

State of Alaska FY2006 Governor's Operating Budget

Department of Military and Veterans Affairs Local Emergency Planning Committee Component Budget Summary

Component: Local Emergency Planning Committee

Contribution to Department's Mission

Provide funding assistance to Local Emergency Planning Committees established by the State Emergency Response Commission.

Core Services

The Division of Homeland Security and Emergency Management provides funding and technical assistance to Local Emergency Planning Committees (LEPCs) who are responsible for planning, training and exercising for oil and hazardous substance releases and managing community right to know activities regarding oil and hazardous materials within their jurisdictions. In addition, some general fund assistance has been provided in the past to LEPCs to address hazards other than oil and hazardous substance releases, such as earthquake, tsunami, and terrorism.

Major Activities to Advance Strategies

- Establish & Sustain Collaborative Partnerships
- Grants Assessment & pass through to LEPCs
- Technical Assistance
- Plans/Preparedness Assistance
- Training & Exercise Assistance

FY2006 Resources Allocated to Achieve Results

FY2006 Component Budget: \$300,000	Personnel:	
	Full time	0
	Part time	0
	Total	0

Key Component Challenges

Maintenance of ongoing Local Emergency Planning Committee (LEPC) activities is critical to the emergency management and homeland security priorities of the State. The minimum threshold to keep LEPCs functioning necessitates funding for baseline activities as defined in 42 USC 11001-11005 and AS 26.23.071. Major funding for the LEPCs is primarily based upon 3% of the balance of the Oil and Hazardous Substance Release Prevention and Response Fund. The challenge is to sustain this service with continued funding from the oil and hazardous spill response funds.

Significant Changes in Results to be Delivered in FY2006

The Oil & Hazardous Spill Response Fund (OHSRF) is the primary funding source supporting the Local Emergency Planning Committees (LEPCs) to continue their efforts in planning, training and exercising for oil and hazardous substance releases and managing the community right to know activities within their jurisdictions, resulting in safer Alaskan communities. It also provides support to local jurisdictions in developing their all hazard response plans and activities to prepare their population for an all hazard event. It is unknown during budget preparations what amount, if any, will be available to the LEPCs from the OHSRF. However, retaining the baseline funding of \$300,000 is critical in maintaining the LEPC functions.

Major Component Accomplishments in 2004

Grant Management to Communities - This year \$395,000 in Local Emergency Planning Committee grants was awarded to provide oil spill and hazardous response planning in 19 LEPCs.

Local Emergency Planning Committee Activities:

Aleutians Pribilof

The Local Emergency Planning Committee (LEPC) continues to work on additional annex requirements for the Emergency Operations Plan (EOP). A draft version of Unalaska's EOP was submitted to the State Emergency Response Commission (SERC) All Hazards Review Committee and returned with recommended changes in June 2004. LEPC members participated as observers in two spill response drills involving a local facility and the Alaska Department of Environmental Conservation (DEC) during FY2004. The LEPC also worked with Alaska Chadux on spill response plans, equipment locations, and future planning. Local response agencies and the LEPC participated in a near shore spill response exercise conducted by Alaska Chadux. A representative from the LEPC was sent to both Local Emergency Planning Committee Association (LEPCA) and SERC meetings in September 2003 (Fairbanks) and January 2004 (Juneau).

Anchorage

The Anchorage LEPC held numerous monthly meetings and training exercises during FY2004. A few examples of activities are the Weapons of Mass Destruction (WMD) training involving the Anchorage Fire Department Hazardous Materials Response Team (HMRT) and the 103rd Civil Support Team (CST) on January 13-15, 2004, a tabletop drill at Fort Richardson on March 25, 2004 involving the US Army Alaska and municipal agencies, and a wild land fire exercise in May 2004. The LEPC continues to have good local participation in the emergency planning arena. The Municipality of Anchorage began Anchorage Watchful, Alert, and Ready for Emergency (AWARE) and Think AHEAD, Able to Handle Emergencies and Disasters, (business preparedness) programs which included public television and radio commercials aimed for awareness and preparedness. The LEPC chairperson presented a short-term tactical plan on an organized and commutative approach of development, and a long-range three-to-five year vision for the Anchorage Citizen Corps Council on June 16, 2004. A representative from the LEPC was sent to both LEPCA and SERC meetings in September 2003 and January 2004.

Bristol Bay Borough

The Bristol Bay Borough Emergency Operation Plan is now available on a compact disc. The emergency preparedness brochures were completed and distributed to the community. A representative from the LEPC was sent to both LEPCA and SERC meetings in September 2003 and January 2004.

