

State of Alaska FY2002 Governor's Operating Budget

Department of Military and Veterans Affairs
Disaster Planning and Control
Budget Request Unit

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BRU Mission

The mission of the Division of Emergency Services is to lead, coordinate and support the emergency management system to protect lives and prevent the loss of property from all hazards.
(Revised from Legislature's version.)

BRU Services Provided

This BRU provides the organizational structure for the Division of Emergency Services to accomplish its duties pursuant to AS 26.20,26.23, applicable parts of Title 46 and Administrative Order No. 170.

In response to a natural or technological disaster the primary mission of the Division of Emergency Services is to save lives and protect property. The Division does this through an "all-hazards" approach to disaster management that integrates the available resources of State, Borough and Municipal governments.

The State Emergency Coordination Center (SECC) is located at the National Guard Armory in Anchorage. It is from here that the Division of Emergency Services (DES) coordinates the resources from the state, federal, local agencies, volunteers organizations, private sector and military.

DES utilizes 5 progressive levels of SECC activation to anticipate and meet local needs.

The Division of Emergency Services has 5 sections within its organizational structure: Plans/Preparedness; Regional Services; Recovery; Staff Support; Communications Technology, Operations, and Coordination. .

Key Players in Emergency Management

LOCAL:

Local emergency management coordinators--activate the local emergency operations center (EOC), coordinate all local disaster response recovery actions. Responsible for local emergency management planning, training and exercises.

STATE:

State of Alaska is divided into 2 Regions for emergency management. Each DES Region has a DES Regional Manager who serves as the daily liaison between local emergency management and the Division of Emergency Services. In an emergency, a Regional Manager has responsibility as the Agency Administrator for the emergency/disaster and for a State Interagency Incident Management Team that might be deployed.

The Director, Division of Emergency Services-coordinates disaster preparedness, response, recovery and mitigation activities within the State; Acts as the State Coordinating Officer/Governors Authorized Representative during a State/Federal Disaster Declaration; and communicates any state needs to Federal Emergency Management Agency (FEMA) Region Ten.

The Adjutant General-Chair of the Governor's Disaster Policy Cabinet(DPC); Co-chair of the State Emergency Response Commission(SERC).

The Governor authorizes the use of State resources, declares states of emergency and communicates with the President to request a federal disaster declaration if state and local resources are inadequate.

FEDERAL:

Federal Emergency Management Agency (FEMA) Director-responsible for the overall coordination of federal disaster preparedness, response, recovery and mitigation activities.

The President of the United States declares an area a federal disaster or emergency, which authorizes federal assistance for response and recovery operations.

Successful emergency management in Alaska must provide for the following:

1. Education of the public to the hazards we face living in Alaska and to provide training and information on how individuals, families, schools and businesses can prepare for, respond to, recover from, and mitigate a potential disaster.
2. Training. This includes delivery, coordination and funding of training for emergency managers, 1st responders, public and elected officials.
3. Planning. Provide all-hazard emergency planning assistance to all political subdivisions in Alaska. Special attention is given to the Local Emergency Planning Districts (LEPD) established by the State Emergency Response Commission. Provides for the development of an Alaska Emergency Management System to provide for multi-agency/jurisdiction response to disasters.
4. Partnerships established with other local, state, federal agencies, volunteer organizations, the private sector and the military, who will be called upon in time of disaster to participate in response/recovery operations.

DES meets many disaster preparedness mandates with substantial federal financial and technical assistance from FEMA mainly through a new Emergency Management Performance Grant (EMPG) agreement. The EMPG is a joint effort by federal and State government to design programs and measure program results. The EMPG has two emergency management goals that are pre-event and post event. Pre-event consists of mitigation (risk reduction) and preparedness (operational readiness). The post event consists of response (emergency) and recovery operations. The Federal Emergency Management Agency will provide financial and technical assistance to help the Division of Emergency Services obtain the objectives. Performance Partnerships strive to streamline the traditional government grant system by providing increased flexibility in exchange for increased accountability. The new EMPG obligates Alaska to meet specified objectives that we identify annually and provide a total 48% of State matching funds for the following programs that were awarded individually at various cost share percentages in the past:

State and Local Assistance: This program supports salary and administrative costs for staff to develop and exercise response plans, coordinate other emergency preparedness activities, and report to federal authorities. This program also supports implementation of the Emergency Alert System (EAS) which has been federally mandated to replace the old Emergency Broadcast System (EBS). It supports states and communities in development of survivable crisis management systems for all elements except emergency broadcasting and station protection. The program also provides for funding to promote emergency management awareness and programs at the Municipal League Conference and State Fair.

