

# **State of Alaska FY2010 Governor's Operating Budget**

## **Department of Public Safety Alaska Bureau of Investigation Component Budget Summary**

## Component: Alaska Bureau of Investigation

### Contribution to Department's Mission

Preserve public peace; protect life, property, and resources.

### Core Services

- Assist federal, state, and local criminal justice agencies requiring specialized investigators and/or techniques.
- Participate in local, state, and national programs such as the Internet Crimes against Children Task Force, Sexual Assault Response Teams, and Multi-Disciplinary teams.
- Investigate suspicious unattended deaths and homicides.
- Investigate serious felony assaults.
- Document and disseminate information regarding homicides.
- Investigate sexual assaults and child exploitation.
- Investigate burglaries and other complex property crimes.
- Maintain state and national databases that document homicides and missing persons.
- Conduct forensic computer examinations and electronic evidence recovery for DPS and other agencies.
- Conduct investigation of complex cases of fraud, theft, and forgery.
- Investigation units located in Anchorage, Fairbanks, Mat-Su, and Soldotna.

### FY2010 Resources Allocated to Achieve Results

**FY2010 Component Budget: \$5,406,500**

**Personnel:**

Full time	40
Part time	0
<b>Total</b>	<b>40</b>

### Key Component Challenges

With limited personnel and resources, the Alaska Bureau of Investigation is challenged by the vast number of locations to which it must respond, and further challenged by the evolution of forensic investigative techniques. While ABI primarily supports AST units, one of the primary missions of ABI is to support law enforcement agencies across the state. Travel to many locations can be difficult, time consuming, and resource intensive. Investigations are more difficult in terms of management and operations the farther investigators are from sources of management, additional personnel and expertise, as well as logistical support. Responses to distant crime scenes require rapid response and personnel to be ready and available for deployment on short notice on all days and at all hours.

Development of expertise necessary to achieve the mission assigned to ABI is hampered by the fact that investigators are fully engaged with casework all of the time. Time invested in training negatively affects investigative time and results in a backlog that investigators face when they return. Most sophisticated training is provided at out-of-state locations. This increases the time necessary to train investigators, the cost of training, and the amount of time investigators are removed from active investigations.

Generally, the cases assigned to ABI are the most serious and complex events handled by the agency. Significant man-hours are required to properly address these investigations, which challenge the limited personnel base. In addition, the advent of technology and the use of technology to facilitate crime has identified the need for a sustained investment in training and forensic capacity.

## Significant Changes in Results to be Delivered in FY2010

ABI will provide largely similar services as in FY2010.

## Major Component Accomplishments in 2008

The nationwide clearance rate for homicides is 62.1 percent as cited in the U.S. Department of Justice's 2005 *Uniform Crime Report*. ABI and the other state trooper detachments have (combined) the following homicide clearance rates by fiscal year. (Note: The following statistics are based on fiscal year as opposed to the calendar year statistics presented in the Performance section.)

FY1999	23 homicides with 21 resolved or 91 percent clearance.
FY2000	14 homicides with 13 resolved or 93 percent clearance.
FY2001	13 homicides with 13 resolved or 100 percent clearance.
FY2002	14 homicides with 13 resolved or 93 percent clearance.
FY2003	10 homicides with 10 resolved or 100 percent clearance.
FY2004	15 homicides with 15 resolved or 100 percent clearance.
FY2005	12 homicides with 12 resolved or 100 percent clearance.
FY2006	8 homicides with 7 resolved or 87 percent clearance.
FY2007	12 homicides with 10 resolved or 83 percent clearance.
FY2008	13 homicides with 13 resolved or 100 percent clearance.

In addition, ABI has resolved one child homicide case that occurred in Whittier during FY2007; provided direct support to homicide/death investigations in two cases in Bethel, and investigated two outside agency officer involved shooting events. The ABI provides expertise, consultation, and technical support to all AST detachments and municipal agencies as requested. ABI personnel have responded to and assisted AST detachments with investigations in many areas of the state.

