

State of Alaska FY2013 Governor's Operating Budget

Department of Health and Social Services Subsidized Adoptions & Guardianship Component Budget Summary

Component: Subsidized Adoptions & Guardianship**Contribution to Department's Mission**

Facilitates permanent placements through adoptive or guardianship homes for the increasing number of children in state custody for whom special needs make children hard-to-place. Adoption is viewed as the most permanent placement for a child and is therefore generally the preferable option.

Guardianships are considered for children who cannot be freed for adoption, but for whom a reasonably permanent home can be provided through guardianship. This is often the best choice for children who cannot live with their parents, but continue to have an important emotional tie with their families that should not be severed.

Core Services

- Facilitate permanency through recruitment of homes for children who need permanent homes; home studies on potential adoptive and guardianship families; pre-adoption services for the child and family; and post-adoption services after the final adoption or guardianship court hearing.
- Provide for permanent homes to children that are in the custody of the state and who are unlikely to be adopted without a subsidy.

Key Component Challenges

When children leave foster care, their special needs are reassessed to determine whether they will continue to need assistance through the Subsidized Adoption & Guardianship program. Approximately 95 percent of children exiting custody through adoption or legal guardianship have special needs and continue to receive state benefits through the subsidy programs.

Children that have been removed from situations of maltreatment and that have physical, mental or emotional disturbances continue to struggle even after being removed. The OCS has recognized for some time that the level of disturbance and complexity of problems for children in custody is increasing. These factors make it difficult to find permanent adoptive or guardianship homes without a subsidy. It is preferable and more cost-effective for the state to provide a means for children to be given a permanent home with a state-funded subsidy than for the state to continue being completely responsible for the child. The adoption or guardianship subsidy covers the costs for the child's special needs and is available to the family until the child reaches age 18.

Significant Changes in Results to be Delivered in FY2013

The Office of Children's Services anticipates the number of subsidized adoptions and guardianships leveling in FY2013.

Major Component Accomplishments in 2011

The OCS has continued to experience success in finding homes for children as children are simultaneously presented in the Alaska Adoption Exchange as well as the Northwest Adoptions Exchange and AdoptUSkids. As of June 2010, there were 2,661 continuing adoptions and guardianships, and 337 new adoptions and guardianships for Alaska. One year later there were 2,746 continuing adoptions and guardianships and 313 new adoptions and guardianships.

Statutory and Regulatory Authority

AS 25.23	Adoption
AS 25.23.190-240	Subsidy for hard-to-place child
AS 47.10.080	Judgments and orders
7 AAC 53 Article 2	Subsidized Adoption and Subsidized Guardianship Payments

Title IV-E of the Social Security Act
42 USC 1305 Adoptions & Safe Families Act of 1997

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Subsidized Adoptions & Guardianship Component Financial Summary			
		<i>All dollars shown in thousands</i>	
	FY2011 Actuals	FY2012 Management Plan	FY2013 Governor
Formula Program:			
Component Expenditures:			
71000 Personal Services	0.0	0.0	0.0
72000 Travel	28.2	0.0	0.0
73000 Services	427.1	2,026.3	2,026.3
74000 Commodities	4.4	0.0	0.0
75000 Capital Outlay	0.0	0.0	0.0
77000 Grants, Benefits	23,998.1	21,405.3	21,405.3
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	24,457.8	23,431.6	23,431.6
Funding Sources:			
1002 Federal Receipts	12,760.9	13,212.0	13,212.0
1003 General Fund Match	2,354.4	2,354.4	2,354.4
1004 General Fund Receipts	8,349.0	7,865.2	7,865.2
1212 Federal Stimulus: ARRA 2009	993.5	0.0	0.0
Funding Totals	24,457.8	23,431.6	23,431.6

Estimated Revenue Collections				
Description	Master Revenue Account	FY2011 Actuals	FY2012 Management Plan	FY2013 Governor
Unrestricted Revenues				
None.		0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0
Restricted Revenues				
Federal Receipts	51010	12,760.9	13,212.0	13,212.0
Federal Economic Stimulus	51118	993.5	0.0	0.0
Restricted Total		13,754.4	13,212.0	13,212.0
Total Estimated Revenues		13,754.4	13,212.0	13,212.0

**Summary of Component Budget Changes
From FY2012 Management Plan to FY2013 Governor**

All dollars shown in thousands

	<u>Unrestricted Gen (UGF)</u>	<u>Designated Gen (DGF)</u>	<u>Other Funds</u>	<u>Federal Funds</u>	<u>Total Funds</u>
FY2012 Management Plan	10,219.6	0.0	0.0	13,212.0	23,431.6
FY2013 Governor	10,219.6	0.0	0.0	13,212.0	23,431.6

Component Detail All Funds
Department of Health and Social Services

Component: Subsidized Adoptions & Guardianship (1962)
RDU: Children's Services (486)

