

State of Alaska FY2002 Governor's Operating Budget

Department of Public Safety
Criminal Investigations Bureau
Component

Component: Criminal Investigations Bureau

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Component Mission

The mission of the Division of Alaska State Troopers is to preserve the public peace and to protect life and property.

Component Services Provided

The Criminal Investigation Bureau component is comprised of the Statewide Criminal Investigation Unit, Statewide Drug Enforcement Unit, and the Criminal Intelligence Unit. The purpose of these units is to develop and deploy expertise necessary to effectively investigate serious crimes including illegal drug and alcohol trafficking. These three units provide the following services:

- 1) Assist Federal, State and local criminal justice agencies requiring specialized investigators and/or techniques
- 2) Investigate unattended deaths and homicides
- 3) Investigate serious felony physical assaults
- 4) Document & disseminate information regarding homicides
- 5) Narcotic Drug and Alcohol Enforcement
- 6) Investigate sexual assault and child exploitation
- 7) Storage and dissemination of criminal intelligence information

STATEWIDE CRIMINAL INVESTIGATIONS UNIT (SCIU):

The White Collar Crimes Section is comprised of one Sergeant and two investigative positions that conducted ten complex fraud based investigations statewide during FY00, in addition to providing assistance to the Department of Law, Office of Special Prosecutions and Appeals, District Attorneys' offices throughout the state and various federal agencies such as the IRS, FBI and U.S. Attorney's Office. The advent of computer use in perpetrating, fostering and concealing criminal conduct has become a reality. An increasing number of requests for computer related investigations is tasking this section to its limits.

The Major Crimes Section is comprised of one Sergeant and seven investigative positions that investigate homicides, sexual assaults and other serious crimes against person(s) statewide in addition to responding to other law enforcement entities requests for assistance. Listed below is a recap of the 418 cases investigated in FY2000. These represent a 42% increase over the number of requests investigated by the Major Crimes Section in FY99.

In FY2000:

- 16% were criminal cases directly assigned to the Major Crimes Section.
- 17% were assists to agencies outside of the Department of Public Safety (DPS).
- 67% were assists to Fire Prevention, Fish and Wildlife Protection and AST Detachments.

The Missing Persons Section is comprised of one investigator who tracks the disappearance of juveniles and adults. This section also manages several computer-assisted programs which aid in the centralizing or clearinghouse of information and serves as a repository for information regarding unidentified human remains. During FY00 there were 153 requests for the research of information, interviews or attempts to locate missing persons. This section also received 4,399 missing person notices to the statutorily required Missing Persons Clearinghouse, which was a 9% increase over FY99.

Coordinate the availability of law enforcement hostage negotiators.

Provide personnel to staff the Special Emergency Reaction Team (SERT) and Tactical Dive Unit (TDU) to respond to critical incidents requiring specialized equipment and training.

Manage the statutorily required Alaska Homicide Registry and coordinate with the FBI's Violent Criminal Apprehension Program (VICAP).

STATEWIDE DRUG ENFORCEMENT UNIT (SDEU)

Provide experienced administrative and investigative specialists to manage and investigate allegations of illegal drug and alcohol activity. A significant increase in the discovery of clandestine Methamphetamine labs and chemicals for making Methamphetamine are being encountered in vehicles, motels and homes.

Coordinate illegal drug and alcohol investigations and prosecutions with several federal, state and local criminal justice agencies.

Supervise the Western Alaska Alcohol and Narcotics Team (WAANT) comprised of one Sergeant and one AST investigator in Anchorage; one AST investigator and one member of Bethel PD located in Bethel; one AST investigator in Kodiak; one Kotzebue PD investigator, in Kotzebue; and one AST investigator and one Soldotna PD investigator, in Soldotna.

Supervise the Southeast Alaska Narcotics Enforcement Team (SEANET) based in Juneau, to include one Sergeant investigator and two Juneau PD officers. Work closely with the South East Alaskan Chiefs of Police Against Drugs (SEACAD) combating illegal drugs in the Southeast region of Alaska.

Supervise the Mat-Su Valley Narcotics Enforcement Team based in Wasilla. Consisting of one Sergeant and two AST investigators, one investigator from Wasilla PD and one from Palmer PD, and three National Guard Counter Drug Support Program (CDSP) personnel.

Supervise the Fairbanks Areawide Narcotics Team, to include one Sergeant and two AST investigators, one Fairbanks PD investigator, and two Federal Drug Enforcement Administration (DEA) agents.

Supervise the Anchorage Airport Interdiction Team with one Sergeant and one AST investigator, one scent detection canine, one Airport Safety Officer, two DEA agents, and two National Guard Counter Drug Support Program (CDSP) personnel.

CRIMINAL INTELLIGENCE UNIT (CIU)

The Criminal Intelligence Unit is comprised of one investigator, three AST civilian personnel and one member of the Alaska National Guard, Counter Drug Support Program (CDSP). This unit averaged approximately 285 intelligence inquiries and submittals per month. This is a 6% increase over FY99. This unit manages numerous databases and computer assisted programs, which aid state, local and federal law enforcement agencies in the centralization of criminal activity information. The CIU is presently co-located in the FBI building in Anchorage, which has allowed for a unique sharing of information between all law enforcement agencies in Alaska.

