

State of Alaska FY2012 Governor's Operating Budget

Department of Public Safety Prisoner Transportation Component Budget Summary

Component: Prisoner Transportation

Contribution to Department's Mission

Preserve public peace; protect life, property, and resources.

Core Services

- Transport prisoners needing pre-arraignment and post-arraignment escort, as well as convicted prisoners between in-state facilities and out-of-state prisons.
- Coordinate transport of prisoners using the services of state troopers, municipal police officers, and court services officers.

Key Component Challenges

The prisoner transport volume for the Division of Alaska State Troopers (AST) increased three to eight percent from FY2005 to FY2010. The division moved 57,883 prisoners in FY2005 and 63,099 prisoners in FY2010.

Litigation between the Department of Public Safety (DPS) and the Municipality of Anchorage was resolved with a plan for the state to take over from the Anchorage Police Department the transport of municipal prisoners from the Anchorage jails to the Anchorage courts. This change took effect in FY2009. Six additional Court Services Officer (CSO) positions were added to complete the tasks formerly handled by Anchorage police officers. DPS has been performing this task for a couple of years now. In September 2010, the court moved several district court judges from the Nesbett Courthouse to the Boney Courthouse across the street. This has added to the burden of the Anchorage Judicial Services Unit. Judicial services must transport prisoners to an additional location. That location, the Boney Courthouse, is not set up to handle these prisoners as well as the Nesbett Courthouse is, requiring more officers to guard prisoners.

Prisoner transportation costs increase with air and ground transportation costs. New airport security measures have increased the time required to facilitate these transports, thus increasing the expense. The increase in the number of prisoners compounds the increases in transportation costs. The department has put in practice numerous cost saving procedures, but most of these costs are out of the department's control. The Alaska Court System and the Department of Corrections (DOC) make the decisions to transport prisoners. The DOC is under mandate by the courts to limit the number of inmates at all institutions, which often requires DPS' help to balance the inmate population among different institutions.

Although the Kotzebue jail has reopened, because prisoners cannot be housed there for longer than 20 days, there is still a significant need for transports to Nome's Anvil Mountain Correctional Center. This imposes a significant burden on both the Nome and Kotzebue trooper posts to provide inter-facility escorts several times each week. The Dillingham and Kodiak jails are constantly filled to capacity. Transports to alleviate this overcrowding occur nearly every week.

The Alaska Court System continues to expand its infrastructure and add courtrooms. Each additional courtroom represents additional prisoner transports, court process, and court security needs. In addition to new courtrooms added elsewhere in recent years, in new courtrooms were added in Anchorage, Kenai, and Palmer in FY2009. The court is in the middle of a major remodel project in Anchorage. Remodel work was completed in Homer, Kenai, and Palmer in FY2009. A new district court judge will be added to Anchorage and a master to Juneau in FY2010. In June 2010, the court opened a new courthouse in Nenana. This facility will allow superior court functions to be conducted in Nenana. After completion of this project, the court in Healy was closed. Both the closing of the Healy court and the added superior court functions in Nenana will have an impact on AST operations both for judicial services and for the detachment.

The process of filling normal vacancies exceeds six months when considering recruitment, background investigation, and training. Additionally, some CSOs are reaching retirement eligibility, which will necessitate additional recruitment. Nonetheless, staffing increases represent a significant step forward.

Significant Changes in Results to be Delivered in FY2012

AST will continue to see the number of prisoner moves increase by four to seven percent every year. AST's expectation is to continue to provide prisoner moves with zero escapes.

Major Component Accomplishments in 2010

During FY2009, the division reclassified five vacant state trooper positions to court service officers to be located primarily in western Alaska in order to begin to address the increased number of prisoner transports and court needs. One position in Bethel and two in Nome have been filled. One position in Bethel and one in Dillingham are currently vacant. It is expected these positions will be filled in December 2010.

Statutory and Regulatory Authority

DPS-Powers and duties of department (AS 44.41.020)
State Troopers (AS 18.65.010 - AS 18.65.110)
Police Protection (AS 18.65.010 - AS 18.65.790)
Law enforcement duties (AS 18.65.010 - AS 18.65.086)
Controlled Substances (AS 11.71.010 - AS 11.71.900)
Judicial Services (AS 22.20.100 - AS 22.20.140)
Prisoner Transportation (AS 33.30.071 and AS 33.30.081)
Search & Rescue (AS 18.60.120 - AS 18.60.175)
Village Public Safety Officer Definition (AS 01.10.060(c)(7)(C))
VPSO Program (AS 18.65.670)
VPSO Regulations (13 AAC 96.010-900)
Concealed Handgun Permits (AS 18.65.700)
Security Guard Licensing (AS 18.65.400 - AS 18.65.410)
Sex Offender Registration (AS 12.63.010 - AS 12.63.100)
Central Registry of Sex Offenders (AS 18.65.087)
Department to assist other agencies (AS 18.65.090)
Document and disseminate information regarding homicides (AS 44.41.040)
Document and investigate missing persons (AS 18.65.610)
Investigate fires resulting from crimes (AS 18.70.030)
Investigate sexual assault and child exploitation (AS 18.65.086)
DUI Forfeiture Requirements (AS 28.35.036-.037)
DPS DNA collection and registration requirements (AS 44.41.035)
Duty of Law Enforcement to Provide VCCB information (AS 18.67.175)
Rights of Crime Victims to be notified orally and in writing by Law Enforcement (AS 12.61.010)
Aeronautics (AS 02)
Criminal (AS 11)
Environment (AS 46)
Fish & Game (AS 16)
Fish & Game (5 AAC)
Guide/Outfitting (12 AAC)
Guide/Outfitting (AS 08)
Health & Safety (AS 18)
Limited Entry (20 AAC)
State Government (AS 44)
Training (13 AAC 85)
Training (AS 44.41.020(a))

