

# **State of Alaska FY2002 Governor's Operating Budget**

Department of Corrections  
Inmate Programs  
Component

## **Component: Inmate Programs**

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### **Component Mission**

To positively structure inmate time and affect the successful reintegration of offenders into society by increasing the education, life skills, and vocational skills of inmates; afford offenders an opportunity to achieve lasting recovery from the negative consequences of chemical dependency and substance abuse; and assess the risk posed by sex offenders and furnish programs that increase public safety. (Modified from Legislative Version)

The mission of inmate programs is to provide opportunities for positive change and to rehabilitate inmates. (SLA 2000 Chapter 126)

### **Component Services Provided**

**Substance Abuse Programs:** Approximately 85% of the offenders under the custody and supervision of the Department have substance abuse problems. The Department contracts with private providers to deliver a continuum of substance abuse program services within its institutions, at the Pt. MacKenzie Rehabilitation Farm, and in community placements. Services include substance abuse education, "outpatient model" substance abuse treatment, and a Residential Substance Abuse Treatment (RSAT) program for female offenders. The Department also contracts with private groups for the provision of services to offenders who are placed in community treatment beds.

**Chaplaincy Program:** The Department provides religious programming and chaplaincy services to offenders who are incarcerated in adult correctional facilities as well as to furlougees, probationers, and parolees who are under the supervision of the department.

**Education Programs:** The Department contracts with private providers to deliver Adult Basic Education programs for prisoners, including Literacy and English as a Second Language, as well as GED preparation, Life Skills programs, and Pre-Release/Pre-Employment Skills programs. Additionally, there are vocational training programs and apprenticeship programs at facilities for sentenced prisoners that are approved by the US Department of Labor. Prisoners may participate in correspondence college courses at their own expense. Special education services may be provided under agreements with local school districts. The department continues to evaluate the educational needs of its growing population of adolescent prisoners.

**Sex Offender Treatment Programs:** The Department attempts to decrease the risk of harm to the public from adult and adolescent sex offenders by providing an assessment system for these offenders, as well as pre-treatment, treatment, and aftercare. Programs are contracted out to private providers and vary in intensity. They are offered in both institutional and community settings. Sex offender program staff also provide ongoing training and consultation to department employees on such issues as risk assessment and appropriate community management.

**Domestic Violence Programs:** The Department contracts with private providers for the delivery of services to adult and adolescent perpetrators of domestic violence. Services may include a lethality assessment of the offender's behavior, orientation to the continuum of violence, communication skill building, stress reduction, and sex-role re-socialization. As required by statute, the Department reviews community batterers' programs and determines their compliance with regulations. This work is done in partnership with the Council on Domestic Violence and Sexual Assault (CDVSA).

### **Component Goals and Strategies**

#### **ADDRESS OFFENDERS' SUBSTANCE ABUSE TREATMENT NEEDS**

- Seek resources to provide adequate Institutional Substance Abuse Treatment (ISAT) programs.
- Initiate an in-prison residential substance abuse treatment program for incarcerated male prisoners.
- Expand the Living in New Knowledge Successfully (LINKS) Program to include communities outside the Anchorage bowl area.

- Continue to provide and improve culturally-relevant programming and treatment.
- Continue to participate in planning for a Drug Court with other members of the criminal justice system.
- Screen convicted/sentenced prisoners to identify those who need treatment.
- Continue to work toward the standardization of services.

**CONTINUE TO ENSURE THAT OPPORTUNITIES FOR THE EXERCISE OF RELIGIOUS FREEDOM ARE AFFORDED TO ALL OFFENDERS**

- Ensure that religious volunteers are adequately screened, trained, and supervised.
- Increase volunteers and private funding from the religious community in Alaska.
- Continue to review religious opportunities for inmates with special attention to female offenders so as to insure parity of programs.

**PROVIDE EDUCATIONAL AND VOCATIONAL TRAINING TO ENABLE OFFENDERS TO FUNCTION AT THE HIGHEST LEVEL OF THEIR ABILITY TO MEET FAMILY, JOB, AND SOCIETAL RESPONSIBILITIES**

- Improve the provision of special education services to eligible inmates under the age of 22 by entering into cooperative agreements with the Department of Education & Early Development and individual school districts.
- Provide more efficient, cost-effective educational programs.
- Continue efforts to refine the educational data collection system that tracks inmate progress and program outcomes.
- Establish shorter-term programs that provide meaningful training for inmates.
- Explore alternative resources to enhance inmate education programs.