Capital City/City and Borough of Juneau

The LEPC held two meetings during FY2004. The LEPC hosted a public meeting on the mitigation plan and received input on the Emergency Operations Plan (EOP), Cruise Ship Shore Side Response Plan, Avalanche Response Plan, and the proposed Regional Level A HazMat Team. The City and Borough of Juneau is the designated hub for receiving and distributing medical supplies in the event of a disaster. Juneau was the site for the military exercise, Unified Defense 94. A WMD exercise that involved Coast Guard and Navy assets was held in February 2004. An LEPC member gave an overview of the Strategic National Stockpile (SNS) and a site visit was scheduled for October 2004. The SNS will be an annex in the EOP. A representative from the LEPC was sent to both LEPCA and SERC meetings in September 2003 and January 2004.

Copper River Basin

The LEPC held nine meetings during FY 2004. The National Park Service offered assistance in mapping hazardous material sites. A hazard matrix was given to members for review and comments at one of the regular meetings. The LEPC continues to work on writing an all hazards and emergency mitigation plan for the Copper River Basin region. A representative from the LEPC was sent to both LEPCA and SERC meetings in September 2003 and January 2004.

Delta Greely

The LEPC held fourteen meetings during FY2004. A mass casualty training scenario sponsored by Fort Greely was held on January 2, 2004. A representative from the LEPC was sent to both LEPCA and SERC meetings in September 2003 and January 2004.

Denali Borough

The LEPC held one meeting during the FY2004. The Committee reviewed the all hazards plan and will incorporate the suggested changes. A representative from the LEPC attended the LEPCA and SERC meeting September 2003 in Fairbanks.

Fairbanks Area

A policy was passed in September 2003 by the SERC regarding release procedures for Tier II information to the public. The LEPC voted unanimously to adopt the SERC policy. The LEPC also approved bylaw revisions to become an all-hazard-risk group. During FY2004, the LEPC coordinator attended numerous meetings, training, exercises and activities. The LEPC participated in a small scale Mass Casualty/Weapons of Mass Destruction exercise on Eielson Air Force Base (AFB), a three-day Hazardous Materials Transportation class in July 2003, and several LEPC members were involved with the Fairbanks area Emergency Response and Planning Team. These individuals helped develop and train the Emergency Response Plans for each school. Tier II postcards with reporting requirements were sent to companies who have not reported in the past but may have reporting requirements. A Tier II Report workshop was held on February 3, 2004. The Fairbanks area EOP draft was presented to the LEPC by Emergency Services Consulting, Inc. The plan is being streamlined and focuses on incident command roles. A representative from the LEPC was sent to both LEPCA and SERC meetings in September 2003 and January 2004.

Kenai Peninsula Borough

The Office of Emergency Management (OEM) received funding to write an all-hazard mitigation plan and completed the Emergency Operation Plan (EOP). Both draft plans were available for public input on the Borough web site. The LEPC appointed an EOP Review Committee and tasked the Committee to review the plan and provide comments to the Borough Emergency Manager. The LEPC conducted numerous activities, workshops, outreach, and meetings during FY2004. The LEPC had a booth at the Ninilchik Fair in August 2003. Disaster information was distributed and a PowerPoint presentation ran continually with pictures from the 2002 flooding event as well as other disasters. Some of the training included the Fall Flood Workshop in October, a Mountain Safety course in December, a Post Disaster Assessment Course in early 2004, Community Alert Network (CAN) in June, a WMD course, and Wild land Interface Firefighter training. The LEPC has purchased emergency response supplies such as hard hats, vests, etc. for use by emergency management during disasters. The Kenai Peninsula Borough hired a Community Emergency Response Team (CERT) coordinator and CERT training was conducted in Nikiski, Sterling, Cooper Landing, and Anchor Point. The CERT coordinates training with Amateur Radio Emergency Services (ARES). On March 17, 2004, the LEPC voted to support a local Citizen Corps Council and four people were selected to serve as the steering committee members. The Kenai Citizen Corps Council received a grant award from DHS&EM to support CERT and other Citizen Corps activities. Two decontamination systems for Homer and Seward were purchased and the trailers were placed where responders can easily access the equipment. A representative from the LEPC was sent to both LEPCA and SERC meetings in September 2003 and January 2004.

Ketchikan

Four LEPC meetings were held during FY2004. The Chairperson distributed the draft local mitigation plan at the meeting on September 16, 2003. A representative from the LEPC was sent to both LEPCA and SERC meetings in September 2003 and January 2004.

