

**State of Alaska**  
**FY2015 Governor's Operating Budget**

**Department of Health and Social Services**  
**Subsidized Adoptions & Guardianship**  
**Component Budget Summary**

## **Component: Subsidized Adoptions & Guardianship**

### **Contribution to Department's Mission**

Facilitates permanent placements through adoptive or guardianship homes for the increasing number of children in state custody for whom special needs make them hard to place. Adoption is viewed as the most permanent placement for a child and is therefore the preferable option.

Guardianships are considered for children who cannot be considered for adoption, but for whom a reasonably permanent home can be provided through guardianship. This is often the best choice for children who cannot live with their parents, but continue to maintain an important emotional tie with their families that should not be severed.

### **Core Services**

- Facilitate permanency through recruitment of homes for children who need permanent homes; home studies on potential adoptive and guardianship families; pre-adoption services for the child and family; and post-adoption services after the final adoption or guardianship court hearing.
- Provide for permanent homes to children that are in the custody of the state and who are unlikely to be adopted without a subsidy.

### **Major Component Accomplishments in 2013**

The Office of Children's Services has continued to experience success in finding homes for children as they are simultaneously presented in the Alaska Adoption Exchange, the Northwest Adoptions Exchange, and AdoptUSKids. As of June 2011, there were 2,746 continuing adoptions and guardianships and 313 new adoptions and guardianships. At the end of June 2012 this number has increased to 2,850 continuing adoptions and guardianships, which includes 357 new adoptions and guardianships. As of June 2013, there were 2,971 continuing adoptions and guardianships, which include 336 new adoptions and guardianships.

### **Key Component Challenges**

When children leave foster care, their special needs are reassessed to determine whether they will need continuing assistance through the Subsidized Adoption & Guardianship program. Approximately 95% of children exiting custody, through adoption or legal guardianship, have special needs and will continue to receive state benefits through the subsidy programs.

Children that have been removed from situations of maltreatment and that have experienced physical, mental, or emotional disturbances continue to struggle even after being removed from their home. The Office of Children's Services has recognized for some time that the level of disturbance and complexity of problems for children in custody is increasing. These factors make it difficult to find permanent adoptive or guardianship homes without providing a subsidy. It is preferable and more cost-effective for the state to provide a means for children to be given a permanent home with a state-funded subsidy than for the state to continue being solely financially responsible for the child. The adoption or guardianship subsidy covers the costs of the child's special needs and is available to the family until the child reaches age 18.

### **Significant Changes in Results to be Delivered in FY2015**

In FY2015, the subsidy program will support adoption and guardianship families by helping to defray the costs of care, and meeting the child's ongoing special needs. There has been an upward trend in the number of continuing and on-going subsidies.

### **Statutory and Regulatory Authority**

AS 25.23

Adoption

AS 25.23.190-240      Subsidy for hard-to-place child  
AS 47.10.080          Judgments and orders  
7 AAC 53 Article 2      Subsidized Adoption and Subsidized Guardianship Payments

Title IV-E of the Social Security Act  
42 USC 1305          Adoptions & Safe Families Act of 1997

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**Subsidized Adoptions & Guardianship  
Component Financial Summary**

*All dollars shown in thousands*

	FY2013 Actuals	FY2014 Management Plan	FY2015 Governor
<b>Formula Program:</b>			
<b>Component Expenditures:</b>			
71000 Personal Services	0.0	0.0	0.0
72000 Travel	0.0	0.0	0.0
73000 Services	315.2	526.3	526.3
74000 Commodities	0.0	0.0	0.0
75000 Capital Outlay	0.0	0.0	0.0
77000 Grants, Benefits	26,606.4	24,755.3	27,080.3
78000 Miscellaneous	0.0	0.0	0.0
<b>Expenditure Totals</b>	<b>26,921.6</b>	<b>25,281.6</b>	<b>27,606.6</b>
<b>Funding Sources:</b>			
1002 Federal Receipts	14,004.8	11,452.0	13,777.0
1003 General Fund Match	2,354.4	2,354.4	2,354.4
1004 General Fund Receipts	9,962.4	11,475.2	11,475.2
1037 General Fund / Mental Health	600.0	0.0	0.0
<b>Funding Totals</b>	<b>26,921.6</b>	<b>25,281.6</b>	<b>27,606.6</b>

**Estimated Revenue Collections**

Description	Master Revenue Account	FY2013 Actuals	FY2014 Management Plan	FY2015 Governor
<b>Unrestricted Revenues</b>				
None.		0.0	0.0	0.0
<b>Unrestricted Total</b>		<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
<b>Restricted Revenues</b>				
Federal Receipts	51010	14,004.8	11,452.0	13,777.0
<b>Restricted Total</b>		<b>14,004.8</b>	<b>11,452.0</b>	<b>13,777.0</b>
<b>Total Estimated Revenues</b>		<b>14,004.8</b>	<b>11,452.0</b>	<b>13,777.0</b>