**MAINTAIN A COMPREHENSIVE SYSTEM OF SEX OFFENDER TREATMENT PROGRAMS (SOTP) IN THE INSTITUTION AND COMMUNITY CORRECTIONS**

- Provide trained and experienced professional clinicians.
- Require that programs provide assessment and treatment services based on sound clinical and correctional practices as well as current research in the field.
- Promulgate regulations governing the approval process for those who provide sex offender treatment to offenders.
- Seek experienced clinicians who can be trained in the field of sex offender treatment.

**COORDINATE WITH THE COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT TO REFINE THE DELIVERY OF BATTERERS' PROGRAMS**

- Continue to coordinate data collection efforts.
- Work with Council staff on implementing the regulations related to batterer's programs.

**ENSURE THAT ADOLESCENT PRISONERS ARE GIVEN ACCESS TO APPROPRIATE CORRECTIONAL PROGRAMS AND SERVICES**

- Ensure that institutional and program staff are trained in the management of adolescent offenders.
- Ensure age-appropriate programs that focus on both offender responsibility and accountability.

### **Key Component Issues for FY2001 – 2002**

Address the public safety issues involving juvenile offenders: The National Center for Juvenile Justice, Juvenile Offenders and Victims, 1999 National Report relates that juveniles transferred to the adult systems have higher rates of re-arrest, more serious re-arrest offenses, and shorter time to re-arrest. We know that many of the Alaska juveniles (under the age of 20) currently in the adult system will be releasing to the community. It is vital that this population participate in an intensive intervention program separate from the adult population. In August 2000 the Department opened the Youthful Offender Program (YOP) at Spring Creek Correctional Center to address these special needs.

Planning has begun for a juvenile program at Cook Inlet Pretrial Facility. The program will not only address the unique issues of the pretrial juveniles but will serve as a transitional program for the offenders transferring to the Youthful Offender Program at Spring Creek.

85% of offenders in custody have substance abuse problems. Institutional Substance Abuse Treatment (ISAT) programs services have been dramatically reduced as a result of a continuous reduction in funding levels since 1993.

One key to providing cost effective substance abuse services is to insure that complete assessments are conducted on all offenders.

Nationally, the effectiveness of drug courts is well demonstrated. The Department has partnered with other agencies in the planning and implementation of a drug court program in the Anchorage area. This program is geared toward intervention with felony offenders.

Continue to ensure that opportunities for the exercise of religious freedom are afforded to all offenders as required by all state and federal legislation. The Department must address required changes in management of religious programming for prisoners while assuring equitable provision of rights under the new law.

The Department of Corrections will continue to work cooperatively with the Department of Labor in the implementation of the new GED testing requirements. The new testing will go into effect on January 1, 2002. These changes require new testing equipment and material ready for use by that date. The Department must insure that a large number of inmates receive these services.

### **Major Component Accomplishments for FY2000**

- Reduced Court oversight of Cleary Subclass D, the portion of the Cleary settlement that addresses the conditions of female offenders.
- Established vocational/educational parity for female offenders. Hiland Mt. offers vocational/educational services comparable to those available to male offenders including building trades and floor tiling programs.
- Completed strategic planning for the Youthful Offender Program (YOP) at Spring Creek Correctional Center.
- Department of Corrections and the Department of Education developed and implemented a plan for the application of federal regulations relating to special education. The Department of Corrections is in the final stages of obtaining memorandums of agreement with all school districts in the communities where adult correctional facilities are located.
- The Department obtained a grant for the implementation of Star School Distance Education. The program will help provide efficient cost-effective inmate education and staff training programs via satellite delivery system.
- With assistance from a consultant provided by the Center for Substance Abuse Treatment (U.S. Department of Health & Human Services, SAMSHA) the Department successfully developed a detailed plan for program implementation of the first in-prison men's therapeutic drug treatment program in Alaska.
- Partnered with Kairos Prison Ministry Program to provide a faith based living module for Alaskan prisoners at CCA in Arizona. Implementation plans are developed. The program will allow inmate to be voluntarily assigned to a structured living environment that will promote spiritual growth.