Kodiak Island Borough

The LEPC held three meetings during FY2004. LEPC members attended an exercise and evaluation workshop in Anchorage. Two employees representing Kodiak attended the Tesoro Oil Spill Response exercise in Nikiski on October 23, 2003. It was a two day exercise with a scenario involving a vessel 125 miles southeast of Kodiak, leaking oil and drifting toward Kodiak. The primary purpose of the exercise was to focus on downstream communities such as Kodiak. Participants developed an incident action report addressing salvage, near shore and off shore response, and out of region response. The LEPC published several informational campaign ads dealing with hazardous chemical releases and emergency preparedness in the Kodiak Daily Mirror newspaper in October 2003. LEPCs received funding in June 2004 for the LEPC grant as a result of the reverse sweep by the Legislature. The reverse sweep brought Kodiak to full baseline. The Tier II reports are no longer circulated due to security concerns and are located in the Kodiak Community Development Department. A representative from the LEPC was sent to both LEPCA and SERC meetings in September 2003 and January 2004.

Matanuska-Susitna Borough

LEPC volunteers donated over 70 hours to assist DHS&EM at the Alaska State Fair outreach booth in August-September 2003. Volunteers also spent 28 hours distributing emergency preparedness information at the Big Lake Health Fair. The LEPC conducted numerous activities, workshops, outreach, and meetings during FY2004. Training

opportunities included various levels of the Incident Command System classes. DHS&EM offered assistance of an intern for two months in the summer 2004. The intern will be paid from CERT grant monies and will be doing CERT volunteer training, designing a website, and developing an easy set up plan for the emergency operation center. Members volunteered at the LEPC meeting on April 21, 2004 to serve on public health committee that will write a plan on stock piling and dispensing vaccines in preparation of a disaster. The State Emergency Response Commission (SERC) Coordinator through the LEPC Chairperson, asked members for input by June 1, 2004 on the State Commodity Flow Study proposal. A representative from the LEPC was sent to both LEPCA and SERC meetings in September 2003 and January 2004.

Nome

The Nome LEPC was given an overview and summary of the LEPC reverse sweep funding at the October 2003 meeting. The EOP draft was reviewed by the Nome City Council on November 3, 2003. The LEPC conducted exercises, activities, and meetings during SFY04. A mass casualty tabletop exercise was conducted which involved the City of Nome and the Norton Sound Health Cooperation. Training opportunities included a two-day Incident Command System Basic course held in February 2004 and a Hazardous Materials Awareness class in June 2004. A representative from the LEPC was sent to both LEPCA and SERC meetings in September 2003 and January 2004.

North Slope Borough

Fuel spills are the largest threat that the North Slope Borough (NSB) LEPC. The LEPC conducts numerous spill drills. The tri-annual fuel spill drill was November 2003. During the month of November the NSB in conjunction with DEC conducted both ICS training on November 19, 2003 and a table top exercise relating to worst-case fuel spill in Kaktovik on November 20. The tabletop exercise involved a 300,000 gallon fuel tank rupture and content spill, washing out a section of containment dike, and affecting the wetland tundra. The LEPC conducted other exercises, activities, training, and meetings during SFY04. The LEPC hosted a 16-hour intermediate ICS course attended by 26 individuals. LEPC members attended a DHS&EM orientation regarding authority, duties, and responsibilities on February 24, 2004. Other activities included community input meetings held in several villages to gather information regarding the draft local hazard mitigation plan. The Borough Disaster Coordinator passed out copies of the Wainwright Local All Hazard Mitigation Plan on May 5, 2004. A representative from the LEPC was sent to both LEPCA and SERC meetings in September 2003 and January 2004.

Northern Southeast

A hazmat response recertification class was conducted in September 2003. Local government and community businesses participated in a hazmat class followed by an exercise. The exercise was an oil spill clean which affected the docks in the Skagway harbor. The LEPC hired a new coordinator in February 2004 who was instrumental in completing the grant application for the LEPC. Skagway hosted a final planning meeting on April 12, 2004 for the table top exercise on May 5. The exercise covered the adequacy of community emergency response plans, local decision making, local response coordination, medical capabilities, and public information dissemination. A representative from the LEPC was sent to both LEPCA and SERC meetings in September 2003 and January 2004.