**Summary of Component Budget Changes  
From FY2014 Management Plan to FY2015 Governor**

*All dollars shown in thousands*

	<u>Unrestricted Gen (UGF)</u>	<u>Designated Gen (DGF)</u>	<u>Other Funds</u>	<u>Federal Funds</u>	<u>Total Funds</u>
<b>FY2014 Management Plan</b>	<b>13,829.6</b>	<b>0.0</b>	<b>0.0</b>	<b>11,452.0</b>	<b>25,281.6</b>
<b>Proposed budget increases:</b>					
-Maintain Title IV-E Foster Care Program Growth	0.0	0.0	0.0	2,325.0	2,325.0
<b>FY2015 Governor</b>	<b>13,829.6</b>	<b>0.0</b>	<b>0.0</b>	<b>13,777.0</b>	<b>27,606.6</b>

**Component Detail All Funds**  
**Department of Health and Social Services**

**Component:** Subsidized Adoptions & Guardianship (AR23240) (1962)  
**RDU:** Children's Services (486)

	FY2013 Actuals	FY2014 Conference Committee	FY2014 Authorized	FY2014 Management Plan	FY2015 Governor	FY2014 Management Plan vs FY2015 Governor	
71000 Personal Services	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
72000 Travel	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
73000 Services	315.2	526.3	526.3	526.3	526.3	0.0	0.0%
74000 Commodities	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
75000 Capital Outlay	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
77000 Grants, Benefits	26,606.4	24,755.3	24,755.3	24,755.3	27,080.3	2,325.0	9.4%
78000 Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
<b>Totals</b>	<b>26,921.6</b>	<b>25,281.6</b>	<b>25,281.6</b>	<b>25,281.6</b>	<b>27,606.6</b>	<b>2,325.0</b>	<b>9.2%</b>
<b>Fund Sources:</b>							
1002Fed Rcpts (Fed)	14,004.8	11,452.0	11,452.0	11,452.0	13,777.0	2,325.0	20.3%
1003G/F Match (UGF)	2,354.4	2,354.4	2,354.4	2,354.4	2,354.4	0.0	0.0%
1004Gen Fund (UGF)	9,962.4	11,475.2	11,475.2	11,475.2	11,475.2	0.0	0.0%
1037GF/MH (UGF)	600.0	0.0	0.0	0.0	0.0	0.0	0.0%
<b>Unrestricted General (UGF)</b>	<b>12,916.8</b>	<b>13,829.6</b>	<b>13,829.6</b>	<b>13,829.6</b>	<b>13,829.6</b>	<b>0.0</b>	<b>0.0%</b>
<b>Designated General (DGF)</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0%</b>
<b>Other Funds</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0%</b>
<b>Federal Funds</b>	<b>14,004.8</b>	<b>11,452.0</b>	<b>11,452.0</b>	<b>11,452.0</b>	<b>13,777.0</b>	<b>2,325.0</b>	<b>20.3%</b>
<b>Positions:</b>							
Permanent Full Time	0	0	0	0	0	0	0.0%
Permanent Part Time	0	0	0	0	0	0	0.0%
Non Permanent	0	0	0	0	0	0	0.0%

**Change Record Detail - Multiple Scenarios with Descriptions**  
**Department of Health and Social Services**

**Component:** Subsidized Adoptions & Guardianship (1962)

**RDU:** Children's Services (486)

Scenario/Change Record Title	Trans Type	Totals	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants, Benefits	Miscellaneous	Positions		NP
										PFT	PPT	
***** Changes From FY2014 Conference Committee To FY2014 Authorized *****												
<b>FY2014 Conference Committee</b>												
	ConfCom	25,281.6	0.0	0.0	526.3	0.0	0.0	24,755.3	0.0	0	0	0
1002 Fed Rcpts		11,452.0										
1003 G/F Match		2,354.4										
1004 Gen Fund		11,475.2										
<b>Subtotal</b>		<b>25,281.6</b>	<b>0.0</b>	<b>0.0</b>	<b>526.3</b>	<b>0.0</b>	<b>0.0</b>	<b>24,755.3</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>0</b>
***** Changes From FY2014 Authorized To FY2014 Management Plan *****												
<b>Subtotal</b>		<b>25,281.6</b>	<b>0.0</b>	<b>0.0</b>	<b>526.3</b>	<b>0.0</b>	<b>0.0</b>	<b>24,755.3</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>0</b>
***** Changes From FY2014 Management Plan To FY2015 Governor *****												
<b>Maintain Title IV-E Foster Care Program Growth</b>												
	Inc	2,325.0	0.0	0.0	0.0	0.0	0.0	2,325.0	0.0	0	0	0
1002 Fed Rcpts		2,325.0										
Increase federal receipt authority by \$2,325.0 in order to maintain federal Title IV-E foster care participation rate for FY2015. Projected program expenditure growth exceeds the available federal receipt authority within the component.												
<b>Totals</b>		<b>27,606.6</b>	<b>0.0</b>	<b>0.0</b>	<b>526.3</b>	<b>0.0</b>	<b>0.0</b>	<b>27,080.3</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>0</b>