State and Local Assistance (local grants): This program supports salary and administrative costs for sixteen local government emergency management staff to develop and exercise response plans, coordinate other emergency preparedness activities and report their state of readiness to State and Federal authorities. Participating local governments on a 50/50 local/federal match are: Municipality of Anchorage, Fairbanks NSB; Kenai Peninsula Borough, Bristol Bay Borough, City of King Cove, Mat-Su Borough, Kodiak Island Borough, N. Slope Borough, Petersburg, Dillingham, Bethel, Kotzebue, Nome, Unalaska, City of Sand Point, and City of Ketchikan. Also supports the development and implementation of a comprehensive State Emergency Management program for government, private sector, military, non-profit (volunteer) and emergency management personnel on a federal assistance grant (Federal Civil Defense Act and Robert T. Stafford Disaster and Emergency Assistance Act).

Disaster Preparedness Improvement Grant: Coordinate the development and updating of recovery programs such as the Individual and Family Grant (IFG) Program, the Public Assistance (PA) Program, and the Temporary Housing (TH) Program. A federal assistance grant (Robert T. Stafford Disaster Relief and Emergency Assistance Act).

Mitigation Assistance Program (includes): The Earthquake Hazards Reduction Program that provides assistance to reduce the loss of life and property caused by earthquakes (National Earthquake Hazards Reduction Program Reauthorization Act). The Hazard Mitigation Assistance program that supports hazard mitigation planning and implementation of projects that reduce long term hazard vulnerability by conducting a state multi-hazard analysis. Developing a State mitigation policy and exploring incentives for developing local mitigation activities/projects,

instituting multi-hazard building and land use codes and enforcement of same. The State Hazard Mitigation Officer that provides federal financial assistance to support statewide comprehensive hazard mitigation programs.

Superfund Amendment and Reauthorization Act, Title III Training: supports development of hazardous material training and education programs (SARA, Title III, Sec. 3051).

Disaster Resistant Community Grant (Project Impact): The program supports building disaster resistant communities through start up funding for selected jurisdictions to accomplish pre-disaster mitigation activities. Funding to DES allows for the development of local jurisdiction/private partnerships to provide the foundation for this program in communities applying for these funds. (Stafford Disaster Relief and Emergency Assistance Act)

Included in the new EMPG is the Terrorism Grant funding that is provided at a 100% federal funding level and is outlined below:

Terrorism Grant (planning and training): provides funding to States to provide for special training needs in planning for, responding to, and recovering from the consequences of terrorist attacks. These funds are used to develop and/or deliver training and course materials to train state and local officials who may be involved in providing emergency or special assistance to deal with the consequences of a terrorist attack.

DES will also meet many disaster preparedness mandates with substantial federal financial and technical assistance through the other programs not included in the EMPG. The other FY00 programs, descriptions, matching funding formulas and authorities are:

Hazardous Materials: provides technical and financial assistance to state, local and Indian tribal governments for oil and hazardous materials, emergency planning, training and exercising on a 90/10 federal/local match. (Comprehensive Environmental Response, Compensation and Liability Act as amended by the Superfund Amendment and Reauthorization Act, E.O. 12580 and the National Contingency Plan.)

Hazardous Materials Transportation Act: provides for hazardous materials emergency planning and training with U.S. DOT financial assistance to the grantee under Section 117A of the Hazardous Materials Transportation Act. At least 75% of the grant award must be made available to Local Emergency Planning Committees. (49 U.S.C. Section 1815).

