

State of Alaska FY2002 Governor's Operating Budget

Department of Health and Social Services
McLaughlin Youth Center
Component

Component: McLaughlin Youth Center

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Component Mission

The mission of the Division of Juvenile Justice is to hold juvenile offenders accountable for their behavior, promote the safety and restoration of victims and communities, and assist offenders and their families in developing skills to prevent crime.

Component Services Provided

McLaughlin Youth Center (MYC) provides confinement and rehabilitation of juvenile offenders who are in need of secure custody as determined by the court. Services are directed toward achieving short term community protection (Detention and Training School) and long-term rehabilitation (Training School). The Detention Units serve the Third Judicial District which includes the Municipality of Anchorage, Matanuska-Susitna Borough, Kenai Peninsula, Cordova, Valdez, Kodiak, Dillingham and Aleutian/Pribilof Islands. The Training School (four Cottage Programs, Classification Unit and Closed Treatment Unit) provide long-term residential services for institutionalized delinquent adolescents, primarily from the Third Judicial District. Currently the facility has 200 beds (85 detention and 115 training school programs).

Detention Programs (85 beds)

MYC provides secure confinement for male and female youth who have been arrested on criminal charges or probation violations, or are in need of protective custody. The Detention units are primarily responsible for detaining youth from the Third Judicial District until their cases are investigated and a disposition can be made by the court. Adolescents from other areas of the state may be held to complete diagnostic evaluations that are unavailable in their regions. In addition to maintaining a safe environment and providing secure escorts to and from court, Youth Counselors accomplish short-term goals through individual, group and family counseling. A comprehensive points system is designed to modify unacceptable behavior. Detained youth also receive academic evaluation as well as school and recreational programs. Contract psychiatrists and psychologists provide court ordered evaluations and guidance for the Detention staff in dealing with difficult youth. During FY 00, 1423 youth were admitted to MYC Detention units.

The Alternative to Detention Program provides intensive community supervision for youth who have been detained and have court approval to be released pending court disposition. Services provided by an institutional probation officer include electronic monitoring, home visits, substance abuse testing, community service and after school activities. This program is currently being expanded to provide a broader range of community supervision and competency development.

Training School Programs (115 beds)

Classification Unit - A 25 bed program for youth who are entering long term programs. Residents receive mental health screening, treatment needs assessment and development of the Initial Treatment Plan. This unit also provides secure confinement for youth who commit serious rule violations in the Cottage programs.

Cottage One (Juvenile Sex Offender Program) - A 20 bed program that focuses on thinking errors, assault cycles and relapse prevention for male sex offenders.

Cottage Three (Individualized Differential Treatment) - A 20 bed program that provides counseling (individual, group and family), skill building training and behavioral intervention for a diverse population of male offenders with a variety of mental health and behavioral disorders.

Cottage Four (Positive Peer Culture) - A 20 bed unit for males who will benefit from group oriented treatment intervention with a strong emphasis on helping others and community service.

Cottage Five (Girls Program) - A 10 bed unit within the 25 bed girls cottage that provides long term treatment program for girls. Emphasis is placed on gender specific issues for female juvenile offenders.

Closed Treatment Unit - A 20 bed maximum secure unit that provides long term treatment for male and female juveniles who are dangerous to themselves or others.

Intensive Community Supervision - Case managers (Youth Counselors assigned to living units) and a Recreational Therapist provide transitional and aftercare services to an average of 22 youth who are released to the Anchorage and Mat-Su communities. Services are provided to each youth released in the Anchorage area for an average of 4.5 months after their release from the training school program.

School Programs

All MYC residents are provided an education program which is funded through the Department of Education and administered by the Anchorage School District. Classroom space is provided by the facility. Since nearly two-thirds of the youth are two or more years behind academically, remedial education is emphasized.

Services in Support of Training School and Detention Programs

Various supporting functions necessary for the operation of the 24-hour institution include:

Food Service Operations - Youth in residence at the facility who are in job training work programs and kitchen staff serve more than 600 meals and 200 snacks daily.

Supply - Facility support of eight living units, Mat-Su Youth Facility and Southcentral Probation entails procurement and professional services contracting, property and supply control, and custodial services.

Plant Operations - Maintenance staff and youth in work programs maintain the 18-acre campus grounds; and staff maintain and repair more than 120,000 square feet of structural space (11 buildings, the oldest built 33 years ago) that houses all MYC operations and the MYC High School, the Anchorage District Office of Juvenile Probation, and the Anchorage Office of the Division of Juvenile Justice. Maintenance staff are also responsible for the Mat-Su Youth Facility.

Medical Services - Medical, dental, and nursing services meet the essential medical needs, physical assessments, and emergency dental treatment for up to 1,500 youth admitted annually. Services are provided by contract physicians services and MYC nursing staff.