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**Prisoner Transportation
Component Financial Summary**

All dollars shown in thousands

	FY2010 Actuals	FY2011 Management Plan	FY2012 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	0.0	0.0	0.0
72000 Travel	2,264.9	2,173.3	2,173.3
73000 Services	418.9	420.9	420.9
74000 Commodities	15.3	10.0	10.0
75000 Capital Outlay	0.0	0.0	0.0
77000 Grants, Benefits	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	2,699.1	2,604.2	2,604.2
Funding Sources:			
1004 General Fund Receipts	2,629.1	2,534.2	2,534.2
1007 Inter-Agency Receipts	70.0	70.0	70.0
Funding Totals	2,699.1	2,604.2	2,604.2

Estimated Revenue Collections

Description	Master Revenue Account	FY2010 Actuals	FY2011 Management Plan	FY2012 Governor
Unrestricted Revenues				
None.		0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0
Restricted Revenues				
Interagency Receipts	51015	70.0	70.0	70.0
Restricted Total		70.0	70.0	70.0
Total Estimated Revenues		70.0	70.0	70.0

**Summary of Component Budget Changes
From FY2011 Management Plan to FY2012 Governor**

All dollars shown in thousands

	<u>Unrestricted Gen (UGF)</u>	<u>Designated Gen (DGF)</u>	<u>Other Funds</u>	<u>Federal Funds</u>	<u>Total Funds</u>
FY2011 Management Plan	2,534.2	0.0	70.0	0.0	2,604.2
FY2012 Governor	2,534.2	0.0	70.0	0.0	2,604.2

Component Detail All Funds
Department of Public Safety

Component: Prisoner Transportation (512)
RDU: Alaska State Troopers (160)

	FY2010 Actuals	FY2011 Conference Committee (Final)	FY2011 Authorized	FY2011 Management Plan	FY2012 Governor	FY2011 Management Plan vs FY2012 Governor	
71000 Personal Services	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
72000 Travel	2,264.9	2,173.3	2,173.3	2,173.3	2,173.3	0.0	0.0%
73000 Services	418.9	420.9	420.9	420.9	420.9	0.0	0.0%
74000 Commodities	15.3	10.0	10.0	10.0	10.0	0.0	0.0%
75000 Capital Outlay	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
77000 Grants, Benefits	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
78000 Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Totals	2,699.1	2,604.2	2,604.2	2,604.2	2,604.2	0.0	0.0%
Fund Sources:							
1004 Gen Fund	2,629.1	2,534.2	2,534.2	2,534.2	2,534.2	0.0	0.0%
1007 I/A Rcpts	70.0	70.0	70.0	70.0	70.0	0.0	0.0%
Unrestricted General (UGF)	2,629.1	2,534.2	2,534.2	2,534.2	2,534.2	0.0	0.0%
Designated General (DGF)	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Other Funds	70.0	70.0	70.0	70.0	70.0	0.0	0.0%
Federal Funds	0.0	0.0	0.0	0.0	0.0	0.0	0.0%
Positions:							
Permanent Full Time	0	0	0	0	0	0	0.0%
Permanent Part Time	0	0	0	0	0	0	0.0%
Non Permanent	0	0	0	0	0	0	0.0%

Change Record Detail - Multiple Scenarios With Descriptions
Department of Public Safety

Component: Prisoner Transportation (512)
RDU: Alaska State Troopers (160)

Scenario/Change Record Title	Trans Type	Totals	Personal Services	Travel	Services	Commodities	Capital Outlay	Grants, Benefits	Miscellaneous	Positions		NP
										PFT	PPT	
***** Changes From FY2011 Conference Committee (Final) To FY2011 Authorized *****												
FY2011 Conference Committee												
	ConfCom	2,604.2	0.0	2,173.3	420.9	10.0	0.0	0.0	0.0	0	0	0
1004 Gen Fund		2,534.2										
1007 I/A Rcpts		70.0										
Subtotal		2,604.2	0.0	2,173.3	420.9	10.0	0.0	0.0	0.0	0	0	0
***** Changes From FY2011 Authorized To FY2011 Management Plan *****												
Subtotal		2,604.2	0.0	2,173.3	420.9	10.0	0.0	0.0	0.0	0	0	0
***** Changes From FY2011 Management Plan To FY2012 Governor *****												
Totals		2,604.2	0.0	2,173.3	420.9	10.0	0.0	0.0	0.0	0	0	0