	FY2011 Actuals	FY2012 Conference Committee	FY2012 Authorized	FY2012 Management Plan	FY2013 Governor	FY2012 Management Plan vs FY2013 Governor	
71000 Personal Services	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
72000 Travel	28.2	0.0	0.0	0.0	0.0	0.0	0.0%
73000 Services	427.1	2,026.3	2,026.3	2,026.3	2,026.3	0.0	0.0%
74000 Commodities	4.4	0.0	0.0	0.0	0.0	0.0	0.0%
75000 Capital Outlay	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
77000 Grants, Benefits	23,998.1	21,605.3	21,605.3	21,405.3	21,405.3	0.0	0.0%
78000 Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Totals	24,457.8	23,631.6	23,631.6	23,431.6	23,431.6	0.0	0.0%
Fund Sources:							
1002 Fed Rcpts (Other)	12,760.9	13,212.0	13,212.0	13,212.0	13,212.0	0.0	0.0%
1003 G/F Match (UGF)	2,354.4	2,354.4	2,354.4	2,354.4	2,354.4	0.0	0.0%
1004 Gen Fund (UGF)	8,349.0	8,065.2	8,065.2	7,865.2	7,865.2	0.0	0.0%
1212 Fed ARRA (Other)	993.5	0.0	0.0	0.0	0.0	0.0	0.0%
Unrestricted General (UGF)	10,703.4	10,419.6	10,419.6	10,219.6	10,219.6	0.0	0.0%
Designated General (DGF)	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Other Funds	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Federal Funds	13,754.4	13,212.0	13,212.0	13,212.0	13,212.0	0.0	0.0%
Positions:							
Permanent Full Time	0	0	0	0	0	0	0.0%
Permanent Part Time	0	0	0	0	0	0	0.0%
Non Permanent	0	0	0	0	0	0	0.0%

Change Record Detail - Multiple Scenarios With Descriptions
Department of Health and Social Services

Component: Subsidized Adoptions & Guardianship (1962)

RDU: Children's Services (486)

Scenario/Change Record Title	Trans Type	Totals	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants, Benefits	Miscellaneous	Positions		NP
										PFT	PPT	
***** Changes From FY2012 Conference Committee To FY2012 Authorized *****												
FY2012 Conference Committee												
ConfCom		23,631.6	0.0	0.0	2,026.3	0.0	0.0	21,605.3	0.0	0	0	0
1002 Fed Rcpts		13,212.0										
1003 G/F Match		2,354.4										
1004 Gen Fund		8,065.2										
Subtotal		23,631.6	0.0	0.0	2,026.3	0.0	0.0	21,605.3	0.0	0	0	0
***** Changes From FY2012 Authorized To FY2012 Management Plan *****												
ADN 06-2-0234 Transfer Authority to Children's Services Management to cover uncollectible federal authority												
Trout		-200.0	0.0	0.0	0.0	0.0	0.0	-200.0	0.0	0	0	0
1004 Gen Fund		-200.0										
Subtotal		23,431.6	0.0	0.0	2,026.3	0.0	0.0	21,405.3	0.0	0	0	0
***** Changes From FY2012 Management Plan To FY2013 Governor *****												
Totals		23,431.6	0.0	0.0	2,026.3	0.0	0.0	21,405.3	0.0	0	0	0

Children's Services Management (CSM) historically experiences a \$1 million general fund shortfall. Budgeted federal authority of 40% exceed the component's ability to earn federal revenue by \$662.2. This transfer will help cover that shortfall. General funds are available in Subsidized Adoptions and Guardianships (SAG). Historically, this component earns a higher rate of federal revenue than budgeted, allowing the division to use general funds from SAG to cover historical shortfalls in CSM.

Line Item Detail
Department of Health and Social Services
Travel

Component: Subsidized Adoptions & Guardianship (1962)
RDU: Children's Services (486)

Line Number	Line Name		FY2011 Actuals	FY2012 Management Plan	FY2013 Governor
72000	Travel		28.2	0.0	0.0
Expenditure Account	Servicing Agency	Explanation	FY2011 Actuals	FY2012 Management Plan	FY2013 Governor
72000 Travel Detail Totals			28.2	0.0	0.0
72110		Employee Travel (Instate)	24.7	0.0	0.0
72120		Nonemployee Travel (Instate Travel)	2.5	0.0	0.0
72410		Employee Travel (Out of state)	0.9	0.0	0.0
72900		Other Travel Costs	0.1	0.0	0.0

Line Item Detail
Department of Health and Social Services
Services

Component: Subsidized Adoptions & Guardianship (1962)
RDU: Children's Services (486)