### **Statutory and Regulatory Authority**

- 1) Probation, Prisons and Prisoners (AS 33)
- 2) Welfare, Social Services and Institutions (AS 47)
- 3) Health and Safety (AS 18)
- 4) Criminal Law (AS 11)
- 5) Public Finance (AS 37)
- 6) State Government (AS 44)
- 7) Create Corrections (EX.OR.55)
- 8) Corrections (22 AAC)
- 9) Public Contracts (AS 36)

## Key Performance Measures for FY2002

### **Measure: The number of inmates who complete programs successfully.**

*(Added by Legislature in FY2001 version.)*

#### **Current Status:**

Basic Alcohol & Drug Education: A total of 463 inmates were enrolled in BADE - 180 have completed treatment.

Residential Substance Abuse Treatment (RSAT): The men's RSAT program will conclude its first quarter of operation on Dec. 30, 2000.

Batterers Program: The three Batterer's programs have submitted first quarter statistics. There were a total of 38 written intake assessments completed.

Sex Offender Programs: Preliminary statistics for this will not be ready until year-end.

Life Skills: During FY00, 6,340 inmates participated in 314 Like Skills classes. Detailed information is currently being compiled.

#### **Benchmark:**

This is the first year of this measure. Individual benchmarks are in the process of being established.

#### **Background and Strategies:**

An important element to the reintegration of inmates to the community is participation in behavior changing programs. We are striving to offer more intensive programming, such as the therapeutic communities at WWCC and HMCC, to enhance the rehabilitative process.

### **Measure: The number of re-admits who completed their programs during previous incarcerations with the Department.**

*(Added by Legislature in FY2001 version.)*

#### **Current Status:**

The department currently does not have a means of accurately determining this measurement. The only programs that would be considered of significant therapeutic value to measure would be the Residential Substance Abuse Programs and the Sex Offender Treatment Programs. The Sex Offender Treatment Program has only had one recidivist among those that have been considered successful discharges.

#### **Benchmark:**

This is the first year of this measure. Individual benchmarks are in the process of being established.

#### **Background and Strategies:**

Recidivism is one measure of program success. The department is implementing a new Management Information System (MIS) which will enhance the department's ability to track offender program participation in a meaningful way. Prior to the development of MIS, the department does not have the resources to complete a paper study.

### **Measure: The percentage of felony inmates who do not have high school diplomas or GEDs who receive their GEDs during their incarceration with the Department.**

*(Added by Legislature in FY2001 version.)*

#### **Current Status:**

During the period of July 1 - October 31, 34 felons in-state, 14 felons in Arizona and 8 misdemeanants completed their GEDs while incarcerated.

#### **Benchmark:**

This is the first year of this measure. Individual benchmarks are in the process of being established.

**Background and Strategies:**

Clearly, inmates will fare better in the community with a completed education. Nearly every facility has a GED program providing the opportunity for many to enhance their education. The department is implementing a new Management Information System (MIS) which will enhance the department's ability to track offender program participation in a meaningful way. Prior to the development of MIS the department has no means to obtain the percentage of inmates without diplomas or GEDs.

**Status of FY2001 Performance Measures**

	<i>Achieved</i>	<i>On track</i>	<i>Too soon to tell</i>	<i>Not likely to achieve</i>	<i>Needs modification</i>
<ul style="list-style-type: none"> <li>• The number of inmates who complete programs successfully.</li> </ul>			X		
<ul style="list-style-type: none"> <li>• The number of re-admits who completed their programs during previous incarcerations with the Department.</li> </ul>			X		
<ul style="list-style-type: none"> <li>• The percentage of felony inmates who do not have high school diplomas or GEDs who receive their GEDs during their incarceration with the Department.</li> </ul>			X		

**Inmate Programs**  
**Component Financial Summary**

All dollars in thousands

	FY2000 Actuals	FY2001 Authorized	FY2002 Governor
<b>Non-Formula Program:</b>			
<b>Component Expenditures:</b>			
71000 Personal Services	327.6	336.7	396.2
72000 Travel	29.2	34.9	34.9
73000 Contractual	2,440.8	2,926.1	3,306.5
74000 Supplies	154.6	76.9	76.9
75000 Equipment	67.5	0.0	20.0
76000 Land/Buildings	0.0	0.0	0.0
77000 Grants, Claims	6.7	6.5	6.5
78000 Miscellaneous	0.0	0.0	0.0
<b>Expenditure Totals</b>	<b>3,026.4</b>	<b>3,381.1</b>	<b>3,841.0</b>
<b>Funding Sources:</b>			
1002 Federal Receipts	0.0	456.0	456.0
1004 General Fund Receipts	426.1	0.3	4.3
1007 Inter-Agency Receipts	199.2	26.4	68.5
1037 General Fund / Mental Health	419.0	425.4	709.0
1050 Permanent Fund Dividend Fund	1,875.2	2,331.1	2,331.1
1092 Mental Health Trust Authority Authorized Receipts	59.0	141.9	202.1
1108 Statutory Designated Program Receipts	47.9	0.0	70.0
<b>Funding Totals</b>	<b>3,026.4</b>	<b>3,381.1</b>	<b>3,841.0</b>