Other Support Functions - Administrative and other functions in support of MYC programs include accounting for resident's funds (i.e., PFD's, restitution, and work program earnings) and state budget expenditures, orienting and training staff to deal with youth and respond in emergency situations, processing personnel actions and payroll, and assuring compliance with American Correction Association standards of accreditation.

Component Goals and Strategies

Assure that accused juvenile offenders remain in secure custody pending court disposition.

Protect the community by providing a safe and secure environment to juvenile offenders that encourages accountability to victims and the community while providing education and skill development.

Reduce the need for additional detention beds by providing alternative community supervision programs.

Facilitate appropriate involvement of families with detained juvenile offenders.

Provide intensive community supervision to facilitate successful transition back to the community.

Key Component Issues for FY2001 – 2002

Construction of 30 additional secure beds was completed in FY 00 and funding was provided in FY 01 to staff the expanded facility. This funding will allow the Division of Juvenile Justice to address several programmatic and operational issues challenging the McLaughlin Youth Center.

Overcrowding - Completion of the 30 bed expansion has alleviated overcrowding within the facility. Alternative detention programs which include community supervision are being developed to reduce the need for future expansion. Secure detention will continue to be used for youth who represent the greatest danger to the community. A day reporting program and a continuum of intensive community supervision will be provided for those youth who do not require secure confinement.

Programming for Girls - Historically, disproportionately fewer services have been provided to females than to males. The population of girls has consistently exceeded the bed capacity for girls by 20% to 50% for more than five years. Unlike the boys at MYC, girls were not afforded long-term treatment separate and distinct from the transient detention population. Five secure beds have been added to the girls cottage and additional staff have been assigned to supervise the long-term treatment component of this living unit. The Probation section has assigned one Probation Officer to an all-female caseload. This person will work closely with the girls unit to provide a better continuum of services between the community and the facility with a goal of reducing the number of girls who require long term institutional treatment.

Facility Maintenance - An aging facility, with an 18-acre campus and 11 buildings, is increasingly difficult to maintain with its core maintenance staff.

Mental Health Needs of Youth - All MYC residents require mental health assessment and many require specific treatment services. One third of MYC residents are currently prescribed psychotropic medications and 80% of that group is prescribed more than one medication. The increasing obligation to treat mental health needs requires staff who understand and can deal with these issues. The facility has developed a database which will quantify mental health issues of residents entering long term treatment. The information will be used to develop programs which meet the needs of this population.

Reintegrate Youth to Communities and Families - The chances for successful reintegration with families and communities can be increased with pre- and post- release services to youth. Vital services to prevent youth from reoffending include pre-release planning, linking with community resources, crisis counseling for youth and families, education, and post-release supervision.

Restoring Victims and Communities - Supervised work programs and coordination of volunteer activities allow offenders an opportunity to restore their victims and communities. An offender's accountability to his/her community, and involvement with the community, enhances awareness and develops skills that contribute to prevent future reoffenses. Community service projects have become an integral part of the eight living units. Future program development will focus on identifying and providing services to individual victims.

Major Component Accomplishments for FY2000

Successfully passed American Correctional Association accreditation audit for Detention and Training School programs.

Completed construction of 30 additional secure beds.

Implemented a mental health screening protocol for juveniles entering long term treatment. Developed a data collection system to identify the mental health needs of this population.

Evaluated the current MYC treatment programs and identified training needs for staff to more effectively work with residents who have mental illnesses. Based on this evaluation, training was provided for MYC staff on mental health topics.

Developed innovative detention programs for youth with severe mental health and developmental disabilities to integrate them into the community and avoid long term incarceration.

Provided 5,700 hours of documented community service by the long term treatment units. Many additional hours were provided by the detention units.

Collaborated with Big Brothers/Big Sisters to develop a mentor coordinator position, improve recruitment and training of mentors.

Statutory and Regulatory Authority

- AS 47.05 Administration of Welfare, Social Services and Institutions
- AS 47.10 Children in Need in Aid
- AS 47.12 Delinquent Minors
- AS 47.14 Juvenile Institutions
- AS 47.15 Uniform Interstate Compact on Juveniles
- AS 47.17 Child Protection
- AS 47.18 Programs and Services Related to Adolescents
- AS 47.21 Adventure Based Education
- AS 47.37 Uniform Alcoholism and Intoxication Treatment Act
- 7 AAC 52 Juvenile Correctional Facilities & Juvenile Detention Facilities
- 7 AAC 54 Administration

Key Performance Measures for FY2002

Measure: Performance Measures are shown at the BRU level - Juvenile Justice.
(Not yet addressed by Legislature.)