In FY2008, ABI co-located the computer and financial crimes unit (CFCU) with federal agencies dealing with similar issues. The CFCU has engaged in an aggressive Internet Crimes Against Children (ICAC) investigation platform resulting in numerous child pornography and child exploitation cases coming to resolution and worked with the cooperation of other federal, state, and local ICAC partners.

In FY2008, ABI co-located the Anchorage major crimes unit within the Anchorage Multi-Disciplinary Center, which houses child protective serves, child forensic examination services (Alaska Cares), adult Sexual Assault Response Team forensic examination services, and investigative sections of the Anchorage Police Department. This has resulted in improved victim services and cooperation/collaboration between all agencies providing victim services in the south-central region.

In late FY2008, the Fairbanks based Child Abuse Investigations Unit (CAIU) was co-located within the facility that houses the women's resource center and child forensics services (Stevie's Place). In addition to investigation of child abuse cases, the location will serve as a base for ICAC investigations connected to the CAIU. This change has resulted in improved integration of investigative efforts and in delivery of victim services to both child and adult victims.

The Alaska Bureau of Investigation has property crimes units (PCU) in Palmer, Fairbanks, and Soldotna. In FY2008, several property crimes investigator positions were vacant due to personnel needs within the department. However, the Mat-Su unit was operational during the latter half of FY2008 and into FY2009. Mat-Su PCU continues to recover weapons and other stolen property, resulting in solving numerous burglary/theft cases that originated both with AST and outside agencies. Regarding continued property crimes investigations, the major crimes unit in Fairbanks and Soldotna have resolved several high value copper theft cases during FY2008/2009.

Cold Case investigators presented cases at trial in FY2008/2009 resulting in the high profile conviction of Michele Linehan for the 1996 murder of Kent Leppink. The CCIU conducted additional investigation into the 1994 murder of Bonnie Craig following a CODIS DNA match on an out-of-state suspect. CCIU personnel traveled to New Hampshire to transport the defendant in this case back to Alaska with trial scheduled to begin in early winter 2009. CCIU personnel are currently working on two cases referred by the Sitka Police Department, one case from Haines, and a

major unresolved case from Fairbanks.

In FY2008/2009, the Missing Persons section added 2,804 missing person notices to the statutorily required Missing Persons Clearinghouse used to assist law enforcement when unidentified human remains are found.

Final component accomplishments include the establishing of minimum training standards/curriculum and training the majority of ABI personnel to meet these standards. Core courses include forensic child interview; interview and interrogation; sexual assault investigation; forensic digital photography, and DNA/evidence collection.

## Statutory and Regulatory Authority

DPS - Powers and duties of department (AS 44.41.020)  
 State Troopers (AS 18.65.010 - AS 18.65.110)  
 Police Protection (AS 18.65.010 - AS 18.65.790)  
 Law enforcement duties (AS 18.65.010 - AS 18.65.086)  
 Controlled Substances (AS 11.71.010 - AS 11.71.900)  
 Judicial Services (AS 22.20.100 - AS 22.20.140)  
 Prisoner Transportation (AS 33.30.071 and AS 33.30.081)  
 Search & Rescue (AS 18.60.120 - AS 18.60.175)  
 Village Public Safety Officer Definition (AS 01.10.060(c)(7)(C))  
 VPSO Program (AS 18.65.670)  
 VPSO Regulations (13 AAC 96.010-900)  
 Concealed Handgun Permits (AS 18.65.700)  
 Security Guard Licensing (AS 18.65.400 - AS 18.65.410)  
 Sex Offender Registration (AS 12.63.010 - AS 12.63.100)  
 Central Registry of Sex Offenders (AS 18.65.087)  
 Department to assist other agencies (AS 18.65.090)  
 Document and disseminate information regarding homicides (AS 44.41.040)  
 Document and investigate missing persons (AS 18.65.610)  
 Investigate fires resulting from crimes (AS 18.70.030)  
 Investigate sexual assault and child exploitation (AS 18.65.086)  
 Aeronautics (AS 02)  
 Criminal (AS 11)  
 Environment (AS 46)  
 Fish & Game (AS 16)  
 Fish & Game (5 AAC)  
 Guide/Outfitting (12 AAC)  
 Guide/Outfitting (AS 08)  
 Health & Safety (AS 18)  
 Limited Entry (20 AAC)  
 State Government (AS 44)