Line Number	Line Name		FY2011 Actuals	FY2012 Management Plan	FY2013 Governor
73000	Services		427.1	2,026.3	2,026.3
Expenditure Account	Servicing Agency	Explanation	FY2011 Actuals	FY2012 Management Plan	FY2013 Governor
73000 Services Detail Totals			427.1	2,026.3	2,026.3
73225	Delivery Services		0.3	0.0	0.0
73450	Advertising & Promos	Recruitment postings, media campaigns, and notices necessary to meet legal requirements.	23.7	25.0	25.0
73750	Other Services (Non IA Svcs)	Provide Assistance to adoptive children and families to include pre-adoptive services and post-adoption services following the final adoption or guardianship hearing. Contract with outside vendor for permanent families services that focus on adoption recruitment and referral, home study services to families who want to adopt children in OCS custody, and post-adoption services. \$482.6 Contract with outside vendor for participation in the adoption exchange, and promote earlier identification of children awaiting adoption and potential families waiting to adopt. \$28.0	32.2	1,601.3	1,601.3
73812	Legal	Law	370.5	400.0	400.0
73819	Commission Sales (IA Svcs)		0.4	0.0	0.0

Line Item Detail
Department of Health and Social Services
Commodities

Component: Subsidized Adoptions & Guardianship (1962)
RDU: Children's Services (486)

Line Number	Line Name		FY2011 Actuals	FY2012 Management Plan	FY2013 Governor
74000	Commodities		4.4	0.0	0.0
Expenditure Account	Servicing Agency	Explanation	FY2011 Actuals	FY2012 Management Plan	FY2013 Governor
74000 Commodities Detail Totals			4.4	0.0	0.0
74200	Business		3.1	0.0	0.0
74480	Household & Instit.		1.3	0.0	0.0

Line Item Detail
Department of Health and Social Services
Grants, Benefits

Component: Subsidized Adoptions & Guardianship (1962)
RDU: Children's Services (486)

Line Number	Line Name		FY2011 Actuals	FY2012 Management Plan	FY2013 Governor
77000	Grants, Benefits		23,998.1	21,405.3	21,405.3
Expenditure Account	Servicing Agency	Explanation	FY2011 Actuals	FY2012 Management Plan	FY2013 Governor
77000 Grants, Benefits Detail Totals			23,998.1	21,405.3	21,405.3
77110	Grants		1,377.9	1,230.7	1,230.7
77670	Benefits	<p>Fund adoption and guardianship subsidies to facilitate permanent placements in adoptive homes, or stable guardianships for children in state custody whose special needs make them hard to place. Federal guidelines for Title IV-E federal adoptions define a hard-to-place child as a "minor who is not likely to be adopted or to obtain a guardian by reason of physical or mental disability, emotional disturbance, recognized high risk of physical or mental disease, age, membership in a sibling group, racial or ethnic factors, or any combination of these conditions."</p> <p>Grant to outside vendor (Northwest Resources Associates) to recruit adoptive families that reflect the ethnic and racial diversity of the children served by OCS. Costs include training and support of resource families designed to improve the safety of children in care, streamline procedures, and avoid delays. \$575.0</p>	22,620.2	20,174.6	20,174.6

Restricted Revenue Detail
Department of Health and Social Services

Component: Subsidized Adoptions & Guardianship (1962)
RDU: Children's Services (486)

Master Account	Revenue Description	FY2011 Actuals	FY2012 Management Plan	FY2013 Governor
51010	Federal Receipts	12,760.9	13,212.0	13,212.0

Detail Information					FY2011 Actuals	FY2012 Management Plan	FY2013 Governor
Revenue Amount	Revenue Description	Component	Collocation Code	AKSAS Fund			
51010	Federal Receipts		06213800	11100	12,760.9	13,212.0	13,212.0
	Title IV-E of the Social Security Act						
	Social Services Block Grant						

Restricted Revenue Detail
Department of Health and Social Services

Component: Subsidized Adoptions & Guardianship (1962)
RDU: Children's Services (486)

Master Account	Revenue Description	FY2011 Actuals	FY2012 Management Plan	FY2013 Governor
51118	Federal Economic Stimulus	993.5	0.0	0.0

Detail Information					FY2011 Actuals	FY2012 Management Plan	FY2013 Governor
Revenue Amount	Revenue Description	Component	Collocation Code	AKSAS Fund			
51118	Federal Economic Stimulus				993.5	0.0	0.0

Inter-Agency Services
Department of Health and Social Services

Component: Subsidized Adoptions & Guardianship (1962)
RDU: Children's Services (486)

Expenditure Account	Service Description	Service Type	Servicing Agency	FY2011 Actuals	FY2012		
					Management Plan	FY2013 Governor	
73812	Legal	RSA: Department of Law, Civil Division, Permanency Placement. Fund legal services to promote and identify permanent placements for those children who have been in state custody for extended periods. Includes case costs such as travel, outside contracts, and transcription services.	Inter-dept	Law	370.5	400.0	400.0
				73812 Legal subtotal:	370.5	400.0	400.0
				Subsidized Adoptions & Guardianship total:	370.5	400.0	400.0
				Grand Total:	370.5	400.0	400.0