

# **State of Alaska FY2002 Governor's Operating Budget**

Office of the Governor  
Governmental Coordination  
BRU/Component

## **Component: Governmental Coordination**

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### **Component Mission**

To provide access to uniquely qualified individuals, information, technical expertise and federal funding to resolve resource development and permitting issues with an emphasis on Alaska's coastal zone.

### **Component Services Provided**

- Operation of the Alaska Coastal Management Program.
- Federal funding and technical expertise for coastal communities and resource agencies.
- One-stop permit services.
- Efficient conflict resolution.
- A voice for the state and coastal communities in federal permits and activities.
- The State's liaison to federal agencies conducting activities under the ANILCA, Outer Continental Shelf, and other federal laws that significantly affect the state.
- Facilitation and coordinating services for the Governor's Office and state resource agencies.

### **Component Goals and Strategies**

- 1) Streamline and coordinate permit reviews for development projects.
  - Review projects within 6 AAC 50 review timeframes.
  - Respond to requests for assistance and information from developers, resource agencies and coastal communities.
  - Provide opportunity for local government and general public participation in state project decisions as per 6 AAC 50.
  - Achieve balanced and documented state decisions, which recognize the full range of state interests in a proposed activity.
  - Provide an interagency conflict resolution mechanism, which produces a unified state position transmitted to the applicant and other interested parties.
  - Maintain a project tracking system which enables final decisions to be issued in a timely manner.
  - Complete Memorandums of Understanding with federal agencies to develop specific consistency review procedures.
  - Provide the state's position on all federal oil and gas decisions.
  - Revise regulatory criteria for consistency reviews by updating and revising the Alaska Coastal Management Program Standards (6 AAC 80).
- 2) Upgrade community-based coastal planning and development programs with Coastal Policy Council oversight.
  - Approve approximately four district coastal management program amendments.
  - Provide information and technical assistance to local governments not presently participating in the Alaska Coastal Management Program.
  - Provide federal funding to coastal districts and to state agencies.
  - Hold two Coastal Policy Council meetings, ten to twelve teleconferences or subcommittee meetings.
  - Host one statewide conference; conduct workshops, as needed, and maintain frequent communication with agencies.
- 3) Provide liaison to federal land and resource agencies to ensure that state interests are protected in federal decision making under the Coastal Management Program, the Alaska National Interest Lands Conservation Act, National Forest management, federal oil and gas development, and other federal programs.
  - Ensure maximum involvement of state resource agencies in collectively addressing a wide variety of federal issues. Consolidate multiple state agency concerns so that the state speaks clearly with one voice.

- Respond to major Forest Service, National Park Service, U.S. Fish and Wildlife Service, Bureau of Land Management, Office of Coastal Management, and other federal agency initiatives (environmental impact documents, policies, regulations) to ensure that they are sensitive to Alaska's needs and respect state jurisdictional authorities.
  - Ensure that the special provisions of the Alaska National Interest Lands Conservation Act are maintained and appropriately implemented.
  - Facilitate improved day-to-day coordination and communication among state and federal resource agencies to head off problems.
  - Where major federal-state issues remain, seek resolution through the most appropriate means, including advocacy, negotiation, mediation and support to the Department of Law.
  - Assist as needed with Alaska's Washington D.C. office in their review of federal land and resource legislation to ensure that Alaska's interests are protected.
  - Prepare annual federal grant application and work program for period July 1, 2001 - December 30, 2002, and comply with quarterly and annual performance reports and products.
- 4) Enhance technical expertise to address emerging coastal issues.
- Participate with other coastal states in responding to federal legislative initiatives regarding state authorities to influence federal decisions on coastal development. Coordinate with and provide information to the Governor's Washington, D.C. office.
  - Participate in state and national workshops and forums.
  - Prepare four newsletters.
  - Maintain Internet Homepage, which provides access to Alaska Coastal Management Program services and other information.(<http://www.alaskacoast.state.ak.us/>)
  - Revise regulations, policies and procedures as recommended by the Coastal Policy Council.
  - Apply for and receive federal grant to accomplish specific projects.