### Contact Information

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**Alaska Bureau of Investigation  
Component Financial Summary**

*All dollars shown in thousands*

	FY2008 Actuals	FY2009 Management Plan	FY2010 Governor
<b>Non-Formula Program:</b>			
<b>Component Expenditures:</b>			
71000 Personal Services	3,828.8	4,438.1	4,547.9
72000 Travel	113.7	150.9	150.9
73000 Services	702.7	637.6	617.1
74000 Commodities	43.8	78.9	78.9
75000 Capital Outlay	0.0	11.7	11.7
77000 Grants, Benefits	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
<b>Expenditure Totals</b>	<b>4,689.0</b>	<b>5,317.2</b>	<b>5,406.5</b>
<b>Funding Sources:</b>			
1004 General Fund Receipts	4,689.0	5,317.2	5,406.5
<b>Funding Totals</b>	<b>4,689.0</b>	<b>5,317.2</b>	<b>5,406.5</b>

**Summary of Component Budget Changes  
From FY2009 Management Plan to FY2010 Governor**

*All dollars shown in thousands*

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
<b>FY2009 Management Plan</b>	<b>5,317.2</b>	<b>0.0</b>	<b>0.0</b>	<b>5,317.2</b>
<b>Adjustments which will continue current level of service:</b>				
-Corrected FY09 Wage Increase for Public Safety Employees Association Employees	3.7	0.0	0.0	3.7
-Delete One-time FY2009 Fuel/Utility Cost Increase Funding Distribution from the Office of the Governor	-20.5	0.0	0.0	-20.5
-FY2010 Wage and Health Insurance Increases for Bargaining Units with Existing Agreements	106.1	0.0	0.0	106.1
<b>FY2010 Governor</b>	<b>5,406.5</b>	<b>0.0</b>	<b>0.0</b>	<b>5,406.5</b>

**Alaska Bureau of Investigation  
Personal Services Information**

Authorized Positions			Personal Services Costs	
	<u>FY2009</u> <u>Management</u> <u>Plan</u>	<u>FY2010</u> <u>Governor</u>		
Full-time	40	40	Annual Salaries	2,623,901
Part-time	0	0	COLA	122,967
Nonpermanent	2	2	Premium Pay	400,499
			Annual Benefits	1,543,729
			<i>Less 5.73% Vacancy Factor</i>	<i>(268,796)</i>
			Lump Sum Premium Pay	125,600
<b>Totals</b>	<b>42</b>	<b>42</b>	<b>Total Personal Services</b>	<b>4,547,900</b>

**Position Classification Summary**

<b>Job Class Title</b>	<b>Anchorage</b>	<b>Fairbanks</b>	<b>Juneau</b>	<b>Others</b>	<b>Total</b>
Administrative Clerk II	2	0	0	0	2
Administrative Clerk III	2	1	0	2	5
Administrative Supervisor	1	0	0	0	1
Captain, AK State Troopers	1	0	0	0	1
Corporal PS	1	0	0	0	1
Criminal Justice Technician I	1	0	0	0	1
Lieutenant, AK State Troopers	1	0	0	0	1
Sergeant PS	2	2	0	3	7
State Trooper	5	7	0	11	23
<b>Totals</b>	<b>16</b>	<b>10</b>	<b>0</b>	<b>16</b>	<b>42</b>