Line Item Detail
Department of Public Safety
Travel

Component: Prisoner Transportation (512)
RDU: Alaska State Troopers (160)

Line Number	Line Name		FY2010 Actuals	FY2011 Management Plan	FY2012 Governor
72000	Travel		2,264.9	2,173.3	2,173.3
Expenditure Account	Servicing Agency	Explanation	FY2010 Actuals	FY2011 Management Plan	FY2012 Governor
72000 Travel Detail Totals			2,264.9	2,173.3	2,173.3
72110	Employee Travel (Instate)	Cost of transporting prisoners within Alaska.	590.7	525.0	525.0
72120	Nonemployee Travel (Instate Travel)	Cost of transporting prisoners within Alaska by local government police officers, village public safety officers, and village police officers.	1,398.5	1,400.0	1,400.0
72410	Employee Travel (Out of state)	Cost of transporting prisoners between Alaska and other locations.	228.4	200.0	200.0
72420	Nonemployee Travel (Out of state Emp)	Cost of transporting prisoners between Alaska and other locations by local government police officers.	47.3	48.3	48.3

Line Item Detail
Department of Public Safety
Services

Component: Prisoner Transportation (512)
RDU: Alaska State Troopers (160)

Line Number	Line Name		FY2010 Actuals	FY2011 Management Plan	FY2012 Governor
73000	Services		418.9	420.9	420.9
Expenditure Account	Servicing Agency	Explanation	FY2010 Actuals	FY2011 Management Plan	FY2012 Governor
73000 Services Detail Totals			418.9	420.9	420.9
73175	Health Services	Medical services.	1.3	0.0	0.0
73819	Commission Sales (IA Svcs)	State travel office fees.	38.7	40.9	40.9
73824	Aircraft (Interagency Services)	AK W-life Troopers Aircraft Sect RSA with DPS aircraft section for use of state aircraft to support prisoner transports.	235.3	240.0	240.0
73827	Safety (IA Svcs)	Inmate Transportation RSA with Corrections for costs to transport prisoners between state correctional facilities.	140.0	140.0	140.0
73970	Contractual Cost Trf	Finance FY2010 unemployment insurance working reserves year-end adjustment with Division of Finance.	3.6	0.0	0.0

Line Item Detail
Department of Public Safety
Commodities

Component: Prisoner Transportation (512)
RDU: Alaska State Troopers (160)

Line Number	Line Name		FY2010 Actuals	FY2011 Management Plan	FY2012 Governor
74000	Commodities		15.3	10.0	10.0
Expenditure Account	Servicing Agency	Explanation	FY2010 Actuals	FY2011 Management Plan	FY2012 Governor
74000 Commodities Detail Totals			15.3	10.0	10.0
74200	Business	Business supplies.	1.6	0.0	0.0
74480	Household & Instit.	Cost of feeding prisoners while in custody and other consumable supplies.	8.4	7.0	8.5
74850	Equipment Fuel	Fuel for aircraft, vehicles, and marine vessels.	5.3	3.0	1.5

Restricted Revenue Detail
Department of Public Safety

Component: Prisoner Transportation (512)
RDU: Alaska State Troopers (160)

Master Account	Revenue Description	FY2010 Actuals	FY2011 Management Plan	FY2012 Governor
51015	Interagency Receipts	70.0	70.0	70.0

Detail Information

Revenue Amount	Revenue Description	Component	Collocation Code	AKSAS Fund	FY2010 Actuals	FY2011 Management Plan	FY2012 Governor
59060	Health & Social Svcs RSA from the Department of Health and Social Services for escorted transportation of mental health consumers from their communities to either the Alaska Psychiatric Institute (API) or a community with a hospital providing local designated treatment and evaluation services.	Designated Eval & Treatment	12547364	11100	70.0	70.0	70.0

Inter-Agency Services
Department of Public Safety

Component: Prisoner Transportation (512)
RDU: Alaska State Troopers (160)

Expenditure Account	Service Description	Service Type	Servicing Agency	FY2010 Actuals	FY2011	
					Management Plan	FY2012 Governor
73824	Aircraft (Interagency Services)	RSA with DPS aircraft section for use of state aircraft to support prisoner transports.	Intra-dept AK W-life Troopers Aircraft Sect	235.3	240.0	240.0
73824 Aircraft (Interagency Services) subtotal:				235.3	240.0	240.0
73827	Safety (IA Svcs)	RSA with Corrections for costs to transport prisoners between state correctional facilities.	Inter-dept Inmate Transportation	140.0	140.0	140.0
73827 Safety (IA Svcs) subtotal:				140.0	140.0	140.0
73970	Contractual Cost Trf	FY2010 unemployment insurance working reserves year-end adjustment with Division of Finance.	Inter-dept Finance	3.6	0.0	0.0
73970 Contractual Cost Trf subtotal:				3.6	0.0	0.0
Prisoner Transportation total:				378.9	380.0	380.0
Grand Total:				378.9	380.0	380.0