**Line Item Detail**  
**Department of Health and Social Services**  
**Services**

**Component:** Subsidized Adoptions & Guardianship (1962)  
**RDU:** Children's Services (486)

Line Number	Line Name		FY2013 Actuals	FY2014 Management Plan	FY2015 Governor
73000	Services		315.2	526.3	526.3
Expenditure Account	Servicing Agency	Explanation	FY2013 Actuals	FY2014 Management Plan	FY2015 Governor
<b>73000 Services Detail Totals</b>			<b>315.2</b>	<b>526.3</b>	<b>526.3</b>
73025	Education Services	Training services and conference costs	0.1	4.5	4.5
73156	Telecommunication	Miscellaneous audio/video conference costs	0.6	0.5	0.5
73225	Delivery Services	Postage and freight	0.0	0.2	0.2
73450	Advertising & Promos	Recruitment postings, media campaigns, and notices necessary to meet legal requirements.	0.0	25.0	25.0
73650	Struc/Infstruct/Land	Conference room rental fees for conferences and training sessions	0.5	1.7	1.7
73675	Equipment/Machinery	Repair and maintenance of office furniture and equipment	0.0	1.0	1.0
73750	Other Services (Non IA Svcs)	Provide Assistance to adoptive children and families to include pre-adoptive services and post-adoption services following the final adoption or guardianship hearing.	181.1	143.4	143.4
		Contract with outside vendor for permanent families services that focus on adoption recruitment and referral, home study services to families who want to adopt children in OCS custody, and post-adoption services. \$482.6			
		Contract with outside vendor for participation in the adoption exchange, and promote earlier identification of children awaiting adoption and potential families waiting to adopt. \$28.0			
73812	Legal		132.8	0.0	0.0
73812	Legal	Law	0.0	350.0	350.0
		RSA: Department of Law, Civil Division, Permanency Placement. Fund legal services to promote and identify permanent placements for those children who have been in state custody for extended periods. Includes			

**Line Item Detail**  
**Department of Health and Social Services**  
**Services**

**Component:** Subsidized Adoptions & Guardianship (1962)

**RDU:** Children's Services (486)

Expenditure Account	Servicing Agency	Explanation	FY2013 Actuals	FY2014 Management Plan	FY2015 Governor
<b>73000 Services Detail Totals</b>			<b>315.2</b>	<b>526.3</b>	<b>526.3</b>
		case costs such as travel, outside contracts, and transcription services.			
73819	Commission Sales (IA Svcs)		0.1	0.0	0.0

**Line Item Detail**  
**Department of Health and Social Services**  
**Grants, Benefits**

**Component:** Subsidized Adoptions & Guardianship (1962)  
**RDU:** Children's Services (486)

Line Number	Line Name		FY2013 Actuals	FY2014 Management Plan	FY2015 Governor
77000	Grants, Benefits		26,606.4	24,755.3	27,080.3
Expenditure Account	Servicing Agency	Explanation	FY2013 Actuals	FY2014 Management Plan	FY2015 Governor
<b>77000 Grants, Benefits Detail Totals</b>			<b>26,606.4</b>	<b>24,755.3</b>	<b>27,080.3</b>
77110	Grants	Grants to support foster care, and adoption services.	1,476.9	1,500.0	1,500.0
77670	Benefits	Fund adoption and guardianship subsidies to facilitate permanent placements in adoptive homes, or stable guardianships for children in state custody whose special needs make them hard to place. Federal guidelines for Title IV-E federal adoptions define a hard-to-place child as a "minor who is not likely to be adopted or to obtain a guardian by reason of physical or mental disability, emotional disturbance, recognized high risk of physical or mental disease, age, membership in a sibling group, racial or ethnic factors, or any combination of these conditions."  Grant to outside vendor (Northwest Resources Associates) to recruit adoptive families that reflect the ethnic and racial diversity of the children served by OCS. Costs include training and support of resource families designed to improve the safety of children in care, streamline procedures, and avoid delays. \$575.0	25,129.5	23,255.3	25,580.3

**Restricted Revenue Detail**  
**Department of Health and Social Services**

**Component:** Subsidized Adoptions & Guardianship (1962)  
**RDU:** Children's Services (486)

<b>Master Account</b>	<b>Revenue Description</b>	<b>FY2013 Actuals</b>	<b>FY2014 Management Plan</b>	<b>FY2015 Governor</b>
51010	Federal Receipts	14,004.8	11,452.0	13,777.0

<b>Detail Information</b>					<b>FY2013 Actuals</b>	<b>FY2014 Management Plan</b>	<b>FY2015 Governor</b>
<b>Revenue Amount</b>	<b>Revenue Description</b>	<b>Component</b>	<b>Collocation Code</b>	<b>AKSAS Fund</b>			
51010	Federal Receipts		06213800	11100	14,004.8	11,452.0	13,777.0
	Title IV-E of the Social Security Act						
	Social Services Block Grant						

