services Provided

The Fairbanks Youth Facility consists of a twenty bed Detention Unit and a twenty bed Treatment Unit. The Detention Unit houses and offers services to alleged and adjudicated offenders who are either involved in the court process or awaiting other placement. The Treatment Unit houses and makes available rehabilitative services to adjudicated offenders who have been institutionalized by the Court. Since November, 1986 both components have been accredited by the American Correctional Association. The Fairbanks Youth Facility is the second largest of Alaska juvenile correctional facilities and serves the Northern Region of Alaska the largest geographical area in the State.

Detention Services: FYF's Detention Unit, with a design capacity of 20 residents, had an average population of 22.95 juveniles during FY00 (115% of capacity). The Detention Unit is staffed with a Unit Leader and fourteen Youth Counselor I/II/III positions. Unit staff are responsible for scheduling and monitoring all resident activity, ensuring compliance with court orders, maintaining the secure custody of residents and a safe environment for residents and staff, and providing programs and activities designed to promote social and moral growth and acceptance of responsibility by the residents. All Detention residents attend year-round schooling as well as participating in the behavior management system, recreational opportunities, and other programs both of a general nature and specific to their individual needs. Additional professional services including medical, dental, psychiatric/psychological, and substance abuse assessment are available on a referral basis.

Treatment/Training School Services: FYF's 20 bed Treatment Unit was created by the consolidation of an 8 bed and a 12 bed unit in 1991. Prior to this time the two units operated separately, providing different treatment services to two distinct offender populations. Without the ability to internally classify youth, the Treatment Unit program and staff must provide services to an extremely diverse offender population presenting a multitude of both developmental issues and clinical services demands. During FY00 the average daily population was 20.02 residents (100.1% of capacity). The Treatment Unit is staffed with a Unit Leader and fifteen Youth Counselor I/II/III positions. Treatment Unit staff serve functions similar to those of Detention staff, with additional responsibility for functioning as treatment team members for an assigned caseload of residents, monitoring and reporting on resident progress in established treatment goals, more in-depth and long-term treatment groups, assignments and activities, and working with residents, families and communities to prepare the resident for release. Unit staff have begun to undertake an aftercare services program, and have been enhancing restorative justice program components such as community work service and an increased awareness of victims' rights and concerns.

Administrative and Support Services: The Administrative Unit at the Fairbanks Youth Facility consists of a Superintendent II, Administrative Manager II, and Administrative Assistant. Support services staff include an Administrative Clerk, a full-time and part-time Nurse and a Maintenance Specialist. The Superintendent II is responsible for all aspects of the Fairbanks Youth Facility operation and management, as well as the general supervision of both the Nome Youth Facility and Bethel Youth Facility. The Administrative Manager II and Administrative Assistant are responsible for all administrative/fiscal activities of the three juvenile institutions and the Northern Region Juvenile Probation Section, which includes the Fairbanks office, and offices in Barrow, Kotzebue, Nome and Bethel. These responsibilities include providing budget management, processing payroll and personnel actions, and the accounts payable function. The Administrative Clerk III performs functions related to file and records management, processing reports and correspondence, maintenance of facility training records and accreditation files, and other related functions. The Maintenance Worker maintains all aspects of the physical plant including preventative maintenance and repair, and oversees any work done in the facility by outside vendors. The facility

nurses conduct health screening of all residents, conduct sick call, oversee all medical services for facility residents, and coordinate care with Fief's Health Authority and other health care professionals.

Component Goals and Strategies

To protect the community from delinquency, to impose accountability for offenses committed, and to equip juvenile offenders with the competencies necessary to live productively and responsibly in the community.

To provide detained youthful offenders with a safe, secure and intensively supervised living environment which is consistent with nationally recognized standards and which protects the public, provides for the safety of youth, and ensures appearance at scheduled court hearings.

To provide the serious, violent, and chronic juvenile offenders with secure sanctions to hold them accountable for their offenses, protect the public, and provide a structured treatment environment that is consistent with nationally recognized standards.

To work in collaboration with community agencies to develop a continuum of services to allow juvenile offenders to remain near family and community.

Key Component Issues for FY2001 – 2002

The significant increase in mental health residents in Detention is causing a strain on all aspects of facility operation, including staff and resident safety. Increases in a resident population with special needs necessitate higher staffing levels to adequately supervise, treat, provide court and medical escorts, etc. The facility budget is also strained due to increased costs in personal services, contractual services, and commodities, as well as needing to work one on one with a difficult to manage population.

There is inadequate indoor recreation space, classroom space, and support service space (nursing and maintenance) for a resident population which has increased over 250 % since construction of the facility. Of particular concern is the lack of recreational space to allow youth to burn off energy. This lack of space greatly increases the incidents at the facility due to the inability of youth to relieve their tension on a crowded unit for 7-8 months at a time.

The consolidation of the 12 bed and eight bed unit in 1991 created a poorly configured twenty bed Treatment Unit lacking in adequate dayroom space. The L-shaped unit is inadequately lighted, difficult to supervise, and does not have a private individual/family counseling area.

Facility maintenance is also an increasing concern due to both normal wear and tear and the destructiveness of the resident population. As the facility enters its twentieth year of operation, the need for repairs and renovations is increasing.

Facility staff are faced with increasing expectations in the areas of community involvement and responsiveness, resident aftercare services, and enhancing restorative aspects of resident programs. This places a great strain on staff due to minimum staffing levels needed in the facility coupled with supervision needs in the community.