Northwest Arctic Borough

The Northwest Arctic Borough (NAWB) LEPC held three meetings during FY2004. The LEPC Coordinator reported that Tier II requests were sent out to reporting agencies on February 12, 2004. The LEPC Chairperson distributed a training matrix and the three-year training plan will aid emergency management participants to progress as a group and get regular training such as a WMD course. The Chairperson reported on the delivery of fixed-base antennas to most of the villages in the Borough which will enable indoor use of the satellite telephones. This was in conjunction with the Satellite Phone Improvement project. The NWAB reported that the Borough Fire Department is operational in every community except Selawik. Fire volunteers would be asked to participate in response to emergencies as state by the Borough code. Each community will be equipped with a siren. The LEPC participated in a semi-annual disaster drill with the Maniilaq Hospital on April 29, 2004. A representative from the LEPC was sent to both LEPCA and SERC meetings in September 2003 and January 2004.

Petersburg / Wrangell

The communities of Petersburg and Wrangell continue to work on their LEPC goals of consistency, updating, and adopting joint bylaws. They also developed sub-committee for both communities. A teleconference was held with DHS&EM and representatives from the LEPC on January 6, 2003. The bylaws between Petersburg and Wrangell LEPC were adopted on January 13, 2003. Three regular meetings were held by the LEPC. In addition, the Petersburg LEPC held an all hazards EOP sub-committee meeting on July 15, 2003. At the September 15, 2003

Wrangell LEPC meeting the City of Wrangell Disaster Response Plan was reviewed and several changes were made. The Petersburg all hazard annex was approved for incorporation in the EOP. The Petersburg LEPC bylaws were updated and distributed to members. An emergency drill was held at the Wrangell Airport in September 2004 and was very successful. A representative from the LEPC was sent to both LEPCA and SERC meetings in September 2003 and January 2004.

Sitka

Three meetings were held by the LEPC. At the September 11, 2003 meeting a City of Sitka building official presented information to the LEPC on response from the engineering community. There are fifteen to twenty engineers who have volunteered to go out and evaluate buildings in an emergency response situation. The LEPC also conducted drills, exercises, and classes during FY2004. An emergency preparedness SERCHC drill was held on October 2, 2003 and a community wide bio chemical drill on May 28, 2004. A representative from the LEPC was sent to the LEPCA and SERC meeting in January 2004.

Southern Southeast (tentative)

The Southern Southeast region worked with DHS&EM staff to re-activate the LEPC for FY2005. A representative was sent to the LEPCA and SERC meeting in January 2004.

Valdez

The Valdez LEPC is the newest to the program and an initial LEPC meeting was conducted on July 17, 2003. Several sub-committees were established at this meeting which included one to review the Valdez EOP. The LEPC bylaws were drafted on September 8, 2003 and a review of Valdez's Emergency Operations Plan was initiated. The Committee is established procedures for businesses to send Tier I and II reports to the LEPC. The LEPC is growing and engaging in volunteer recruitment, training, and partnerships. A representative from the LEPC was sent to both LEPCA and SERC meetings in September 2003 and January 2004.

Statutory and Regulatory Authority

- AS 26.23.071 Alaska State Emergency Response Commission
- AS 26.23.073 Emergency planning districts and committees
- AS 46.08 Oil and Hazardous Substance Releases
- AS 43.55.201 Conservation surcharge on oil - surcharge levied
- AS 43.55.300 Additional conservation surcharge on oil - surcharge levied

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**Local Emergency Planning Committee
Component Financial Summary**

All dollars shown in thousands

	FY2004 Actuals	FY2005 Management Plan	FY2006 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	0.0	0.0	0.0
72000 Travel	0.0	0.0	0.0
73000 Services	0.0	0.0	0.0
74000 Commodities	0.0	0.0	0.0
75000 Capital Outlay	0.0	0.0	0.0
77000 Grants, Benefits	394.7	300.0	300.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	394.7	300.0	300.0
Funding Sources:			
1004 General Fund Receipts	69.8	0.0	0.0
1052 Oil/Hazardous Response Fund	0.0	300.0	300.0
1055 Inter-agency/Oil & Hazardous Waste	324.9	0.0	0.0
Funding Totals	394.7	300.0	300.0

Estimated Revenue Collections

Description	Master Revenue Account	FY2004 Actuals	FY2005 Management Plan	FY2006 Governor
Unrestricted Revenues				
None.		0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0
Restricted Revenues				
Oil Hazardous Response Fund	51370	0.0	300.0	300.0
Interagency Recs./Oil & Hazardous Waste	51395	324.9	0.0	0.0
Restricted Total		324.9	300.0	300.0
Total Estimated Revenues		324.9	300.0	300.0

**Summary of Component Budget Changes
From FY2005 Management Plan to FY2006 Governor**

All dollars shown in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2005 Management Plan	0.0	0.0	300.0	300.0
FY2006 Governor	0.0	0.0	300.0	300.0