Status of FY2001 Performance Measures

	<i>Achieved</i>	<i>On track</i>	<i>Too soon to tell</i>	<i>Not likely to achieve</i>	<i>Needs modification</i>
<ul style="list-style-type: none"> • Performance Measures are shown at the BRU level - Juvenile Justice. 			X		

McLaughlin Youth Center
Component Financial Summary

All dollars in thousands

	FY2000 Actuals	FY2001 Authorized	FY2002 Governor
Non-Formula Program:			
Component Expenditures:			
71000 Personal Services	8,388.5	9,835.1	10,215.8
72000 Travel	9.3	3.2	5.2
73000 Contractual	740.6	887.5	1,046.5
74000 Supplies	685.2	749.7	870.5
75000 Equipment	28.8	3.0	21.0
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	380.2	314.4	314.4
78000 Miscellaneous	0.0	0.0	0.0
Expenditure Totals	10,232.6	11,792.9	12,473.4
Funding Sources:			
1002 Federal Receipts	39.9	10.0	10.0
1004 General Fund Receipts	9,835.4	11,277.7	11,397.9
1007 Inter-Agency Receipts	357.3	279.2	400.0
1037 General Fund / Mental Health	0.0	159.5	665.5
1053 Investment Loss Trust Fund	0.0	66.5	0.0
Funding Totals	10,232.6	11,792.9	12,473.4

Estimated Revenue Collections

Description	Master Revenue Account	FY2000 Actuals	FY2001 Authorized	FY2001 Cash Estimate	FY2002 Governor	FY2003 Forecast
Unrestricted Revenues						
None.		0.0	0.0	0.0	0.0	0.0
Unrestricted Total		0.0	0.0	0.0	0.0	0.0
Restricted Revenues						
Federal Receipts	51010	39.9	10.0	10.0	10.0	10.0
Interagency Receipts	51015	357.3	279.2	400.0	400.0	400.0
Restricted Total		397.2	289.2	410.0	410.0	410.0
Total Estimated Revenues		397.2	289.2	410.0	410.0	410.0

McLaughlin Youth Center

Proposed Changes in Levels of Service for FY2002

Expand alternative to detention program to include additional levels of community supervision, thereby reducing the need for additional secure detention facilities.

Maintain the current level of community service activities and expand the level of service offered to victims of youth who are incarcerated.

Identify mental health trends and modify programs to meet the needs of youth who require these services.

Summary of Component Budget Changes

From FY2001 Authorized to FY2002 Governor

All dollars in thousands

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2001 Authorized	11,503.7	10.0	279.2	11,792.9
Adjustments which will continue current level of service:				
-Year 2 Labor Costs - Net Change from FY2001	3.4	0.0	0.0	3.4
Proposed budget increases:				
-Alternative to Institutionalization	213.5	0.0	0.0	213.5
-Annualize funding for the McLaughlin Youth Center	50.3	0.0	0.0	50.3
-Incr I/A for the School Lunch Program at MYC	0.0	0.0	120.8	120.8
-Youth Offender/Adolescent Treatment Bundle	292.5	0.0	0.0	292.5
FY2002 Governor	12,063.4	10.0	400.0	12,473.4

McLaughlin Youth Center
Personal Services Information

Authorized Positions			Personal Services Costs	
	FY2001 Authorized	FY2002 Governor		
Full-time	160	166	Annual Salaries	6,817,665
Part-time	3	3	COLA	107,510
Nonpermanent	0	0	Premium Pay	651,137
			Annual Benefits	2,639,509
			<i>Less 0.00% Vacancy Factor</i>	(0)
			Lump Sum Premium Pay	0
Totals	163	169	Total Personal Services	10,215,821

Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Accounting Clerk II	1	0	0	0	1
Accounting Tech I	1	0	0	0	1
Administrative Assistant	1	0	0	0	1
Administrative Clerk I	1	0	0	0	1
Administrative Clerk II	4	0	0	0	4
Administrative Clerk III	2	0	0	0	2
Administrative Manager III	1	0	0	0	1
Assoc Coordinator	1	0	0	0	1
Enviro Services Journey I	1	0	0	0	1
Enviro Services Journey II	1	0	0	0	1
Food Service Journey	4	0	0	0	4
Food Service Lead	3	0	0	0	3
Food Service Supervisor	1	0	0	0	1
Juvenile Prob Officer II	6	0	0	0	6
Maint Gen Journey	3	0	0	0	3
Maint Spec Bfc Jrny II/Lead	1	0	0	0	1
Maintenance Worker II	1	0	0	0	1
Nurse II	2	0	0	0	2
Nurse III	1	0	0	0	1
Nurse III (Psych)	1	0	0	0	1
Procurement Spec II	1	0	0	0	1
Recreational Therapist II	1	0	0	0	1
Storekeeper I	1	0	0	0	1
Supply Technician I	1	0	0	0	1
Unit Leader	9	0	0	0	9
Youth Center Supt I	2	0	0	0	2
Youth Center Supt II	1	0	0	0	1
Youth Counselor I	7	0	0	0	7
Youth Counselor II	82	0	0	0	82
Youth Counselor III	27	0	0	0	27
Totals	169	0	0	0	169