Tsunami Hazard Mitigation: From NOAA to support implementation of the Tsunami Hazard Mitigation Plan. The State will be working with local communities on plans to identify evacuation routes in the event of a tsunami. This is a five-year program, 100% federal.

Weapons of Mass Destruction/Terrorism Equipment: provides for a State Domestic Preparedness Equipment Support program funded from the U.S. Department of Justice (PL 105-119). Funds are provided to the State in a grant to procure personal protective, chemical/biological detection, decontamination and communications equipment for local jurisdictions to enhance the State's first response capabilities in Terrorist events. The program also allows for threat and needs assessments and overall response planning. This funding is provided at a 100% federal grant.

BRU Goals and Strategies

Develop a statewide-integrated emergency management system to protect the lives and property of Alaskans in time of emergencies and disasters.

Continue to provide communities with a mechanism to assist one another through coordination with the State Emergency Coordination Center

Expand a State of Alaska Emergency Management System (AEMS) that defines the organizational structures for and between state, borough, and local offices for response to emergency and disaster incidents; and coordinates the management of these response resources.

Maintain state capability to form and deploy interagency incident management teams to manage all types of hazards.

Maintain a comprehensive recovery program to acquire and manage all possible federal resources available for disasters.

Continue the work initiated from the Y2K Outreach and Response on the community profile database to develop a statewide resource database structure.

Develop a standard multi-agency/multi-incident logistics system to track all requests for resources.

Increase efforts to prevent or mitigate potential emergencies or disasters.

For more specific component goals and strategies see the component detail.

Key BRU Issues for FY2001 – 2002

The need to develop and maintain a 24 hour State Emergency Coordination Center that coordinates all State response requests and activities is a high priority as we develop a statewide-integrated emergency management system to protect lives and property. This Multi-agency State Emergency Coordination Center would provide a focal point for statewide emergency contact and could improve the overall efficiency of State government.

The Federal Emergency Management Agency's Emergency Performance Grant, provides the Division's major funding. Our cost share for SFY02 will be 52% Federal and 48% State match. This change in cost sharing can currently be covered by our base funding provided from the Disaster Relief Fund and from our allocation of the Inter-agency/Oil and Hazardous Waste Fund. If however we receive any reduction in funding from our State funding sources we would then incur a reduction in federal funding through the inability to match their funds.

Major BRU Accomplishments for FY2000

See component accomplishments.

**Disaster Planning and Control
BRU Financial Summary by Component**

All dollars in thousands

	FY2000 Actuals				FY2001 Authorized				FY2002 Governor			
	General Funds	Federal Funds	Other Funds	Total Funds	General Funds	Federal Funds	Other Funds	Total Funds	General Funds	Federal Funds	Other Funds	Total Funds
Formula Expenditures None.												
Non-Formula Expenditures												
Disaster Planning & Control	469.4	1,552.7	1,256.6	3,278.7	476.3	2,035.4	1,477.6	3,989.3	681.9	2,484.2	1,364.6	4,530.7
Local Emer Plan Comm Grants	0.0	0.0	543.4	543.4	0.0	0.0	380.7	380.7	90.8	0.0	310.9	401.7
Totals	469.4	1,552.7	1,800.0	3,822.1	476.3	2,035.4	1,858.3	4,370.0	772.7	2,484.2	1,675.5	4,932.4

Disaster Planning and Control**Proposed Changes in Levels of Service for FY2002**

Please see component level.

Disaster Planning and Control**Summary of BRU Budget Changes by Component****From FY2001 Authorized to FY2002 Governor***All dollars in thousands*

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
FY2001 Authorized	476.3	2,035.4	1,858.3	4,370.0
Adjustments which will continue current level of service:				
-Disaster Planning & Control	5.6	-1.2	-1.1	3.3
-Local Emer Plan Comm Grants	69.8	0.0	-69.8	0.0
Proposed budget decreases:				
-Disaster Planning & Control	0.0	0.0	-161.9	-161.9
Proposed budget increases:				
-Disaster Planning & Control	200.0	450.0	50.0	700.0
-Local Emer Plan Comm Grants	21.0	0.0	0.0	21.0
FY2002 Governor	772.7	2,484.2	1,675.5	4,932.4