Major Component Accomplishments for FY2000

Fairbanks Youth Facility retained accreditation status with the American Correctional Association by achieving 100% compliance with mandatory standards, 94.8% compliance with non-mandatory standards on the Detention Unit, and 97.1% compliance with non-mandatory standards on the Treatment Unit.

The Fairbanks Youth Facility made considerable progress in expanding and enhancing the volunteer and internship program. Volunteers and interns have provided residents with religious services, recreational opportunities, group counseling, and increased opportunities to participate in community activities including community work service projects. Residents are required to log 40 hours of community work service as part of their treatment plan. One notable community work service project of the Fairbanks Youth Facility is our partnership with the Fairbanks

Community Food Bank. During the summer of 2000 the Treatment Unit residents and staff provided the Food Bank with 267 pounds of vegetables and herbs.

The Fairbanks Youth Facility also began the development and implementation of a community reintegration and aftercare program to assist residents in making a successful transition from the institution. Community Connections, a religious based volunteer group, has partnered with the Fairbanks Youth Facility and has been instrumental in assisting youth with job interview skills and job placement. Fairbanks Youth Facility residents have participated in victim-offender mediation, victim impact classes, circles of care, and traditional counseling measures.

The Fairbanks Youth Facility joined the Fairbanks Chamber of Commerce in an effort to interface with the business community, and to educate that community on aspects of the juvenile justice system that are unfamiliar to them.

Statutory and Regulatory Authority

- AS 47.05 Administration of Welfare, Social Services and Institutions
- AS 47.10 Children in Need in Aid
- AS 47.12 Delinquent Minors
- AS 47.14 Juvenile Institutions
- AS 47.15 Uniform Interstate Compact on Juveniles
- AS 47.17 Child Protection
- AS 47.18 Programs and Services Related to Adolescents
- AS 47.21 Adventure Based Education
- AS 47.37 Uniform Alcoholism and Intoxication Treatment Act
- 7 AAC 52 Juvenile Correctional Facilities & Juvenile Detention Facilities
- 7 AAC 54 Administration

Key Performance Measures for FY2002

Measure: Performance Measures are shown at the BRU level - Juvenile Justice.
(Not yet addressed by Legislature.)

Status of FY2001 Performance Measures

	<i>Achieved</i>	<i>On track</i>	<i>Too soon to tell</i>	<i>Not likely to achieve</i>	<i>Needs modification</i>
<ul style="list-style-type: none"> • Performance Measures are shown at the BRU level - Juvenile Justice. 			X		

Fairbanks Youth Facility
Component Financial Summary

All dollars in thousands

	FY2000 Actuals	FY2001 Authorized	FY2002 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	2,285.4	2,222.1	2,252.7
72000 Travel	6.6	10.5	10.5
73000 Contractual	248.1	247.0	247.0
74000 Supplies	301.7	315.4	295.1
75000 Equipment	2.2	0.0	0.0
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	84.0	70.0	70.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	2,928.0	2,865.0	2,875.3
Funding Sources:			
1002 Federal Receipts	0.0	45.8	46.2
1004 General Fund Receipts	2,740.9	2,656.3	2,672.4
1007 Inter-Agency Receipts	108.9	69.0	76.8
1037 General Fund / Mental Health	78.2	80.2	79.9
1053 Investment Loss Trust Fund	0.0	13.7	0.0
Funding Totals	2,928.0	2,865.0	2,875.3

Estimated Revenue Collections

Description	Master Revenue Account	FY2000 Actuals	FY2001 Authorized	FY2001 Cash Estimate	FY2002 Governor	FY2003 Forecast
Unrestricted Revenues						
None.		0.0	0.0	0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0	0.0	0.0
Restricted Revenues						
Federal Receipts	51010	0.0	45.8	50.0	46.2	50.0
Interagency Receipts	51015	108.9	69.0	80.0	76.8	80.0
Restricted Total		108.9	114.8	130.0	123.0	130.0
Total Estimated Revenues		108.9	114.8	130.0	123.0	130.0

Fairbanks Youth Facility
Proposed Changes in Levels of Service for FY2002

No service changes.

Summary of Component Budget Changes
From FY2001 Authorized to FY2002 Governor

All dollars in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2001 Authorized	2,750.2	45.8	69.0	2,865.0
Adjustments which will continue current level of service:				
-Year 2 Labor Costs - Net Change from FY2001	2.1	0.4	0.0	2.5
Proposed budget increases:				
-Incr I/A for the School Lunch Program at FYF	0.0	0.0	7.8	7.8
FY2002 Governor	2,752.3	46.2	76.8	2,875.3

Fairbanks Youth Facility
Personal Services Information

Authorized Positions			Personal Services Costs	
	FY2001 Authorized	FY2002 Governor		
Full-time	36	37	Annual Salaries	1,626,799
Part-time	2	1	COLA	22,329
Nonpermanent	0	0	Premium Pay	19,558
			Annual Benefits	583,973
			<i>Less 0.00% Vacancy Factor</i>	(0)
			Lump Sum Premium Pay	0
Totals	38	38	Total Personal Services	2,252,659

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Administrative Assistant	0	1	0	0	1
Administrative Clerk III	0	1	0	0	1
Administrative Manager II	0	1	0	0	1
Maint Spec Bfc Jrny II/Lead	0	1	0	0	1
Mntl Hlth Clinician I	0	1	0	0	1
Nurse II	0	2	0	0	2
Unit Leader	0	2	0	0	2
Youth Center Supt II	0	1	0	0	1
Youth Counselor I	0	3	0	0	3
Youth Counselor II	0	20	0	0	20
Youth Counselor III	0	5	0	0	5
Totals	0	38	0	0	38