Component Goals and Strategies

Maintain readiness of the Statewide Criminal Investigation Unit (SCIU) - Attempt to staff, train and retain a cadre of experienced investigators to respond to and investigate serious cases involving homicide, felony assaults, sexual assault, sexual abuse, kidnapping, robbery, fraud, forgery, prisoner escape, arson, and police officer use of deadly force cases throughout Alaska.

Maintain readiness of the Statewide Drug Enforcement Unit (SDEU) - Attempt to staff, train and retain a cadre of experienced narcotics investigators to address illegal drug and alcohol trafficking throughout Alaska.

Maintain the centralized database of criminal information (CIU) - Attempt to staff, train and retain specialized research and analytical personnel to operate the Criminal Intelligence Unit, providing a valuable resource of intelligence to all Alaska Criminal Justice agencies.

- Detect violations of law and see that those responsible are held accountable in the appropriate legal forum.
- Attempt to deter crime through effective and aggressive enforcement that creates certainty of apprehension.

- Protect children, the weakest members of society, by detecting incidents of abuse and neglect, identifying offenders, and working in cooperation with courts and social service agencies to prevent reoccurrence.
- Help citizens to feel safe and secure in their homes and communities by maintaining public order and discouraging violations that impact citizens' quality of life.

Key Component Issues for FY2001 – 2002

A number of commissioned officers have been assigned to the CIB and many have limited investigative experience therefore requiring formal training and the need for close supervision as they gain experience in their new specialized assignments.

Major Component Accomplishments for FY2000

STATEWIDE CRIMINAL INVESTIGATIONS UNIT (SCIU):

- 1) The nationwide clearance rate for murders cited in the 1998 Uniform Crime Report provided by the U.S. Department of Justice is 69%. The SCIU and Detachment personnel have the following clearance rates.
FY00 - 13 murders with 11 resolved or 85% clearance.
FY99 - 23 murders with 21 resolved or 91% clearance.
- 2) All Alaska law enforcement agencies are required to report homicides within their jurisdictions to the DPS Alaska Homicide Registry. Reports received:
FY00 - 25
FY99 - 17
FY98 - 49
- 3) Approximately 83% of notifications to the Missing Persons Clearinghouse are for runaway juveniles; many of these are repeat runaways throughout the year. Nevertheless, the clearinghouse is a vital utility to assist all law enforcement agencies when the remains of an unidentified person is located and requires identification. Notifications provided by Alaska law enforcement agencies were:
FY00 - 4,399
FY99 - 4,038
FY98 - 4,872

To date, the Missing Persons clearinghouse database holds active information on 1,000 missing individuals.

STATEWIDE DRUG ENFORCEMENT UNIT (SDEU)

- 1) In Alaska, the Statewide Drug Enforcement Unit has actively coordinated with the United States Postal Inspectors Office and with virtually every Alaskan law enforcement agency to pursue enforcement of illegal drug and alcohol traffickers with the following results during FY00:

(A) 2,440 Drug & Alcohol Cases worked resulting in the following arrests:

- 232 Possession
- 202 Transporting
- 145 Distribution/Sale
- 135 Cultivating Marijuana
- 17 Manufacturing/Clandestine Methamphetamine Laboratories
- 8 Buying/other

Total Arrests = 739

(B) Seizures of Illegal Drugs/Alcohol:

- Cocaine/Crack: 101.5 lbs.(300% increase over FY99)
- Marijuana: 12,787 plants and 133.4 lbs. Processed/dried marijuana

Methamphetamine: 4.7 lbs.
 Heroin: 2.2 ounces
 LSD: 542 dosage units
 Psychedelic Mushrooms: 4.8 lbs.
 584 gallons Alcoholic Beverages(38% increase over FY99)

Statutory and Regulatory Authority

- 1) Controlled substances (AS 11.71.010.900)
- 2) Department to assist other agencies (AS 18.65.090)
- 3) Document and disseminate information regarding homicides (AS 44.41.040)
- 4) Document and investigate missing persons (AS 18.65.610)
- 5) DPS - Powers and duties of department (AS 44.41.020)
- 6) Investigate fires resulting from crimes (AS 18.70.030)
- 7) Investigate sexual assault and child exploitation (AS 18.65.086)
- 8) Law enforcement duties (AS 18.65.010-086)
- 9) Narcotic drug and alcohol enforcement (AS 18.65.085)

Key Performance Measures for FY2002

Measure: Increase in the percentage of offenses closed by arrest for crimes assigned to the Criminal Investigation Unit.

(Developed jointly with Legislature in FY2000.)

Current Status:

There were zero offenses closed by arrest for crimes assigned to CIB during the first quarter of FY2001 or 0%.

Benchmark:

FY1999: 3.6% offenses were closed by arrest.

The primary purpose of CIB is to assist troopers and local law enforcement. There is no expectation for CIB to separately close cases by arrest. Accordingly, the benchmark is zero offenses closed by arrest.