### **Key Component Issues for FY2001 – 2002**

- A bill pending before Congress, when it re-convenes, appropriates \$150M for Coastal Impact Assistance to oil producing states, including Alaska. Alaska's portion is estimated to be approximately \$12.9M with an additional small amount based on qualifying Outer Continental Shelf production. The bill includes language that defines the distribution of these funds within the state and the qualified uses of the funds. The Federal Department of Commerce will give 35% of Alaska's share directly to county-equivalent coastal political subdivisions (i.e., boroughs) based on a formula contained in the bill.
- Project consistency review regulations were promulgated in 1984 and, with minor exceptions, have remained substantially unchanged since that time. Although forward thinking for their time, they could not anticipate the array of project review issues that have emerged over the past 16 years. Revisions are under development that will address a number of issues that include: 30-day and 50-day reviews; Day 1 requirements; public notice requirements; relationship between agency permit reviews and the consistency review process, including coordinating timelines and processes; phasing projects; review timelines for federal activities; clock stops; renewals and modifications; expedited review by categorical approval and general concurrence determinations; public need determinations; elevation procedures; local knowledge; local permits; and definitions.
- Like the current consistency review regulations, over half of the more than 30 coastal district plans are outdated. These coastal plans do not provide districts with adequate tools for managing the coastal issues of today. District program regulations, which govern plan development and approval, were revised and streamlined in early FY2000. In FY2001 federal dollars were provided to five districts for update of their coastal district plans. In FY2002 another five will be funded for update.
- The implementation of the Alaska Coastal Management Program and the various permitting processes is complex and difficult to understand. The Division of Governmental Coordination has a key role in finding creative ways to make the process understandable for Alaskans who are involved with the Alaska Coastal Management Program. This pivotal role has the Division as the point of contact for multiple governmental processes that are required for coastal zone projects. With the support of federal funding, Governmental Coordination is developing communication and planning resources to assist and involve Alaskans. Public outreach and education includes a web based information resource, which now provides an online application. Additionally, a series of guidebooks are in various stages of completion that will provide detailed, user-friendly instructions for coastal communities,

consultants, state agencies and others on the Alaska Coastal Management Program in general, and how to prepare and implement local coastal district plans and special area plans.

- Criteria used during consistency reviews to evaluate projects proposed within Alaska's coastal zone were promulgated in 1978. Project applicants and state resource agencies have asked the Coastal Policy Council to review and propose amendments to these criteria, which are called standards at 6 AAC 80. Revisions are being considered for standards addressing coastal uses, activities, habitats and resources.

### Major Component Accomplishments for FY2000

- Coordinated approximately 315 multi-permit coastal project reviews.
- Secured \$2,765,000 in federal funds for FY2001 coastal management.
- Obtained federal approval of two coastal community programs.
- Provided state response to all Outer Continental Shelf and ANILCA Conservation System Unit activities.
- Provided Internet access to Alaska Coastal Management Program and permitting review information. (<http://www.alaskacoast.state.ak.us/>)
- Worked with the Alaska Coastal Management Program Working Group and the Department of Law to develop draft 6 AAC 50 regulations to present to the resource agencies and coastal districts for further refinement before presentation to the Coastal Policy Council.

### Statutory and Regulatory Authority

AS 44.19.145 & 155, AS 44.19.162 & 166, AS 46.40  
 6 AAC 50, 80, & 85  
 P.L. 101-508, P.L. 96.487

### Key Performance Measures for FY2002

**Measure: Governmental Coordination will bring affected local coastal districts and state and federal agencies together within 50 days to resolve issues for coastal projects requiring multi-agency permits.**  
*(Revised from Legislature's FY2000 version.)*

**Current Status:**

In FY2000, the average project review time for completed project reviews was 47 days, which is less than that required 50 days under regulation 6 AAC 50.

**Background and Strategies:**

A coordinated consistency review involves a review of multiple permits and the bringing together of a number of stakeholders to resolve any conflicts and issues. As the coordinator of this process, the Division identifies any systemic bottlenecks and seeks long term solutions that will improve the total time to complete a consistency review.

### Status of FY2001 Performance Measures

	<i>Achieved</i>	<i>On track</i>	<i>Too soon to tell</i>	<i>Not likely to achieve</i>	<i>Needs modification</i>
<ul style="list-style-type: none"> <li>• DGC will bring affected local coastal districts and state and federal agencies together within 50 days to resolve issues for coastal projects requiring multi-agency permits.</li> </ul>		X			