**Estimated Revenue Collections**

Description	Master Revenue Account	FY2000 Actuals	FY2001 Authorized	FY2001 Cash Estimate	FY2002 Governor	FY2003 Forecast
<b>Unrestricted Revenues</b>						
None.		0.0	0.0	0.0	0.0	0.0
<b>Unrestricted Total</b>		<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
<b>Restricted Revenues</b>						
Federal Receipts	51010	0.0	456.0	456.0	456.0	456.0
Interagency Receipts	51015	199.2	26.4	68.5	68.5	68.5
Statutory Designated Program Receipts	51063	47.9	0.0	70.0	70.0	70.0
Permanent Fund Dividend Fund	51160	1,875.2	2,331.1	2,331.1	2,331.1	2,331.1
Mental Health Trust Authority Auth.Rec.	51410	59.0	141.9	141.9	202.1	202.1
<b>Restricted Total</b>		<b>2,181.3</b>	<b>2,955.4</b>	<b>3,067.5</b>	<b>3,127.7</b>	<b>3,127.7</b>
<b>Total Estimated Revenues</b>		<b>2,181.3</b>	<b>2,955.4</b>	<b>3,067.5</b>	<b>3,127.7</b>	<b>3,127.7</b>

## Inmate Programs

### Proposed Changes in Levels of Service for FY2002

Request \$60.2 of MHTAAR funds for a centralized substance abuse assessment specialist who would work with correctional staff to assess inmates for the purpose of moving them to the program that they need.

Request \$60.0 of General Fund / Mental Health funds for Culturally Relevant Programming. Alaska Natives represent 35% of Alaska's adult prison inmate population, yet they only represent 16% of the State's general population. Funds will provide culturally relevant programming at Palmer, Hiland Mountain, Fairbanks, Wildwood, Spring Creek, and Lemon Creek Correctional Centers.

Request \$226.0 of General Fund / Mental Health funds to allow the Agency to cover an ever-increasing number of prisoners requiring Substance Abuse Treatment while incarcerated.

### Summary of Component Budget Changes

#### From FY2001 Authorized to FY2002 Governor

*All dollars in thousands*

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
<b>FY2001 Authorized</b>	<b>425.7</b>	<b>456.0</b>	<b>2,499.4</b>	<b>3,381.1</b>
<b>Adjustments which will continue current level of service:</b>				
-Trans unutilized IA from Data & Word Processing ADN 20-1-0007	0.0	0.0	42.1	42.1
-Trans Star School Auth from Inst. Dir. Office ADN 20-1-0007	0.0	0.0	70.0	70.0
-Year 2 Labor Costs - Net Change from FY2001	1.6	0.0	0.0	1.6
<b>Proposed budget increases:</b>				
-Substance Abuse Assessment Specialist	0.0	0.0	60.2	60.2
-Culturally Relevant Programming	60.0	0.0	0.0	60.0
-Inmate Substance Abuse Treatment (ISAT)	226.0	0.0	0.0	226.0
<b>FY2002 Governor</b>	<b>713.3</b>	<b>456.0</b>	<b>2,671.7</b>	<b>3,841.0</b>

## Inmate Programs

### Personal Services Information

Authorized Positions			Personal Services Costs	
	FY2001 Authorized	FY2002 Governor		
Full-time	4	5	Annual Salaries	297,792
Part-time	1	1	COLA	3,535
Nonpermanent	0	0	Premium Pay	0
			Annual Benefits	102,550
			<i>Less 1.90% Vacancy Factor</i>	<i>(7,677)</i>
			Lump Sum Premium Pay	0
<b>Totals</b>	<b>5</b>	<b>6</b>	<b>Total Personal Services</b>	<b>396,200</b>

### Position Classification Summary

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Administrative Assistant	1	0	0	0	1
Criminal Justice Planner	1	0	0	0	1
Prog Coordinator	2	0	0	0	2
Project Coord	0	0	1	0	1
Social Worker III	1	0	0	0	1
<b>Totals</b>	<b>5</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>6</b>