Background and Strategies:

The Criminal Investigation Bureau has increased the number of closed by arrest offenses in the first quarter of FY2000 above the comparative time period of FY1999. Due to the nature of the offenses worked by CIB, though on track for a first quarter comparison, it is too soon to tell whether AST will see an overall increase in the total for the entirety of FY2000 over FY1999.

Note - Although the legislature enacted this measure, no reasonable conclusion can be drawn from this measure as to the productivity level of CIB as they do not assume case responsibility for most cases they work on. By design, CIB provides investigative resources and assistance to all of the detachments. The detachments are each responsible for a geographic area of the state and are responsible for initiating investigations of criminal activity that occurs in their respective parts of the state. The detachments are responsible for the investigation, case management and ultimate resolution of those investigations. CIB is responsible for providing assistance to the detachments in an effort to resolve the detachment's cases. CIB almost never initiates an investigation of its own. This measure does not address most of what CIB does in the course of business nor is there a reasonable means of demonstrating what they do from a statistical standpoint short of initiating a new data gathering process.

Status of FY2001 Performance Measures

<i>Achieved</i>	<i>On track</i>	<i>Too soon to tell</i>	<i>Not likely to achieve</i>	<i>Needs modification</i>
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Component — Criminal Investigations Bureau

	<i>Achieved</i>	<i>On track</i>	<i>Too soon to tell</i>	<i>Not likely to achieve</i>	<i>Needs modification</i>
<ul style="list-style-type: none">Increase in the percentage of offenses closed by arrest for crimes assigned to the Criminal Investigation Unit.			X		

**Criminal Investigations Bureau
Component Financial Summary**

All dollars in thousands

	FY2000 Actuals	FY2001 Authorized	FY2002 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	2,301.2	2,337.9	2,408.8
72000 Travel	42.8	109.3	59.4
73000 Contractual	697.7	607.1	674.1
74000 Supplies	68.6	62.3	63.0
75000 Equipment	9.8	15.0	0.0
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	3,120.1	3,131.6	3,205.3
Funding Sources:			
1004 General Fund Receipts	3,054.6	3,117.3	3,205.3
1007 Inter-Agency Receipts	65.5	1.9	0.0
1053 Investment Loss Trust Fund	0.0	12.4	0.0
Funding Totals	3,120.1	3,131.6	3,205.3

Estimated Revenue Collections

Description	Master Revenue Account	FY2000 Actuals	FY2001 Authorized	FY2001 Cash Estimate	FY2002 Governor	FY2003 Forecast
Unrestricted Revenues						
None.		0.0	0.0	0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0	0.0	0.0
Restricted Revenues						
Interagency Receipts	51015	65.5	1.9	0.0	0.0	0.0
Investment Loss Trust Fund	51393	0.0	12.4	12.4	0.0	0.0
Restricted Total		65.5	14.3	12.4	0.0	0.0
Total Estimated Revenues		65.5	14.3	12.4	0.0	0.0

Criminal Investigations Bureau**Proposed Changes in Levels of Service for FY2002**

Included in the FY2002 Governor's Request is a request for ten new Trooper positions. One of these positions is budgeted in the Statewide Drug Enforcement Unit, Criminal Investigation Bureau component \$89.9 GF. The remaining transactions in the Governor's Request are technical adjustments.

Summary of Component Budget Changes**From FY2001 Authorized to FY2002 Governor***All dollars in thousands*

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2001 Authorized	3,129.7	0.0	1.9	3,131.6
Adjustments which will continue current level of service:				
-Cyber Crimes - Equipment (Chapter 65, SLA 2000)	-15.0	0.0	0.0	-15.0
-Year 2 Labor Costs - Net Change from FY2001	-0.5	0.0	-1.1	-1.6
Proposed budget decreases:				
-Delete Excess I/A Receipts	0.0	0.0	-0.8	-0.8
Proposed budget increases:				
-New AST Troopers - Enhanced Services	89.9	0.0	0.0	89.9
-HWCF Vehicle Rate Increases	1.2	0.0	0.0	1.2
FY2002 Governor	3,205.3	0.0	0.0	3,205.3

Criminal Investigations Bureau

Personal Services Information

Authorized Positions			Personal Services Costs	
	FY2001 Authorized	FY2002 Governor		
Full-time	31	32	Annual Salaries	1,614,573
Part-time	0	0	COLA	40,154
Nonpermanent	0	0	Premium Pay	191,799
			Annual Benefits	628,619
			<i>Less 2.68% Vacancy Factor</i>	(66,345)
			Lump Sum Premium Pay	0
Totals	31	32	Total Personal Services	2,408,800

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Accounting Clerk II	1	0	0	0	1
Administrative Clerk II	5	1	0	0	6
Administrative Clerk III	3	0	0	0	3
Administrative Supervisor	1	0	0	0	1
Captain PS	1	0	0	0	1
Lieutenant PS	2	0	0	0	2
Sergeant PS	3	0	0	0	3
State Trooper	11	1	0	3	15
Totals	27	2	0	3	32