**Governmental Coordination**  
**Component Financial Summary**

All dollars in thousands

	FY2000 Actuals	FY2001 Authorized	FY2002 Governor
<b>Non-Formula Program:</b>			
<b>Component Expenditures:</b>			
71000 Personal Services	1,670.1	1,798.5	1,829.3
72000 Travel	100.8	115.1	125.1
73000 Contractual	1,217.6	1,372.4	9,748.4
74000 Supplies	24.1	25.6	34.0
75000 Equipment	23.2	11.1	16.7
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	1,104.5	1,241.3	1,191.3
78000 Miscellaneous	0.0	0.0	0.0
<b>Expenditure Totals</b>	<b>4,140.3</b>	<b>4,564.0</b>	<b>12,944.8</b>
<b>Funding Sources:</b>			
1002 Federal Receipts	2,700.3	3,108.1	11,463.9
1003 General Fund Match	1,254.4	1,273.7	1,304.0
1004 General Fund Receipts	164.1	160.3	176.9
1007 Inter-Agency Receipts	21.5	0.0	0.0
1053 Investment Loss Trust Fund	0.0	21.9	0.0
<b>Funding Totals</b>	<b>4,140.3</b>	<b>4,564.0</b>	<b>12,944.8</b>

**Estimated Revenue Collections**

Description	Master Revenue Account	FY2000 Actuals	FY2001 Authorized	FY2001 Cash Estimate	FY2002 Governor	FY2003 Forecast
<b>Unrestricted Revenues</b>						
None.		0.0	0.0	0.0	0.0	0.0
<b>Unrestricted Total</b>		<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
<b>Restricted Revenues</b>						
Federal Receipts	51010	2,700.3	3,108.1	3,108.1	11,463.9	3,113.9
Interagency Receipts	51015	21.5	0.0	0.0	0.0	0.0
<b>Restricted Total</b>		<b>2,721.8</b>	<b>3,108.1</b>	<b>3,108.1</b>	<b>11,463.9</b>	<b>3,113.9</b>
<b>Total Estimated Revenues</b>		<b>2,721.8</b>	<b>3,108.1</b>	<b>3,108.1</b>	<b>11,463.9</b>	<b>3,113.9</b>

**Governmental Coordination****Proposed Changes in Levels of Service for FY2002**

No service changes.

**Summary of Component Budget Changes  
From FY2001 Authorized to FY2002 Governor**

*All dollars in thousands*

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
<b>FY2001 Authorized</b>	<b>1,455.9</b>	<b>3,108.1</b>	<b>0.0</b>	<b>4,564.0</b>
<b>Adjustments which will continue current level of service:</b>				
-Transfer in Funds for SCS CSHB 361 Second Year Costs	17.2	0.0	0.0	17.2
-Year 2 Labor Costs - Net Change from FY2001	7.8	5.8	0.0	13.6
<b>Proposed budget increases:</b>				
-Coastal Impact Assistance	0.0	8,350.0	0.0	8,350.0
<b>FY2002 Governor</b>	<b>1,480.9</b>	<b>11,463.9</b>	<b>0.0</b>	<b>12,944.8</b>

**Governmental Coordination****Personal Services Information**

Authorized Positions			Personal Services Costs	
	FY2001 Authorized	FY2002 Governor		
Full-time	25	26	Annual Salaries	1,399,808
Part-time	0	0	COLA	33,742
Nonpermanent	3	3	Premium Pay	0
			Annual Benefits	470,979
			<i>Less 3.95% Vacancy Factor</i>	<i>(75,229)</i>
			Lump Sum Premium Pay	0
<b>Totals</b>	<b>28</b>	<b>29</b>	<b>Total Personal Services</b>	<b>1,829,300</b>

**Position Classification Summary**

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Admin Support Specialist	0	0	1	0	1
Administrative Assistant	1	0	0	0	1
Administrative Coordinator	0	0	1	0	1
Administrative Officer	0	0	1	0	1
Coastal Prgm Info Officer	0	0	1	0	1
Coastal Program Assistant	0	0	1	0	1
Coastal Program Coordinator	0	0	1	0	1
Dist Program Coordinator II	0	0	2	0	2
Dist Program Coordinator III	0	0	2	0	2
District Program Coordinator	0	0	1	0	1
Division Director	0	0	1	0	1
PA/PRC PCN Share	1	0	0	0	1
Project Analyst	0	0	4	0	4
Project Review Assistant	1	0	1	0	2
Project Review Coordinator	4	0	3	0	7
Publications Tech	0	0	1	0	1
Student Intern	0	0	1	0	1
<b>Totals</b>	<b>7</b>	<b>0</b>	<b>22</b>	<b>0</b>	<b>29</b>